

Council Chamber  
City Hall, Saskatoon, Sask.  
Monday, November 4, 1996,  
at 7:00 p.m.

## **MINUTES OF REGULAR MEETING OF CITY COUNCIL**

**PRESENT:** His Worship Mayor Dayday in the Chair;  
Councillors Atchison, Birkmaier, Heidt, Langford, Langlois,  
McCann, Postlethwaite, Roe, Steernberg and Waygood;  
City Commissioner Irwin;  
City Solicitor Dust;  
General Manager, Finance Department Richards;  
City Assessor Edwards;  
City Clerk Mann;  
City Councillors' Assistant Kanak

*General Manager, Finance Department Richards and City Assessor Edwards were excused from the meeting at 10:05 p.m. following consideration of Clause A5, Addendum to Report No. 20-1996 of the City Commissioner.*

*Councillor Birkmaier was excused from the meeting at 10:10 p.m. during consideration of Item AA.2) of "Communications".*

*Mr. John Peters, President, Nutana Branch of the Royal Canadian Legion introduced Mr. Ed Parsley, President, A.N.A.F. Veterans Unit #38; Mr. Brent Wignes, President, Dr. Harold Anderson Memorial T.V.S. Branch of the Royal Canadian Legion; and Mr. David Keith, President, Saskatoon Branch of the Royal Canadian Legion.*

*Mr. Peters presented a plaque to City Council on behalf of members of the three Royal Canadian Legion branches and of the Army, Navy and Air Force Veterans in Saskatoon, and expressed appreciation for the help and support that has been received over the years from both past and present members of Council and the City's Administration and service staff. He extended an invitation to all of the citizens of Saskatoon to attend the Remembrance Day service at SaskPlace on Monday, November 11 at 10:00 a.m.*

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*Moved by Councillor Heidt, Seconded by Councillor Waygood,*

*THAT the minutes of the regular meeting of City Council held on October 21, 1996, be approved.*

*CARRIED.*

**COMMUNICATIONS TO COUNCIL**

The following communications were submitted and dealt with as stated:

**A. REQUESTS TO SPEAK TO COUNCIL**

**1) Adele M. Smillie, Representative  
Abolition 2000 Committee, dated October 30**

Requesting permission to address Council regarding the Abolition 2000 Campaign. (File No. CK. 100-3)

**RECOMMENDATION:** that Ms. Smillie be heard.

*Moved by Councillor Roe, Seconded by Councillor Langford,*

*THAT Ms. Smillie be heard.*

*CARRIED.*

*Ms. Adele Smillie addressed the brief submitted by the Abolition 2000 Committee and indicated that 8 years ago, in the month of October, Saskatoon was declared a nuclear weapons free zone. She noted that, through the involvement of Project Ploughshares and the Inter-Church Uranium Committee in a considerable amount of work, the necessary 8,636 valid signatures were obtained on a petition to enable a bylaw to be passed to make such a declaration. Ms. Smillie stated the scope of interest in declaring countries and cities nuclear weapons free zones has broadened dramatically. She introduced the Abolition 2000 campaign, an international campaign to persuade the nations of the world to establish, by the year 2000, a binding timetable for the abolition of all nuclear weapons, with an international system of monitoring and verification.*

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**2) Joanna Miller  
913 University Drive, dated October 24**

Requesting permission to address Council regarding the Abolition 2000 Campaign. (File No. CK.100-3)

**RECOMMENDATION:** that Ms. Miller be heard.

*Moved by Councillor Postlethwaite, Seconded by Councillor Waygood,*

*THAT Ms. Miller be heard.*

*CARRIED.*

*Ms. Joanna Miller further reviewed the submitted brief and highlighted the threats that nuclear weapons pose, and the costs that they exact. She expressed concern regarding the misuse of the world's wealth, resources, talents and energies to create vast weapons establishments that design, produce and deploy these weapons, and regarding the effect that our commitment to nuclear weapons will have on the psychological and emotional well-being of the world's children. Ms. Miller indicated that there is a growing world-wide consciousness of the many threats such weapons pose, and a determination that nations should take responsibility for what they have done and rid the world of these weapons. She urged Council to endorse the request presented by the Committee.*

**3) John D. Bury  
150 Heise Crescent, dated October 21**

Requesting permission to address Council regarding the Abolition 2000 Campaign. (File No. CK. 100-3)

**RECOMMENDATION:** that Mr. Bury be heard.

*Moved by Councillor Langlois, Seconded by Councillor Steernberg,*

*THAT Mr. Bury be heard.*

*CARRIED.*

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*Mr. John Bury, President of the Saskatchewan Branch of Veterans Against Nuclear Arms and member of Physicians for Global Survival, indicated that, since 1987, there has been an international campaign working for the abolition of all nuclear weapons. He provided information regarding the organizations involved, highlighted the progress made and stressed the importance for citizens and their representatives to support the move towards complete abolition in a reasonable time as laid out in the motions before the United Nations at the present time.*

**4) Megan Martin  
1221 10th Street East, dated October 30**

Requesting permission to address Council regarding the Abolition 2000 Campaign. (File No. CK. 100-3)

**RECOMMENDATION:** that Ms. Martin be heard.

*Moved by Councillor Roe, Seconded by Councillor Waygood,*

*THAT Ms. Martin be heard.*

*CARRIED.*

*Ms. Megan Martin expressed the belief that our involvement in the dialogue of nuclear arms reduction is not a token statement by a municipality, but rather a particularly significant statement as citizens of a municipality in the hub of the uranium rich province of Saskatchewan. She noted that it is our responsibility to be the voice of responsible producers and that those who benefit economically from the peaceful uses of uranium are particularly morally obliged to take a stand about the potential destructive consequences in the case of its misuse. Ms. Martin urged Council to support the campaign by endorsing the resolution submitted by the Abolition 2000 Committee.*

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**5) Jan Norris  
422 - 10th Street East, undated**

*Requesting permission to address Council regarding reassessment. (File No. CK. 1615-2)*

**RECOMMENDATION:** *that Item 6a) of "Unfinished Business" and Items AA.4 to AA.43 of "Communications" be brought forward for consideration and that Ms. Norris be heard.*

*Moved by Councillor Langlois, Seconded by Councillor Waygood,*

*THAT Item 6a) of "Unfinished Business" and Clause A5, Addendum to Report No. 20-1996 of the City Commissioner be brought forward for consideration.*

*CARRIED.*

**"UNFINISHED BUSINESS"**

**6a) Implementation of Reassessment  
January 1, 1997  
(File No. CK. 1615-2)**

**REPORT OF THE CITY CLERK:**

*"Attached is a copy of Clause A4, Addendum to Report No. 18-1996 of the City Commissioner, which was DEALT WITH AS STATED by City Council at its meeting held on October 7, 1996:*

*IT WAS RESOLVED: 1) that City Council refer the attached report to a series of Ward meetings to be held during the period October 14 to October 25, 1996, and to a Special Meeting of all City Council on October 28, 1996;*

*2) that City Council, at its regular meeting scheduled for*

*Moved by Councillor Roe, Seconded by Cou  
Moved by Councillor Roe, Seconded by Cou*

*THAT the City of Saskatoon call upon the  
UN Conventions leading to the elimination of nucl  
period of time, and to ensure that these conventions*

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November 4, 1996, make a decision as to the respective mill rate factors and on phase in, by considering the following options as well as any other options which may come forward:

- a) Single Mill Rate Factor - one mill rate will be used for all classes of properties;
- b) Two Mill Rate Factors - one mill rate factor will be applied to residential, apartments, and condominiums, and a different mill rate factor will be applied to commercial properties. The effect is that commercial properties will now provide the same total tax revenue (business and property) as was provided prior to reassessment;
- c) Three Mill Rate Factors - one mill rate factor will be applied to residential and condominiums; another factor will be applied to apartments, and the third factor will be applied to commercial properties. The effect is that commercial properties and apartments will now provide the same total tax revenue as prior to reassessment;
- d) Four Mill Rate Factors - a different factor will be applied to each class of property including condominiums, to ensure that each class of property provides the same total tax revenue as prior to reassessment;
- e) that there be no phase-in of the reassessment; and,
- f) that there be no minimum tax applied.”

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**ADDENDUM TO REPORT NO. 20-1996 OF THE CITY COMMISSIONER**

**A5) Reassessment  
January 1, 1997  
(File No. 1615-2)**

**RECOMMENDATION:**

- 1) that City Council not adopt a minimum tax;
- 2) that City Council adopt Option 4 (four mill rate factors) as outlined in the Addendum to Report No. 18-1996 of the City Commissioner's Report to Council on October 7, 1996;

that City Council request the provincial government to allow an extension of the phase-in period for five years, and phase in the tax increases and decreases for 1997 at 10% of their changed value for residential properties, condominiums, and apartments;

that the Administration be instructed to continue discussions with the business community on the applicable phase-in for that class;

that the City Solicitor be instructed to prepare the necessary bylaw amendments; and,

that the School Boards be informed of City Council's decision and be requested to inform the Administration as soon as possible with respect to their proposed mill rate factors and phase-in.

Report of the General Manager, Finance Department, November 1, 1996:

“At its meeting on November 4, 1996, City Council will be considering the Administration's report respecting reassessment. As a result of the public meetings, your Administration has concluded that a 'phase-in' is a definite requirement. There is also interest in a 'minimum tax' in the wards that face increased tax loads; and, although not a clear message, that Option 4, with the lowest tax increases for homeowners, is still too large a tax increase for some homeowners. The business and commercial sector favours Option '1B' as it has been named, which is the result of implementing the pure reassessment model and then adding the \$9M in business tax to commercial properties.

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**Delay Reassessment For One Year**

There has been much discussion around delaying reassessment for one year. Due to the legal requirements of *The Assessment Management Agency Act*, a one-year delay without amending the legislation would put the City at great risk. We are far better off to manage our own fate regardless of how difficult it is, rather than to risk losing our tax base by risking a delay. This proposed delay would parallel the City of Winnipeg's experience which ultimately lead to a court ordered reassessment, an ill prepared administration, and finally, the loss of millions of dollars in tax revenue.

**Minimum Tax**

On October 25, 1996, the Department of Municipal Government was contacted to review their interpretation of the legislative amendment with regard to minimum tax. The intent of the legislation is that reassessment is to be fully implemented, then a minimum tax can be applied on the municipal portion only.

That being the case, in Saskatoon a \$500 minimum tax would increase taxes on 19,000 properties by approximately \$135/annum, and generate \$2.6M in revenue. If this revenue was then used to reduce taxes on the remaining properties, approximately 38,000 properties would have a tax reduction of \$65.

If City Council was interested in a service fee for the provision of civic services, that fee would have to apply to all properties in the city. If a service fee is charged to all properties, the only method of enforcing payment for the fee is through the withdrawal of that service to the property in question. Therefore, if the City wished to charge a service fee for fire protective services for example, the only method of enforcing payment of the fee is through the withdrawal of service to that property. In the case of essential services such as police and fire, this method of enforcement is quite impractical. Therefore, the Administration does not propose that service fees be used in Saskatoon.

**Mill Rate Factor Options**

Your Administration favours Option 4 for all the reasons outlined in our previous report. Option '1B' transfers approximately \$16M in taxation from commercial properties to the residential properties, which results in an average tax increase of 20% or an additional \$300/year in taxes for every homeowner in the City above the amounts given in Option 4. Some examples are given below:



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<b>HOMEOWNER'S IMPACT</b>				
1994 House Value	Current Taxes	Taxes Option 4	Taxes Option (1B)	
250,000	3,830	5,418 (41.5%)	6,475	(69%)
197,500	3,113	4,281 (32.0%)	5,115	(64%)
144,000	1,992	3,121 (57.0%)	3,729	(87%)
102,000	1,740	2,211 (27.0%)	2,642	(52%)
51,500	1,343	1,116 (-18.0%)	1,333	(0%)

City Council must remember that at an effective tax rate of 5.48% for commercial properties, no new tax revenue is being collected from commercial properties as a class. There are however some dramatic increases for individual commercial properties resulting from moving to the new market value assessment system.

Our business groups have understandably expressed their concerns that Saskatoon must maintain a strong competitive position. However, it is important to recognize that competition exists in different spheres. For example, at the retail level, the main competition is local or one Saskatoon business versus another Saskatoon business. Reassessment will level the retail business sector by having assessment based on the 1994 market value of the business property. This will lead to lower taxes for some retail business and higher taxes for others. More explicitly businesses in the malls will see an increase while Riversdale and Second Avenue businesses will see a decrease. If municipal taxes are as important a business expense as the businesses suggest, then this should lead to a change in spending patterns with those retail stores whose taxes are decreasing being able to compete better against those stores whose taxes have increased.

For the industrial and warehouse sector, their competition is not only local but regional and; therefore, Saskatoon's taxes will be compared to taxes in other municipalities by potential investors. However, under our current system of property and business taxes, our taxes per square foot for Light Industrial and Warehouses are the lowest of major cities in Western Canada.

Much has been said about the effective tax rates in Alberta, yet when we examine the assessment to tax ratio for commercial properties, instituting Option 4 is still fair. It must be remembered that in

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Alberta, the education portion of the total taxes collected averages only 35% of total property taxes, versus 57% in Saskatoon. As well, due to the higher value of properties in Alberta, the actual taxes paid per property, are still higher in Alberta.

We estimate if Option '1B' was implemented, the City would have one of the lowest incidence of commercial taxes and one of the highest incidence of taxation for residential properties in Canada.

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**Tax Shift From Commercial to Residential**

If the City of Regina adopts its Administrative proposal for a 6% tax shift from commercial to residential properties, which will bring its tax revenue distribution figures in line with Saskatoon's, it will still have a higher tax incidence for commercial properties in Regina, as it collects approximately \$20M in extra revenue from its property tax base than in Saskatoon.

Recognizing that the City of Regina is proposing this tax shift from commercial to residential properties of 2%/year for 3 years to maintain a competitive advantage, City Council could also reduce our commercial taxation load by a similar proportion. This would decrease the tax revenue collected from the business levy by approximately \$1.2M/year and require an average tax increase of \$22/year for properties of individual homeowners above the impact of reassessment under Option 4.

An alternate method to increase our competitive advantage would be to decrease the amount of taxes collected from commercial properties by approximately \$2.1M/year. This would result in an average increase in property taxes for the individual homeowner of \$38/annum above the impact of reassessment under Option 4.

In light of the above two alternative proposals respecting business tax revenue, your Administration has reviewed the taxation level for apartment blocks. Should City Council adopt a tax shift from commercial properties to residential properties, we would propose a similar shift from apartments to condominiums. A two percent shift per year, or approximately \$300,000/annum would close the gap between the taxation level for apartments and condominiums. This would treat both classes more fairly, while reducing the incentive to convert apartment blocks to condominiums.

**Phase-In Options**

There are various options under a potential phase-in. The option should reflect, in part, the impact of which mill rate factors are selected.

1. Commercial Phase-in

Should Option 4 be selected, the commercial sector should then receive a phase-in that allows them to budget for the increased tax load. A phase-in schedule of Year 1 - 10%; Year 2 - 35% and Year 3 - 55% would accomplish this. We would recommend this phase-in also be applied to those whose property tax decreases. This would be their contribution to aid in the overall benefit of completing the reassessment.

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If Option '1B' was selected with the major shift in tax load, there would probably not be a requirement to phase in the commercial sector.

However, if the province were to accept a 5-year phase-in, perhaps again only 10% of the tax increases should be implemented to the commercial sector in the first year. Due to the wide range of changes within this class, it may be wise to continue discussions with the business sector as to how to handle the tax decreases, and the future tax phase-ins.

2. Residential, Condominium, Apartments Phase-in

For these properties, if Option 4 is selected, a phase-in of perhaps 1/3 of the tax increases and decreases over the three years would be appropriate.

If Option '1B' was selected, City Council might wish to examine a different deferral of the taxes for these properties due to the dramatic increase on the property taxes of homeowners, for example Year 1 - 10%; Year 2 - 35%, and Year 3 - 55%.

However, if the province were to accept a 5-year phase-in, perhaps only 10% of the tax increases and decreases should be implemented in these classes for year one, with the remainder of the increases and decreases to be phased in at 22.5% per year.

An alternate method for the first year of a phase-in would be to select a specific dollar amount for residential properties under which both increases and decreases would be implemented immediately, with the remaining tax increases and decreases to be phased-in over the remaining two- or four-year period.

The difficulty with this approach is that until City Council selects the exact mill rate factors it wishes to apply, an analysis of the increases and decreases in terms of specific dollar values could not be calculated. Your Administration could provide a further report respecting the appropriate dollar levels to a future Council meeting. It must be remembered that this alternate phase-in proposal will probably not be revenue neutral, and that we would estimate an increase in the mill rate may be required to offset the potential tax shortfall."

*Moved by Councillor Roe, Seconded by Councillor Langford,*

*THAT Ms. Norris be heard.*

*CARRIED.*

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*Ms. Jan Norris, on behalf of the Nutana Community Association, expressed support for Option 4 and indicated her concerns regarding the impact that a greater residential shift would have on the citizens of Saskatoon. Ms. Norris urged Council to consider the arguments presented and support Option 4.*

*Moved by Councillor Waygood, Seconded by*

*THAT the information be received.*

**COMMUNICATIONS - CONTINUED**

**6) *Jim McLeod,*  
*The Partnership, dated November 4***

*Requesting permission for Mr. L.J. (Dick) Batten, Chair, The Partnership, to address Council regarding Addendum to Report No. 20-1996 of the City Commissioner with respect to reassessment. (File No. CK. 1615-2)*

**RECOMMENDATION:** *that Mr. Batten be heard.*

*Moved by Councillor Langford, Seconded by Councillor Birkmaier,*

*THAT Mr. Batten be heard.*

**CARRIED.**

*Mr. Dick Batten, Chair of The Partnership, highlighted various concerns regarding the November 4 report from the Administration and expressed the view that it does not address the real problems that all of us in the community are facing with the reassessment process. He noted that it provides little advice as to what is a viable and competitive commercial mill rate and how to get there, and suggested that the phase-in options presented do little to address the concerns of catastrophic increases. Mr. Batten indicated that he has no problem with further consultation with the Administration, as long as the discussions deal with more practical and equitable phase-ins.*

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- 7) ***Ken McKinlay, Executive Director  
Saskatoon Home Builders' Association, Inc., dated  
November 4***

*Moved by Councillor Langford, Seconded by*

*THAT the information be received..*

*Requesting permission to address Council regarding reassessment. (File No. CK. 1615-2)*

**RECOMMENDATION:** *that Mr. McKinlay be heard.*

*Moved by Councillor Langlois, Seconded by Councillor Waygood,*

*THAT Mr. McKinlay be heard.*

**CARRIED.**

*Mr. Ken McKinlay, Executive Director, Saskatoon Home Builders' Association, Inc., circulated additional information regarding the matter. He indicated that the City is booming and expressed the need to be cautious in administering change. He expressed support for the November 4 report of the Administration and recommended a longer phase-in to allow everyone to work through the system economically as their budgets allow.*

- 8) ***Kent Smith-Windsor, Executive Director  
Saskatoon and District Chamber of Commerce,  
dated November 4***

*Moved by Councillor Waygood, Seconded by*

*THAT the information be received.*

*Requesting permission to address Council regarding reassessment. (File No. CK. 1615-2)*

**RECOMMENDATION:** *that Mr. Smith-Windsor be heard.*

*Moved by Councillor Waygood, Seconded by Councillor Langlois,*

*THAT Mr. Smith-Windsor be heard.*

**CARRIED.**

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*Mr. Kent Smith-Windsor, Executive Director, Saskatoon and District Chamber of Commerce, addressed concerns relating to the November 4 report of the Administration and indicated that they continue to be concerned in relation to the perception as to what their competitive position is in western Canada. He reiterated what they suggested earlier regarding an effective mill rate for commercial properties, and asked for a cap on residential and commercial phase-ins.*

*Moved by Councillor Langlois, Seconded by Councillor Langford,*

*Moved by Councillor Roe, Seconded by Cou*

*THAT the information be received.*

*THAT Communications AA.4. to AA.43, AA.45 to AA.54 and AA.56 be brought forward for consideration*

*CARRIED.*

**“AA. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL**

**4) Daryl Breckner  
439 Konihowski Road, dated October 24**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**5) Notes from various residents regarding Proposition #6**

Asking Council to delay implementation of municipal tax reassessment. (Similar notes have been received from approximately 390 residents) (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**6) Vivian Randall**



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**Elmwood Residences Ltd., dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**7) A. McKee, undated**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**8) Robert Gibb and John Byrns  
The Awl Shoppe, dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**9) Lucy Remail, dated October 24**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**10) Les Widdifield  
Genesee View Condominium Corporation, dated October 22**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of

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“Unfinished Business”.

**11) Doug Tetlock  
Cool Collectibles, undated**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**12) Pam McKee  
Sheffield & Sons, undated**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**13) Small Business Owner  
The Mall at Lawson Heights, dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**14) Sylvia Davidson Kozan  
Company’s Coming Bakery Cafe, dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

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**15) Louise Thiessen  
Hallmark Cards, dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**16) Gloria V. Pryma, Manager, Saskatoon  
Morguard Investments Limited, dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**17) Wayne Clement  
WC Food Services Inc., dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**18) Sharon Cain, Assistant Director  
Shoppers Drug Mart, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**19) Neal Krawchuk  
102 Addie Crescent, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

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**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**20) Brad Sylvester  
1014 Hurley Way, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**21) G.D. (Doug) Sibbald  
905 Avenue L North, dated October 26**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**22) Martin and Terry Mallard  
222 Stillwater Drive, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

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- 23) D. Hill**  
**439 Bronson Crescent, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

- 24) J.J. McCartan, Co-Chair**  
**Regal Terrace Condominium Corporation, dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

- 25) Carol Lees**  
**2422 Hanover Avenue, dated October 24**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

- 26) Terry Wruck**  
**307 Cochin Crescent, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

- 27) Bryan and Gale Banerd**  
**214 Collins Terrace, dated October 26**

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Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**28) Gary Cabalt  
727 Emmeline Cove, dated October 28**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**29) Logan Hawryluk  
417 - 111th Street, dated October 27**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**30) Colleen McPhedran  
417 - 111th Street, dated October 27**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**31) Eric Shearer  
MNBC Insurance Services, dated October 25**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

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**32) W.F. Kingery  
603 - 415 Heritage Crescent, dated October 28**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**33) Greg Botting, Chair  
Broadway Business Improvement District, dated October 28**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**34) Glenn Heron  
801 Glasgow Street, dated October 19**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**35) Mike Leesman, President  
Crafter’s World Ltd., dated October 23**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**36) Mayor Henry Dayday, dated October 28**

Submitting copy of letter forwarded to the Minister of Municipal Government with respect to

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reassessment.

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**37) Resident on 3rd Street East, dated October 24**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**38) Jennifer L. Balon  
1 Sullivan Street, dated October 29**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**39) Marlene D. McCrea  
2140 - 37th Street West, undated**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**40) Dan Kelly, Acting Director, Provincial Affairs, Saskatchewan  
Canadian Federation of Independent Business, dated October 28**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.



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**41) Lynda Glenesk, Executive Director  
BOMA Saskatoon, dated October 29**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**42) Dick Batten, Chair  
The Partnership, dated October 29**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**43) Kent Smith-Windsor, on behalf of the  
Saskatoon Combined Business Groups, dated October 30**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**45) Kent Smith-Windsor, Executive Director  
Saskatoon and District Chamber of Commerce, dated October 31**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**46) J.V. Remail, President and C.E.O.  
Remail Investment Corporation, dated October 31**

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Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**47) Claude J. Marcotte, General Manager  
Radisson Hotel Saskatoon, dated October 31**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**48) David and Darlene Brown  
355 Chotem Terrace, dated November 1**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**49) George R. Stewart, Regional Vice President, Retail, Western Canada  
Morguard Investments Limited, dated October 31**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**50) J.P. van Haastrecht, President  
Devan Properties Ltd., dated October 31**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

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**51) The Building Owners and Managers  
Association of Saskatoon Inc., dated October 31**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**52) John Chyzowski, Chair, Board of Directors  
St. Volodymyr Villa Corporation, dated November 1**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**53) Ken Der  
Golden Dragon, dated October 30**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**54) Gertrude Bell  
1603 9th Avenue North, dated November 3**

Submitting comments regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

**56) Kevin H. Scissons, Director, Parks/Civic**

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**Briarwood Community Association, dated November 3**

Submitting information regarding reassessment. (File No. CK. 1615-2)

**RECOMMENDATION:** that the information be received and considered with Item 6a) of “Unfinished Business”.

*Moved by Councillor Langlois, Seconded by*

*Moved by Councillor Postlethwaite, Seconded*

*Councillor Langlois presented the following proposal for a  
Saskatoon Taxation Review Committee:*

*1) THAT the City implement reassessment  
factors which will accomplish the following:*

*“Whereas the introduction of the revised assessment  
and taxation policies has resulted in major tax shifts of 2.20%  
within and among property classes;*

*a) that residential properties and*

*Whereas the updated property valuations have been generated in 1996; and  
identified serious inequities in the amount of tax paid  
by individuals, and corporations;*

*b) that multi-unit residential (ap*

*c) that the balance of the tax  
reassessment be generated by the commercial prop*

*Whereas, for the first time in two decades, property  
values closely reflect the value of properties and allow  
decision makers to make informed decisions about tax  
policy;*

*YEAS: His Worship the Mayor, Councillors  
Langford, Roe, Langlois, Steernberg  
and Birkmaier*

*Whereas the recent consultations have revealed widely  
divergent views on what constitutes a fair distribution of the tax burden among different  
classes of taxpayers within Saskatoon;*

*NAYS: Councillors McCann and Atchison*

*Whereas it is important for City Council to receive and consider independent advice on the  
impact of its tax policies on various sectors of our economy, including the impact of  
Saskatoon’s ability to retain and attract businesses;*

*Whereas Saskatoon residents should have an opportunity to discuss this issue away from  
the political arena;*

*Therefore, it is proposed that Saskatoon City Council agree, in principle, to establish an*

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*independent Saskatoon Local Tax Review Committee to answer the following questions with respect to local tax policy:*

*How well do Saskatoon's local property tax policies satisfy the criteria of fairness and equity?*

- )What is the appropriate distribution of the total tax burden between residential and non-residential taxpayers, and identifiable subgroups within these groups?*
- )What is Saskatoon's competitive position with regard to taxes levied by other municipalities within Saskatchewan and western provinces?*
- )Would alternative taxation methods, as permitted by existing legislation, be appropriate? e.g. minimum tax*
- )How should home-based businesses be treated for taxation purposes?*
- )What interim measures, if any, would be appropriate to facilitate the transition from existing tax policies to revised tax policies, as recommended by the Committee? e.g. length of phase-in.*

*It is proposed that, notwithstanding the magnitude of the task, the Committee be required to report no later than December 1, 1997 in order to allow for the consideration of its recommendations in the development of the 1998 tax policies.*

*The Committee would be expected to hold formal hearings within the community to receive views from Saskatoon residents on the issue of local tax policies within Saskatoon. It would also be expected to review pertinent literature and studies conducted in other Canadian cities. However, the Committee would not be expected to consider representations from the public regarding the level of spending or the budgetary allocations within the City."*

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*Moved by Councillor Langlois, Seconded by*

*THAT City Council approve the above proposed  
Executive Committee for the purpose of finalizing  
structure and membership of the committee, with a  
serve on the committee, making appointments a  
December 31, 1996.*

*IN AMENDMENT*

*Moved by Councillor Birkmaier, Seconded by*

*THAT the proposed Saskatoon Local Tax be  
later than July 31, 1997 in order to allow for the  
THE MOTION AS AMENDED WAS PUT A*

*YEAS: His Worship the Mayor, Councillors  
Steernberg, Heidt and Waygood*

*NAYS: Councillors Atchison, McCann, Roe*

*Moved by Councillor Langlois, Seconded by*

*THAT the Administration be instructed to  
community on the applicable phase-in for that class.*

*YEAS: His Worship the Mayor, Councillors  
Steernberg, Langlois, Roe, McCann,*

*NAYS: Councillor Atchison*

*Moved by Councillor Steernberg, Seconded by*

*THAT the City Solicitor be instructed to prep*

*YEAS: His Worship the Mayor, Councillors  
Steernberg, Langlois, Roe, Langford*

*NAYS: Councillors McCann and Atchison*

*Moved by Councillor Steernberg, Seconded by*

*THAT that the School Boards and the Li  
decisions and be asked whether or not they agree t  
the proposed tax phase-in plan, applied to their port*

*IN AMENDMENT*

*Moved by Councillor Roe, Seconded by Cou*

*THAT the phase-in for the tax increases and*

AA. ITEMS WHICH REQUIRE THE DIRECTION  
OF CITY COUNCIL

- 1) **Kent Smith-Windsor, Executive Director  
Saskatoon and District Chamber of Commerce,  
dated October 16**

Submitting a letter from a customer regarding a parking ticket.  
(File No. CK. 6120-5)

**RECOMMENDATION:** that the matter be referred to the  
Administration.

*YEAS: His Worship the Mayor, Councillors  
Steernberg, Langlois, Roe, Langford, Postler*

*Moved by Councillor Steernberg, Seconded by*

*a) THAT City Council set the following  
the purposes of mill rate factors:*

*(i) multi-unit residential*

*(ii) condominiums; and*

*b) that the City request the Minister  
subclasses.*

*Moved by Councillor Langford, Seconded by*

*THAT the matter be referred to the Administ*

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- 2) **Malcolm Reeves, Chair**  
**Saskatoon Environmental Advisory Committee, dated October 18**

Submitting a response to a referral regarding the removal of trees. (File No. CK. 4139-4)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor McCann, Seconded by*

- 3) **Hike, Bike & Bus Week Organizing Committee,**  
**dated October 19**

*THAT the information be received.*

Providing information regarding Hike, Bike and Bus Week, 1996. (File No. CK. 205-5)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Langford, Seconded by*

- 4) **Daryl Breckner**  
**439 Konihowski Road, dated October 24**

*THAT the information be received.*

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 5) **Notes from various residents regarding Proposition #6**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 6) **Vivian Randall**  
**Elmwood Residences Ltd., dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 7) **A. McKee, undated**



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*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 8) **Robert Gibb and John Byrns**  
**The Awl Shoppe, dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 9) **Lucy Remail, dated October 24**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 10) **Les Widdifield**  
**Genesee View Condominium Corporation, dated October 22**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 11) **Doug Tetlock**  
**Cool Collectibles, undated**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 12) **Pam McKee**  
**Sheffield & Sons, undated**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

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- 13) **Small Business Owner**  
**The Mall at Lawson Heights, dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 14) **Sylvia Davidson Kozan**  
**Company's Coming Bakery Cafe, dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 15) **Louise Thiessen**  
**Hallmark Cards, dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 16) **Gloria V. Pryma, Manager, Saskatoon**  
**Morguard Investments Limited, dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 17) **Wayne Clement**  
**WC Food Services Inc., dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 18) **Sharon Cain, Assistant Director**  
**Shoppers Drug Mart, dated October 25**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 19) **Neal Krawchuk**  
**102 Addie Crescent, dated October 25**

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- DEALT WITH EARLIER. SEE PAGE NO. 5.*
- 20) **Brad Sylvester**  
**1014 Hurley Way, dated October 25**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 21) **G.D. (Doug) Sibbald**  
**905 Avenue L North, dated October 26**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 22) **Martin and Terry Mallard**  
**222 Stillwater Drive, dated October 25**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 23) **D. Hill**  
**439 Bronson Crescent, dated October 25**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 24) **J.J. McCartan, Co-Chair**  
**Regal Terrace Condominium Corporation, dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 25) **Carol Lees**  
**2422 Hanover Avenue, dated October 24**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 26) **Terry Wruck**  
**307 Cochin Crescent, dated October 25**

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- DEALT WITH EARLIER. SEE PAGE NO. 5.*
- 27) **Bryan and Gale Banerd**  
**214 Collins Terrace, dated October 26**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 28) **Gary Cabalt**  
**727 Emmeline Cove, dated October 28**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 29) **Logan Hawryluk**  
**417 - 111th Street, dated October 27**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 30) **Colleen McPhedran**  
**417 - 111th Street, dated October 27**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 31) **Eric Shearer**  
**MNBC Insurance Services, dated October 25**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 32) **W.F. Kingery**  
**603 - 415 Heritage Crescent, dated October 28**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 33) **Greg Botting, Chair**

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**Broadway Business Improvement District, dated October 28**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 34) **Glenn Heron**  
**801 Glasgow Street, dated October 19**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 35) **Mike Leesman, President**  
**Crafter's World Ltd., dated October 23**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 36) **Mayor Henry Dayday, dated October 28**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 37) **Resident on 3rd Street East, dated October 24**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 38) **Jennifer L. Balon**  
**1 Sullivan Street, dated October 29**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 39) **Marlene D. McCrea**  
**2140 - 37th Street West, undated**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 40) **Dan Kelly, Acting Director, Provincial Affairs, Saskatchewan**  
**Canadian Federation of Independent Business, dated October 28**

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*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 41) **Lynda Glenesk, Executive Director  
BOMA Saskatoon, dated October 29**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 42) **Dick Batten, Chair  
The Partnership, dated October 29**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 43) **Kent Smith-Windsor, on behalf of the  
Saskatoon Combined Business Groups, dated October 30**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 44) **Morris T. Cherneskey, Q.C.  
509 Canada Building, dated October 29**

Submitting comments regarding traffic concerns in the 200 block of Avenue M South. (File No. CK. 150-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Atchison, Seconded by*

- 45) **Kent Smith-Windsor, Executive Director  
Saskatoon and District Chamber of Commerce,  
dated October 31**

*THAT the information be received.*

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

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- 46) **J.V. Remail, President and C.E.O.  
Remail Investment Corporation, dated October 31**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 47) **Claude J. Marcotte, General Manager  
Radisson Hotel Saskatoon, dated October 31**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 48) **David and Darlene Brown  
355 Chotem Terrace, dated November 1**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 49) **George R. Stewart, Regional Vice President, Retail, Western Canada  
Morguard Investments Limited, dated October 31**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 50) **J.P. van Haastrecht, President  
Devan Properties Ltd., dated October 31**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 51) **The Building Owners and Managers  
Association of Saskatoon Inc., dated October 31**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 52) **John Chyzowski, Chair, Board of Directors  
St. Volodymyr Villa Corporation, dated November 1**

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*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 53) Ken Der  
Golden Dragon, dated October 30**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 54) Gertrude Bell  
1603 9th Avenue North, dated November 3**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 55) Natasha Stinka, Vice President (External)  
University of Saskatchewan Students' Union, dated November 4**

Submitting comments regarding the proposal for a University of Saskatchewan and SIAST (Kelsey) student transit semester pass. (File No. CK. 7312-1)

**RECOMMENDATION:** that the information be received and considered with Clause 5, Report No. 20-1996 of the Planning and Operations Committee.

*Moved by Councillor Atchison, Seconded by*

- 56) Kevin H. Scissons, Director, Parks/Civic  
Briarwood Community Association, dated  
November 3**

*THAT the information be received and consi  
the Planning and Operations Committee.*

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

- 57) People for Smoke Free Places, dated November 4**

Submitting comments regarding proposed amendments to Smoking Control Bylaw No. 7554. (File No. CK. 185-3)

**RECOMMENDATION:** that the information be received and considered with Clause 2, Report No. 17-1996 of the Administration and Finance Committee.



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**B. ITEMS WHICH HAVE BEEN REFERRED FOR  
APPROPRIATE ACTION**

**1) Martha McAvoy  
105 Birch Crescent, dated October 8**

Submitting concerns regarding the condition of Central Avenue from the south side of Birch Crescent to the north side of Rossmo Road. **Referred to the Administration for a report.** (File No. CK. 6315-1)

**2) Malcolm Reeves, Chair  
Saskatoon Environmental Advisory Committee, dated October 21**

Submitting comments regarding Plan Saskatoon. **Referred to the Planning and Operations Committee.** (File No. CK. 4110-10)

**3) Dean Walker  
1112 King Crescent, dated October 19**

Submitting concerns regarding a commissionaire. **Referred to the Board of Police Commissioners.** (File No. CK. 150-1)

*Moved by Councillor Langlois, Seconded by*

*THAT the information be received and cons  
the Administration and Finance Committee.*

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**4) Ken Wood, General Manager  
Saskatchewan Place, dated October 21**

Requesting a productivity loan of \$230,000.00 for capital renovation projects. **Referred to the Budget Committee.** (File No. CK. 1500-1)

**5) Bob Reid  
3614 Balfour Court, dated October 23**

Submitting comments regarding the proposed postering bylaw. **Referred to the Planning and Operations Committee.** (File No. CK. 185-6)

**6) George F. Evens, Managing Director  
The Council (CLAW) Creatures, Land, Air, Water Advocacy, dated October 8**

Submitting information regarding Project Protection of Animals. **Referred to the Advisory Committee on Animal Control.** (File No. CK. 151-1)

**7) Laura Hartney, Secretary  
Saskatoon District Planning Commission, dated October 30**

Requesting Council's consideration of the proposed Saskatoon Planning District Development Plan. **Referred to the Planning and Operations Committee.** (File No. CK. 4240-5)

**8) Connie Tate, Co-Chair  
People For Smoke-Free Places, dated October 30**

Submitting comments regarding Smoking Control Bylaw No. 7554. **Referred to the Administration and Finance Committee.** (File No. CK. 185-3)

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**RECOMMENDATION:** that the information be received.

*Moved by Councillor Heidt, Seconded by Co*

**REPORTS**

*THAT the information be received.*

Mr. J. Kozmyk, Chair, submitted Report No. 15-2002 of the Municipal Planning Commission;

City Commissioner Irwin submitted Report No. 20-2002 of the City Commissioner and Addendum to Report No. 20-1996 of the City Commissioner;

Councillor Langford, Chair, presented Report No. 20-2002 of the Planning and Operations Committee;

Councillor Steernberg, Chair, presented Report No. 17-2002 the Administration and Finance Committee; and

His Worship the Mayor, Chair, presented Report No. 11-2002 of the Executive Committee.

*Moved by Councillor McCann, Seconded by Councillor Postlethwaite,*

*THAT Council go into Committee of the Whole to consider the following reports:*

- a) Report No. 15-2002 of the Municipal Planning Commission;*
- b) Report No. 20-2002 of the City Commissioner and Addendum to Report No. 20-1996 of the City Commissioner;*
- c) Report No. 20-2002 of the Planning and Operations Committee;*
- d) Report No. 17-2002 of the Administration and Finance Committee; and*
- e) Report No. 11-2002 of the Executive Committee.*

*CARRIED.*

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*His Worship Mayor Dayday appointed Councillor Roe as Chair of the Committee of the Whole.*

*Council went into Committee of the Whole with Councillor Roe in the Chair.*

*Committee arose.*

*Councillor Roe, Chair of the Committee of the Whole, made the following report:*

*THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:*

**“REPORT NO. 15-2002 OF THE MUNICIPAL PLANNING COMMISSION”**

Composition of Committee

Mr. Jim Kozmyk, Chair  
Mr. Glen Grismer, Vice-Chair  
Councillor Jill Postlethwaite  
Mr. Ken Rauch  
Ms. Ann March  
Ms. Leslie Belloc-Pinder  
Mr. Gregory Kitz  
Ms. Georgia Bell Woodard  
Ms. Lina Eidem  
Mr. Paul Kawcuniak  
Ms. Sheila Denysiuk  
Mr. Al Ledingham  
Dr. Brian Noonan

- 1. Rezoning Application  
Silverspring Neighbourhood  
Applicant: City of Saskatoon  
(File No. CK. 4351-1)**\_\_\_\_\_

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A summary page, including a location plan for the above application for rezoning in the Silverspring Neighbourhood is attached.

Your Committee has considered and supports the following report of the Planning and Building Department dated October 7, 1996:

**RECOMMENDATION:** that a report be forwarded to the City Council that City Council should consider the following proposal to rezone the following lands:

- 1) that City Council should consider the following proposal to rezone the following lands:
  - i) Parcel [redacted] District to an RM(Tn) District;
  - ii) Parcel [redacted] District to a B.1A District;
  - iii) Parcel [redacted] to an M.2 District; and
  - iv) Parcel [redacted] to a B.2 District;
- 2) that the Geographical Information Department be requested to prepare the required amendments;
- 3) that the City Staff prepare the necessary Bylaws; and
- 4) that the Municipal Commission be brought forward for consideration at the time of the City Council meeting to consider the Commission's recommendation that the proposal outlined in Recommendation 1) above, be approved.

*ADOPTED.*

**“A. PLANNING & BUILDING DEPARTMENT RECOMMENDATION**

- 1) that City Council be asked to approve the advertising respecting the proposal to rezone the following lands:
  - i) Parcel CB, Plan 96-S-22416 from an R.1A District to an RM(Tn) District;
  - ii) Parcel CP, Plan 96-S-22416 from an R.1A District to a B.1A District;
  - iii) Parcel FF, Plan 96-S-22416 from an R.1A District to an M.2 District; and,
  - iv) Parcel EE, Plan 96-S-22416 from an R.1A District to a B.2 District.
- 2) that the General Manager, Planning and Building Department be requested to prepare the required notice for advertising the proposed amendments;
- 3) that the City Solicitor be requested to prepare the required Bylaws; and
- 4) that at the time of the public hearing Council be asked to consider the Commission's recommendation that the rezonings be approved.

**B. PROPOSAL**

The City of Saskatoon Land Manager has applied for approval to have four existing parcels of land in the Silverspring Neighbourhood rezoned in the following manner and for the purposes stated below on behalf of the City of Saskatoon and 570682 Saskatchewan Ltd.:

- 1) Parcel CB, from an R.1A District to an RM(Tn) District - to facilitate the development of multiple unit dwellings;
- 2) Parcel CP, from an R.1A District to a B.1A District - to facilitate the development of a neighbourhood commercial site intended to serve the daily needs of the neighbourhood population is owned by 570682 Saskatchewan Ltd.;

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3) Parcel FF, from an R.1A District to an M.2 District - to facilitate the development of offices, clinics, and multiple unit dwellings; and,

4) Parcel EE, from an R.1A District to a B.2 District - to facilitate the development of a District Commercial facility which would serve the shopping needs of several neighbourhoods.

Please refer to the Location Plan on the cover page.

**C. REASON FOR PROPOSAL**

The existing parcels of land referred to above are all currently zoned R.1A. In accordance with the City of Saskatoon Development Plan and the approved Silverspring Sketch Plan, the land parcels must be rezoned to facilitate the development of uses which will serve the residents of the Silverspring neighbourhood and surrounding district.

**D. BACKGROUND INFORMATION**

On May 11, 1992, City Council endorsed a Neighbourhood Sketch Plan for the Silverspring Neighbourhood (please refer to Attachment No. 2). A Neighbourhood Sketch Plan is a design plan which shows the street layout and major land uses within a proposed neighbourhood. It is used as a design or blueprint for the future development of new neighbourhoods, neighbourhood extensions and large infill areas.

Neighbourhood Sketch Plans are reviewed by the Municipal Planning Commission, both Standing Committees of Council and the Technical Planning Commission before being endorsed by City Council. An approved sketch plan is used as the basis for the approval of further rezoning and subdivision in a neighbourhood.

**E. JUSTIFICATION**

**1. Planning and Building Department Comments**

Each parcel proposed for rezoning will be described individually below and include a description of the permitted uses of each zoning district (also refer to Attachment No. 1).

**Parcel CB** - This parcel is 1.473 ha. (3.64 ac.) in size. It is proposed that this parcel be rezoned from an R.1A District to an RM(Tn) District.

The RM(Tn) District permits the development of multiple unit dwellings, group townhouses, street townhouses, dwelling groups and day care centres. The expected use of Parcel CB will be for the development of group townhouses. Under the RM(Tn) District the range of probable density is between seven (7) and eleven (11) dwelling units per acre of land. Therefore, Parcel CB could yield between 26 and 40 dwelling units. Buildings are limited in height to 3 stories, site coverage is limited to a maximum of 30% for dwelling groups and landscaping is required in the side yard in this district.

**Parcel CP** - This parcel is .11 ha. (.27 ac.) in size. It is proposed that this parcel be rezoned from an R.1A District to a B.1A District. The B.1A District permits the development of convenience stores, drugstores or pharmacies, personal service trades such as barber shops, beauty parlours and dry cleaning depots. The B.1A District is intended to allow uses which serve the daily convenience shopping needs of neighbourhood residents. Sites in the B.1A District are limited in size to no more than .11 ha (.27 acres). Landscaping must be provided in the front yard and signage is limited in the B.1A District.

**Parcel FF** - This parcel is 2.324 ha. (5.74 ac.) in size. It is proposed that this parcel be rezoned from an R.1A District to an M.2 District. The M.2 District permits the development of institutional and residential uses such as offices, medical clinics and multiple unit dwellings. The M.2 District requires at least 40% open space, limits the height of buildings to 3 stories, limits the floor space ratio to 1.5:1, requires an amenity area for all multiple unit dwellings, requires landscaping for all uses and signage is limited.



**Parcel EE** - This parcel is .708 ha. (1.75 ac.) in size. It is proposed that this parcel be rezoned from R.1A to a B.2 District. The B.2 District permits the development of retail stores, personal service trades, offices, service stations, shopping centres, restaurants, medical clinics, etc.. The B.2 District is intended to allow uses which serve the shopping needs of district residents. A district may encompass three to five neighbourhoods. The B.2 District limits the height of buildings to no more than two stories, limits commercial signage and requires landscaping.

**2. Development Plan Policy**

The City of Saskatoon Development Plan contains land use policies for City Council and guides decisions about zoning and land use in Saskatoon. The existing land use policies for Residential development follow:

RESIDENTIAL DEVELOPMENT

3.1 The predominant use of land in areas designated residential shall be residential. Complementary institutional uses and community facilities of an ancillary and compatible character will be permitted.

3.2 Residential areas shall be organized into neighbourhoods, districts and suburban development areas and shall contain such neighbourhood, district and suburban facilities necessary to serve the needs of the residential population.”

“3.3.3 The allocation of land for multiple-unit dwellings in new or existing neighbourhoods shall, insofar as possible, adhere to the following principles:

- a) be grouped in a limited number of predetermined areas with adequate public amenities around them;
- b) be situated at or near the intersection of primary neighbourhood entry points and neighbourhood collector street(s); and
- c) that residential zoning districts of varying density be situated relative to each other to provide a gradation within the neighbourhood.”

The existing Development Plan definitions of Neighbourhood and District Commercial Areas are as follows:

NEIGHBOURHOOD COMMERCIAL AREAS

4.2 A Neighbourhood Commercial Area may be located in each neighbourhood and shall be limited to a size sufficient to serve conveniently the daily needs of the neighbourhood.

DISTRICT COMMERCIAL AREAS

4.3 A District Commercial Area shall be of a size sufficient to serve the needs of the population within the District.'

The City of Saskatoon Development Plan Land Use Map No. 1 shows the designation of a District Commercial site at the location of Parcel EE and a Neighbourhood Commercial site at the location of Parcel CP (see Attachment No. 3). Parcels CB and FF are included under the Residential Designation in the Development Plan.

**3. Compatibility with Adjacent Land Uses**

Each of the parcels proposed for rezoning have been located and designed within the Silverspring neighbourhood to accommodate required off-street parking, landscaping and are situated within the neighbourhood for convenience and compatibility with one and two unit dwellings. The proposed zoning districts each require development standards which will be enforced to ensure that any future uses are beneficial and not detrimental to the Silverspring neighbourhood. The RM(Tn), M.2, B.1A and B.2 zoning districts are currently being used within residential neighbourhoods with positive results.

**4. Comments by Others**

**Public Works**

The application for rezoning is acceptable to this department.

**Transportation Department**

**Parcels EE and FF**

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The Transportation Department is satisfied that the traffic operating conditions will be acceptable at this location.

**Parcel CP**

The proposed rezoning of this parcel is satisfactory.

**Parcel CB**

The proposed rezoning of this parcel is satisfactory.

**5. Conclusion**

It is the opinion within the Planning & Building Department that this proposal will further facilitate the development of the Silverspring neighbourhood in accordance with the City of Saskatoon Development Plan and the approved Silverspring Neighbourhood Sketch Plan. Each of the proposed zoning districts contain sufficient development standards to ensure that future uses are compatible with their location within the Silverspring neighbourhood.

On this basis, the Planning & Building Department has no objection to this application advancing to the Public Hearing stage.

**F. COMMUNICATION PLAN**

On September 11, 1996, the Planning and Building Department wrote to the Silverspring Community Association and advised them about the proposed rezoning. To date, no response has been received. The Silverspring Community Association has also been invited in writing to attend the meeting of the Municipal Planning Commission to consider this matter.

If this application is approved for advertising by City Council, a notice will be placed in the Star Phoenix once a week for two consecutive weeks. Notice boards will also be placed on each site. A Public Hearing will also be held by City Council to allow input by the public into this rezoning proposal.

**G. ATTACHMENTS**

1. Location Plan showing Existing Parcels Proposed for Rezoning.

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2. Approved Silverspring Neighbourhood Sketch Plan.
3. City of Saskatoon Development Plan (University Heights Suburban Development Area)."

**REPORT NO. 20-2002 OF THE CITY COMMISSIONER**

**Section A - Administration and Finance**

**A1) Routine Reports Submitted to City Council**

**A2) 1995 & Previous Business Tax Write-offs  
(File No. 1985-2)**

Report of the General Manager, Finance Department, October 21, 1996:

“A number of businesses discontinued business during 1995 and previous, leaving a business tax balance outstanding. Council approval is required to write-off these balances as uncollectible. The following is a summary of the total uncollectible Business Tax Accounts for the last four years indicating the ratio of business tax write-offs to Business Tax Revenue.

Year	Business Tax	Business Tax	To Levy
	% of Write-Off Levy	Write-Offs	
1993	9,959,854	97,710	1.00
1994	10,103,985	33,923	.34
1995	10,193,057	254,871	2.50
1996	10,214,180	70,972	.69

The distribution of the write-off for this submission is as follows:

City	29,758.37
School Boards	38,519.70

**RECOMMENDATION:** that the following inf

**SUBJECT** FROM

Schedule of Accounts Paid October 1, 19

**RECOMMENDATION:** that City Council ap

offs, in the amount of \$70,971.66.

*ADOPTED.*

Schedule of Accounts Paid October 18, 1

\$675,004.13

Schedule of Accounts Paid October 23, 1

\$1,168,975.65

Schedule of Accounts Paid October 25, 1

\$738,600.21

(File No. 1530-2)

*ADOPTED.*

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Business Improvements Districts                            2,693.59  
    70,971.66

The accounts listed in the attachment are now considered due for write-off as the Treasurer's Branch and the City's Collection Agency have made all reasonable collection efforts; however, it has now been established that there are no funds available to pay these accounts.

In the case of bankruptcies, claims have been processed and confirmation has been received from the Receivers that there are insufficient funds to pay the City's claim."

**ATTACHMENT**

1. List of Business Tax Uncollectible Accounts for October, 1996.

**A3) Investments**  
**(File No. 1790-3)**

Report of the General Manager, Finance Department, October 23, 1996:

**RECOMMENDATION:** that City Council approve the report.  
*ADOPTED.*

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

**ATTACHMENT**

1. Schedule of Securities Transactions (October 1-18, 1996)

**A4) Communications to Council**

**From:** J. Korobejko  
335 Winnipeg Avenue South

**Date:** Undated

**Subject:** Requesting permission to address Council regarding utilities  
**(File No. 150-1)**

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Report of the General Manager, Finance Department, October 21, 1996:

**RECOMMENDATION:** that the following report be  
*ADOPTED.*

“During its August 12, 1996 meeting, City Council resolved:

**‘that the matter be referred to the Administration for a report.’**

The main issue Mr. Korobejko continues to bring to the attention of City Council and the Administration is the difficulty we have in issuing utility bills on a fixed day every month. Mr. Korobejko wants to be billed on the same day each month, for actual (not estimated) usage. To address Mr. Korobejko’s request, we would need to read his meters (and subsequently bill) on the same day each month the meters are read, and bill his cycle (geographic area) on the same day in months when these meters are not read.

Our present billing system requires that meter reading, estimating and billing be done in cycles. Meter reading during a month determines the billing schedule for the cycles being read as well as the balance of the cycles, which are being estimated. As each cycle is only read every third month, our existing system cannot guarantee that a cycle (or property within a cycle) will be read (or billed) on the same day each month.

As City Council is aware, the Administration is in the process of dealing with the replacement of the current utility billing system. One of the enhancements that system will bring is the ability of a customer to be billed at the same time each month. Bills can be estimated from the last reading date to any selected billing date. Utility billing can occur independent of meter reading.

The Administration has been dealing with Mr. Korobejko in an attempt to address his concerns. The arrangement to which we have all agreed requires Mr. Korobejko to read his own meters each month, and submit those reads to us. With actual reads and a reading date, we are intervening in the normal billing cycles to prepare his bill on request. The difficulty that may occur from time to time is that his cycle comes up for regular (cycle) billing between the time he reads his meters and those reads are received.

During discussion of this matter by City Council, the possibility of charging for some basic rates on a 1/12th of a year basis was raised. As noted above, billing cannot currently be guaranteed on the same day each month. As a result, in a given calendar month, a customer could be billed twice (e.g. on the 1st and 30 days later on the 31st). On the other hand, a customer may receive no bill during a calendar month. If a customer is billed on October 31 and again 31 days later, that date would be December 1. To address these anomalies, our current practice is to convert basic charges to a daily

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rate, then bill that daily rate times the number of days billed. Over any 365 day period, a customer is billed for the correct basic charges.

Finally, with respect to the issue of actual reads every month, the Administration is currently researching optional meter reading opportunities, including various technologies that offer automated meter reading. A report should be forthcoming in the first half of 1997.”

**ADDENDUM TO REPORT NO. 20-1996 OF THE CITY COMMISSIONER**

- A5) Reassessment  
January 1, 1997  
(File No. 1615-2)**

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

**REPORT NO. 20-1996 OF THE CITY COMMISSIONER - CONTINUED**

**Section B - Planning and Operations**

- B1) Application for Registration of Condominium Plan  
511-5th Avenue North - R.5 District  
Part Lot 52, All Lot 53 and Part Lot 54; Block 183; Plan (Q13) F 4928  
Applicant: Thomas R. Webb, S.L.S.  
(File No. 4132-1)**
- 

Report of the General Manager, Planning and Building Department, October 24, 1996:

“An application for registration of a condominium plan involving a development on Part Lot 52, All Lot 53, and Part Lot 54; Block 183; Plan (Q13) F 4928 has been received from Thomas R. Webb, S.L.S., on behalf of North Prairie Homes and Construction Ltd. The proposal is for four units in one building. Five parking spaces have been included on the site.

**RECOMMENDATION:** 1) that City Council be required under Section 10(1)(b) of *The Condominium Act*, S.L.S. (222 Jessop Avenue, Saskatoon, S7N 1Y4) for the development on 511-5th Avenue North; and

2) that the City Council be required to issue the Certificate to the applicant.

*ADOPTED.*

The proposal has been examined under the provisions of the Zoning Bylaw and, as such, complies with the requirements of this Bylaw in all respects. The site is situated within an R.5 District.

A copy of the construction plans, together with the requisite survey plans, have been forwarded to the City Clerk's Office for review, if necessary, by members of City Council.

In view of the above-noted consideration of the Zoning Bylaw, the Planning and Building Department advises that:

- a) separate occupancy of the units will not contravene the requirements of the Zoning Bylaw;
- b) the approval required under the Zoning Bylaw has been given in relation to the separate occupancy of the units;
- c) the buildings and the division of the buildings into units of separate occupancy, as shown on the plans, which have been submitted and as constructed, will not interfere with the existing or likely future amenities of the neighbourhood; and
- d) the requirement to designate at least one parking space as an exclusive use area for each unit has been met, as at least one space is included as a part of each unit.”



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**B2) Subdivision Application #54/96  
Morrison Court  
(File No. 4300-54/96)**

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Report of the General Manager, Planning and Building Department, October 25, 1996:

“The following subdivision application has been submitted for approval:

Subdivision Application: #54/96  
Applicant: Webster Surveys Ltd. for Preston Developments Ltd.  
Legal Description: Parcel A, Plan 96-S-28730  
Location: Morrison Court.”

**ATTACHMENT**

1. October 16, 1996 Subdivision Report

**B3) Land-Use Applications Received by the Planning and Building Department  
For the Period Between October 15, 1996 - October 25, 1996  
(For Information Only)  
(File No. 4300, 4350-Z, and 4355-D)**

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Report of the General Manager, Planning and Building Department, October 25, 1996.

“The following applications have been received, are being processed and will be submitted to City Council for its consideration:

Subdivision

Application #53/96: Chotem Court/Crescent (no civic address assigned)

**RECOMMENDATION:**

- 1) that City Council resolve, in connection with #54/96, that it would be impractical and undesirable to amend 15(1)(a) of Subdivision Bylaw No. 6537 for the following:
  - a) proposed Lots 37 - 40 each have front setbacks of 11 metres. Therefore, the variance from the full requirements of the Subdivision Regulations; and,
  - b) the variance will not affect surrounding lots;
  - c) the proposed lots each have a site area of 10,000 sq. metres.
- 2) that Subdivision Application #54/96 be approved subject to:
  - a) the payment of \$300.00 being the required fee;
  - b) the owner entering into a Development Agreement with the City of Saskatoon.

*ADOPTED.*

**RECOMMENDATION:** that the following report be approved.

*ADOPTED.*

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Applicant: Webster Surveys for Westland Properties Ltd.  
Legal Description: Parcel F, Plan 96-S-28729  
Current Zoning: R.1A  
Neighbourhood: Arbor Creek  
Date Received: October 10, 1996

Application #54/96: Morrison Court (no civic address assigned)  
Applicant: Webster Surveys for Preston Developments Ltd.  
Legal Description: Parcel A, Plan 96-S-28730  
Current Zoning: R.1A  
Neighbourhood: Arbor Creek  
Date Received: October 10, 1996

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Application #55/96: Faithfull Avenue (no civic address assigned)  
Applicant: Tri-City Surveys Ltd. for Princeton Developments Ltd.  
Legal Description: Lot A, Block 866, Plan 84-S-41976  
Current Zoning: I.D1  
Neighbourhood: North Industrial  
Date Received: October 11, 1996

Application #56/96 3240 and 3244 Caen Street  
Applicant: Mr. Ron Chelack  
Legal Description: Lots 11 and 12, Block 2, Plan G792  
Current Zoning: R.2  
Neighbourhood: Montgomery Place  
Date Received: October 11, 1996

Application #57/96 714 and 716 Victoria Avenue  
Applicant: Turcan Enterprises  
Legal Description: Lots 22, 23, and Pt. 24; Block 41, Plan (Q1) B 1858  
Current Zoning: R.2  
Neighbourhood: Nutana  
Date Received: October 16, 1996

Application #58/96: 2240 Albert Avenue South  
Applicant: Sutton Group for Geraldine Lasiuk  
Legal Description: Lots 23 to 26, Block 26, Plan G191  
Current Zoning: R.2  
Neighbourhood: Queen Elizabeth  
Date Received: October 21, 1996

**Rezoning**

Application Z13/96: 202 to 224 Camponi Crescent  
Applicant: Saskatoon Charities Bingo Association  
Legal Description: Lots 12 to 15, Plan 76-S-07218  
Current Zoning: M.3A  
Proposed Zoning: B.4  
Date Received: October 11, 1996

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Discretionary Use

Application D13/96: 254 and 256 Wakabayashi Way  
Applicant: Rolando and Solita Espeleta  
Legal Description: Lot 22, Block 169, Plan 81-S-27887  
Current Zoning: R.2  
Proposed Use: Personal Care Home  
Neighbourhood: Silverwood Heights  
Date Received: October 16, 1996."

**ATTACHMENTS**

1. Plan of Proposed Subdivision No. 53/96
2. Plan of Proposed Subdivision No. 54/96
3. Plan of Proposed Subdivision No. 55/96
4. Plan of Proposed Subdivision No. 57/96

**B4) Communications to Council**

**From: Morris T. Cherneskey, Q.C.  
509 Canada Building**  
**Date: September 9, 1996**  
**Subject: Submitting concerns regarding prostitution and drug related  
problems in the 200 Block of Avenue M South**  
**(File No. 280-1)**

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Report of the General Manager, Transportation Department,  
October 23, 1996:

**RECOMMENDATION:** that the following rep

*ADOPTED.*

“During City Council’s October 7, 1996 meeting, a letter from Morris T. Cherneskey, Q.C., outlining concerns regarding prostitution and drug-related problems in the 200 block of Avenue M South, was reviewed and referred to the Board of Police Commissioners for further handling with respect to law enforcement, and to the Administration for a report with respect to traffic concerns.

The Transportation Department investigated the request that stop signs be installed on 21st Street at the intersections of Avenues L, M, N and O. It is our understanding that this request has been initiated in order to control the amount and characteristics of the traffic generated by the prostitution problems in the neighbourhood.

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A review of these intersections indicated that they do not meet the warrant requirements for the installation of either stop or yield signs. All of the locations mentioned are intersections of two local streets. Collisions records revealed that there were few accidents occurring that could be corrected through the installation of stop or yield signs. A site inspection did not indicate any visibility restrictions caused by vegetation, parked vehicles or fences. An observation of the night-time traffic showed that the traffic was travelling at a very low speed, such that the installation of a stop sign would not have any impact on the use of this street. The experiences of the cities of Ottawa and Regina were investigated with regard to the installation of stop signs as a method of controlling 'client' traffic. Their experience indicated that stop signs alone were ineffective in reducing the amount of traffic. Extreme measures, such as road closures, frustrated residents and served to relocate the traffic to neighbouring streets.

Based on the findings of the review, the locations would not be consistent with the City Policy respecting the installation of traffic-control devices as visual restrictions were not in place. As well, as supported by the experiences of Ottawa and Regina, it is unlikely that 'client' traffic would be deterred following placement of either stop or yield signs.

The Transportation Department does not support the installation of unwarranted traffic-control devices as it degrades the authority of the device at locations where a need truly exists."

**B5) School Signing Revisions  
St. Edward School  
(File No. 6280-3)**

Report of the General Manager, Transportation Department, attached Plan No. E6-7A, be approved.  
October 23, 1996:

**RECOMMENDATION:** that the signing cha

*ADOPTED.*

"The Transportation Department has received a request from the Catholic School Board to review the signing at St. Edward School. The review has been completed and it is proposed that the signing be revised so that it meets the current needs of the school. The investigation procedure for this school included a site meeting between representatives of the Transportation Department, the Education Detail of the Saskatoon Police Service, the Catholic School Board and the School's Principal. Based on the results of this investigation, a new school signing plan has been prepared using the School Signing Guidelines and considering the particular needs of this school.

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The recommended signing changes are described below:

- Remove the existing 'NO PARKING, 0800-1700, MONDAY-FRIDAY' zone (RB-52A) and the '5 MIN LOADING ZONE' (RB-58C) along the frontage of the school on Avenue P.
- Install a 'NO STOPPING' zone (RB-55) of 30 metres north of the northeast corner of Avenue P and 31st Street.
- Install a 'SCHOOL BUS LOADING ZONE, 0800-1700, MONDAY-FRIDAY' (RB-58L) of 25 metres north of the proposed NO STOPPING zone.
- Install a 'PARKING, 5 MINUTES, 0800-1700, MONDAY - FRIDAY' zone (RB-53B) of approximately 40 metres north of the proposed SCHOOL BUS LOADING ZONE.

All of the above changes have been reviewed and approved by the Transportation Department, the Saskatoon Police Service, the Catholic School Board and the School's Principal."

**ATTACHMENT**

1. Plan No. E6-7A.

**B6) Proposed Four-Way Stop Installation  
Queen Street & 7th Avenue  
(File No. 6120-1)**

Report of the General Manager, Transportation Department, Street and 7th Avenue.  
October 23, 1996:

**RECOMMENDATION:** that a four-way stop

*ADOPTED.*

"Recent changes at City Hospital have seen the creation of the main entrance to their facility and parking area being the intersection of Queen Street and 7th Avenue. The construction of this access has, in effect, changed the intersection from a three-legged intersection to a four-legged intersection.

The intersection of Queen Street and 7th Avenue is currently a stop-controlled intersection with Queen Street as a through street. Southbound 7th Avenue traffic has a stop sign. Northbound traffic exiting the City Hospital has a stop sign. Both Queen Street and 7th Avenue are classified as major collector roadways and carry approximately 5000 vehicles per day. The collision history at this intersection does not indicate a safety concern at the present time.

Due to construction activity on Spadina Crescent, a detour has been established and as a part of this

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detour a temporary four-way stop has been erected at this intersection. Observations and user feedback have indicated that this has improved the ease of operation for motorists using the intersection.

A request has been made by City Hospital for a review of the traffic control at this location. A count has been initiated for a signalization review; however, it is unlikely that it will generate enough warrant points to rank as a high priority for traffic signals. As an interim measure prior to the installation of a full set of traffic signals, it is proposed that a four-way stop be permanently installed at this location.

The installation of a four-way stop at this location is consistent with City Policy on the use of stop and yield signs.

Installation costs will be accommodated within the operating budget of the Transportation Sign and Paint Shop.”

**B7) School Signing Revisions  
St. Gerard School  
(File No. 6280-3)**

Report of the General Manager, Transportation Department, attached Plan No. C7-9D, be approved.  
October 23, 1996:

**RECOMMENDATION:** that the signing cha

*ADOPTED.*

“The Transportation Department has received a request from the Catholic School Board to review the signing at St. Gerard School. The review has been completed and it is proposed that the signing be revised so that it meets the current needs of the school. The investigation procedure for this school included a site meeting between representatives of the Transportation Department, the Education Detail of the Saskatoon Police Service, the Catholic School Board and the School’s Principal. Based on the results of this investigation, a new school signing plan has been prepared using the School Signing Guidelines and considering the particular needs of this school.

The recommended signing changes are described below:

- Remove the existing ‘NO PARKING, 0800-1700, MONDAY-FRIDAY’ zone (RB-52A) from the east and west sides of the school’s property.

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- At the intersection of 23rd Street and Montreal Avenue, install 'NO STOPPING' zones (RB-55) of 10 metres to the west and north of the northwest corner of the intersection, to the north and east of the northeast corner and a 13-metre zone west of the southwest corner.
- Install painted crosswalks across the west and north sides of the same intersection.
- Install a 'NO STOPPING' zone (RB-55) of 15 metres to the north of the northeast corner of the intersection of 23rd Street and Ottawa Avenue.
- Install a 'SCHOOL BUS LOADING ZONE, 0800-1700, MONDAY-FRIDAY' (RB-58L) along the west side of Montreal Avenue near the school's main entrance and a second zone along the east side of Ottawa Avenue between 23rd Street and Bedford Road.
- Install one 'PARKING, 5 MINUTES, 0800-1700, MONDAY-FRIDAY' zone (RB-53B) between the proposed SCHOOL BUS LOADING ZONE on Montreal Avenue and the entrance to the staff parking lot north of the school.

The recommended signing changes will provide adequate areas for school bus loading zones, and will provide an area for short-term parking nearer to the school and on the school side of the street for parents transporting their children to and from school.

All of the above changes have been reviewed and approved by the Transportation Department, the Saskatoon Police Service, the Catholic School Board and the School's Principal."

**ATTACHMENTS**

1. Plan No. C7-9D



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**B8) School Signing Revisions  
St. Peter School  
(File No. 6280-3)**

Report of the General Manager, Transportation Services, Plan No. B5-2B, be approved.  
October 23, 1996:

**RECOMMENDATION:** that the signing changes

*ADOPTED.*

“The Transportation Department has received a request from the Catholic School Board to review the signing at St. Peter School. The review has been completed and it is proposed that the signing be revised so that it meets the current needs of the school. The investigation procedure for this school included a site meeting between representatives of the Transportation Department, the Education Detail of the Saskatoon Police Service, the Catholic School Board and the School’s Principal. Based on the results of this investigation, a new school signing plan has been prepared using the School Signing Guidelines and considering the particular needs of this school.

The recommended signing changes are described below:

- Remove the existing ‘NO PARKING, 0800-1700, MONDAY-FRIDAY’ zone (RB-52A), ‘SCHOOL BUS LOADING ZONE, 0800-1700, MONDAY-FRIDAY’ (RB-58L) and ‘NO STOPPING’ zone (RB-56) along the frontage of the school on Sumner Crescent.
- Install a ‘NO STOPPING’ zone (RB-55) on each side of the curve in Sumner Crescent near the southwest entrance to the school.
- Install a ‘PARKING, 5 MINUTES, 0800-1700, MONDAY - FRIDAY’ zone (RB-53B) along the remaining frontage of the school property.

The recommended signing changes will provide an area of short-term parking nearer to the school and on the school side of the street for parents transporting their children to and from school. This will, in turn, assist the members of the School’s newly-formed Parents Parking Patrol in their efforts to encourage parents to exercise safer driving habits around the school.

All of the above changes have been reviewed and approved by the Transportation Department, the Saskatoon Police Service, the Catholic School Board and the School’s Principal.”

**ATTACHMENTS**

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1. Plan No. B5-2B

**B9) Proposed Disabled Person's Loading Zone  
110 - 110th Street  
(File No. 6120-4)**

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Report of the General Manager, Transportation Department,  
October 25, 1996:

**RECOMMENDATION:** that a "Disabled Person's Loading Zone" be installed at 110 - 110th Street.

*ADOPTED.*

"The Transportation Department has received a request from a resident of 110 - 110th Street for the installation of a 'Disabled Person's Loading Zone' to be installed in front of their residence. This is a residential street with a number of apartment blocks located within the 100 block. The apartments are creating a demand for long-term parking on the front street. The applicants are senior citizens with mobility restrictions that require them to have easy access to their transportation. The residents have the appropriate placard for their vehicle.

This loading zone conforms to City guidelines with respect to 'Disabled Person's Loading Zones' and no fee is assessed for its installation."

**B10) Communications to Council**

**From:** Terry McConnell, President  
Saskatoon Rugby Union

**Date:** September 11, 1996

**Subject:** Submitting invoice for work done on the playing field of the Saskatoon Kinsmen Rugby Complex

**(File No. 4133-4)**

---

Report of the General Manager, Public Works Department, October 16, 1996:

**RECOMMENDATION:** that City Council approve the work done on the playing field of the Saskatoon Kinsmen Rugby Complex.

*ADOPTED*

"During its July 5, 1993 meeting, City Council approved a proposal to exchange various parcels of municipal-reserve land in order to accommodate the construction of a rugby facility in the North Industrial Area. This approval was conditional upon there being no budgetary implications on the City's future operating expenditures as a

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result of the development on this new facility.

At a subsequent meeting September 13, 1993, City Council adopted the following terms of reference of a Lease Agreement between the City of Saskatoon and the Saskatoon Rugby Clubhouse Inc. for the use of the clubhouse and the two rugby playing-fields:

1. The term of the Agreement is for 25 years (i.e. from January 1, 1994 to December 31, 2019).
2. Saskatoon Rugby Clubhouse Inc. shall pay one dollar (\$1.00) to the City of Saskatoon for using the rugby facility from January 1, 1994 to December 31, 2019.
3. The Saskatoon Rugby Clubhouse Inc. is responsible for the operation, maintenance, and renovations of the rugby facility, including the clubhouse, playing-fields and all other areas associated with this facility.
4. Saskatoon Rugby Clubhouse Inc. shall assume the liability for all losses, damages, claims, or demands which may occur as a result of its operation of the clubhouse or playing-fields or its actions. The Club shall carry public liability insurance of at least two million dollars and shall name the City as being additionally insured.
5. Representatives of the City of Saskatoon shall have the right to enter and inspect the condition of the rugby facility.
6. To address the issue of the structure's long-term ownership, the Saskatoon Rugby Clubhouse Inc. will make contribution to a trust fund to cover the cost of a possible future demolition of the clubhouse. The Administration believes that an accumulated amount of \$16,000 will be required to finance the demolition of the structure and that this amount should be held, in trust, until the end of the agreement. The Club's contributions to this fund will be spread over the 25-year period of the Agreement. The money will be available to the Saskatoon Rugby Clubhouse Inc. if it re-builds, renovates, or moves the clubhouse off the current site at the end of the 25-year period. The money will also be available to the City to re-build, renovate, or move the clubhouse off the site if, for whatever reason, the Club disassociates itself from the rugby facility.
7. The Saskatoon Rugby Clubhouse Inc. shall allow the two rugby playing-fields to be used for provincial, national, and international sporting events which are compatible with the location and dimensions of the playing-fields (e.g. rugby, flag football, soccer, field hockey, etc.), and which are sponsored or co-sponsored by the City of Saskatoon.

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- 8. The Saskatoon Rugby Clubhouse Inc. or the City shall have the right to terminate this Agreement by giving three months' prior notice to either party.**

**Construction of the two rugby fields at the site on English Crescent, was tendered in the fall of 1993 as Project 1081 of the 1993 Capital Budget. The lowest bid for the project exceeded the amount of funding budgeted for this project, therefore, a review was undertaken to reduce construction costs. One consideration made at this time was to eliminate the need for a special soil mix for the playing fields. After consideration of options to our original soil mix, a decision was made to apply for increased funding to supply the original special soil mix to provide for a better quality and a more durable turf that would stand the rigours of the fields' use for rugby. At a meeting on April 25, 1994, City Council agreed to increase funding by \$13,134 to provide for the placement of the same special topsoil mix on both of the rugby fields at the English Crescent site. The project was completed by the fall of 1994, at which point it was turned over to the Saskatoon Rugby Clubhouse Inc. in accordance with the Lease Agreement.**

**In August 1995, in response to an inquiry from K. Peacock representing the Saskatoon Rugby Club Inc. a fact sheet was sent to the Rugby Club in care of Mr. Peacock, which detailed the suggested maintenance for the playing fields. Mr. Peacock responded that he would forward this information to the person responsible for maintaining the fields. A copy of that fact sheet is attached.**

**As indicated in Mr. McConnell's submission to City Council's September 11, 1996 meeting, a suggestion had been made to the City to use an 80% sand 20% peat moss mix for the playing fields. In August 1993, C & F Installations Co. submitted a suggestion for the sand and peat moss mix to replace the topsoil mix specified by the City. This submission was made along with their bid to construct the playing fields. Since the combination of peat moss and sand has a very low plant nutrient content, this mix would require weekly application of fertilizer preferably with the irrigation water as is done to maintain the turf in Commonwealth Stadium in Edmonton. Our staff on investigating the maintenance practice at Edmonton and the cost implication of the frequent fertilizing decided to maintain the original topsoil mix which had been successfully used on athletic fields in the City of Saskatoon. The decision to specify this topsoil mix in the construction of the rugby fields was based on several years of experience and observations of staff in the Parks Branch:**

- 1. The original field used by the Saskatoon Rugby Club was located at approximately the 1300 block of Ave. U South. The soil at this location was a sandy loam texture which commonly occurs in this area of the City. At the time this field was used by the**

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**Rugby Club, the Parks Branch was responsible for maintenance of this site. Use of this field by the Rugby Club continued for several years and throughout that time the Parks Branch was able to maintain a serviceable playing surface without having to resod the field or amend the soil with an increased amount of sand.**

- 2. The topsoil mix specified for the new rugby fields at English Crescent was comparable to the topsoil mix used on other athletic fields being constructed for soccer, or football in the City. The football field constructed at Scott Park in the summer of 1994, for high school football, contained the same percentage sand (20%) and peat moss (20%) as the rugby fields**
- 3. Topsoil mixes used for rugby fields in Regina contained 50% topsoil and 50% peat moss or manure with no component of sand.**

**The topsoil mix specified for the rugby fields had proven a successful medium for growing turf on athletic fields in the past, and it matched or exceeded specifications used in other similar applications such as the City of Regina. Furthermore, as demonstrated by the continued use of the football field at Scott Park, and the continued use of the second field at the Rugby Club, this topsoil mix continues to support a good quality athletic turf without the need for additional soil amendment or resodding. This information demonstrates that deterioration of one of the two playing fields at the Saskatoon Rugby Club was the result of excessive use or possibly insufficient maintenance or a combination of both, however it was not the result of an improper soil mixture and therefore the City has no obligation to pay the invoice as submitted by the Saskatoon Rugby Union September 11, 1996.”**

**ATTACHMENTS**

1. Copy of E-mail from Bill Kalyn to Kevin Peacock.
2. Copy of Invoice.

**B11) Vehicle and Equipment Purchases  
(File No. 1390-1)**

- RECOMMENDATION:**
- 1) that the purchase of one Front Fork Refuse Collection Vehicle from Wittke Waste Equipment (Saskatoon, SK) be accepted in the amount of \$193,766.40 including G.S.T. and P.S.T.; and,

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- 2) that the Purchasing Services Branch be authorized to issue the appropriate purchase order.

The Civic Vehicle and Equipment Fleet includes 3 Front Fork Refuse Collection Vehicles. The units are used in the pick up and compaction of solid waste produced by apartment dwellers and commercial enterprises. Two of the units were purchased in 1987 and the latest one was purchased in 1993.

The audit of the Solid Waste Branch of Environmental Services, which was performed in 1994, confirmed the need for 2.2 Front Fork Units. The unit purchased in 1993 is one that is currently manufactured in Medicine Hat, Alberta. The features of this unit are its light weight due to the high strength materials used in manufacture and the high speed hydraulic system used to do the pick up and compaction. The unit is approximately 30% more efficient than the older units. In addition, the light weight material used in the construction of the unit will allow an additional 2 tons of legal payload. The increase in efficiency and the increased payload will allow the Solid Waste Branch to complete the scheduled pick ups with only two units. One of the two units which were purchased in 1987, will be disposed through public tender once the new unit is put into service. A return of approximately \$40,000.00 is expected on disposal. The second unit being replaced will be used as a collection vehicle for the Old Newspaper Program adopted by City Council on October 21, 1996. A further problem experienced with the two older units each winter, is the freezing of the packer blade in the channels which guide the packing blade. Since the area of the packer cylinder, which retracts the blade, is very small compared to the packing area, the packing blade freezes in rear position. To retract the blade, the unit must be brought into a warm building to thaw the build-up of ice in the channels. This problem would not occur in handling old newspaper and cardboard materials.

Tenders for the purchase of a new Front Fork Refuse Collection Vehicle were received by the Purchasing Services Branch on September 19, 1996. The specifications indicated that legal payload would be considered in the award of tender. The following prices were received (G.S.T. and P.S.T. excluded):

Fort Garry Industries Ltd. (Saskatoon, SK)	\$154,250.00
Universal Handling Equipment (Red Deer, AB)	156,900.00
Wittke Waste Equipment (Medicine Hat, AB)	162,269.00
Wittke Waste Equipment (Medicine Hat, AB)	164,732.00
Fort Garry Industries Ltd. (Saskatoon, SK)	165,350.00
General Body and Equipment (Saskatoon, SK)	168,020.00

The low bid submitted by Fort Garry Industries is not acceptable due to the weight of the unit (tare weight 32,100#) and the speed of hydraulic system. This unit is very similar to the units being

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replaced. There would be no gains in efficiency; therefore, the tender submitted by Fort Garry Industries is not acceptable.

The second low bid submitted by Universal Handling Equipment Co. Ltd. is also not acceptable due to the high tare weight of 31,350 lbs. While the hydraulic system is fast, the hydraulic arms are not hydraulically cushioned at the lower end which leads to the castors or mounting pads being pounded into the container due to the impact on lowering to ground level.

The third low bid offered by Wittke Waste Equipment meets all the specifications and has a tare weight of 28,900 lbs., which is 2400 lbs. less than the low bid and 1650 lbs. less than the second low bid.

The fourth low bid also offered by Wittke Waste Equipment is for unit which is 800 lbs. lighter than the 3rd low bid. This unit also meets the requirements of the specifications and is the recommended unit. Purchase of the unit is recommended as follows:

Basic Unit Price	\$164,732.00
Options - CPL/Groeneveld Greasing System	1,890.00
- R.H. Remote Mirror	<u>418.00</u>
	167,040.00
G.S.T.	11,692.80
P.S.T.	<u>15,033.60</u>
Total	\$193,766.40

The operating budget of the Solid Waste Branch will experience a reduction in equipment rental by approximately 20% of the annual rental of a full time unit or \$12,000.00 annually. The source of funding is the approved 1995 Capital Budget for Vehicle and Equipment Replacements.”

IT WAS RESOLVED: 1) that the purchase of the Vehicle from Wittke Waste Equipment (Saskatoon) for \$193,766.40 including G.S.T. and P.S.T.;

2) that the Purchasing Officer issue the appropriate purchase order; and

3) that the Administration claim that the unit is 30% more efficient.

**B12) Proposed Amendment to Clause 25B of the Zoning Bylaw  
 Definition of 'Development Officer'  
 (File No. 4350-Z 14/96)**

**Report of the General Manager, Planning and Building  
 Department, October 28, 1996:**

*"The Planning and Development Act, 1983* currently defines a 'development officer' as follows:

**'(j.1) "development officer" means the person appointed pursuant to a zoning bylaw to administer the zoning bylaw.'**

**Clause 25B(1) of the Zoning Bylaw currently defines a 'development officer' as follows:**

- '25B (1) The Development Officer, who shall be the City Planner, shall administer this Bylaw.**
- (2) When the City Planner is absent or incapable of performing his duties or during a vacancy in the office, the Development Officer shall be the Acting City Planner.'**

**The matter of an amended definition came to the attention of the General Manager of the Planning and Building Department during discussions related to the 1996 amendments made to *The Planning and Development Act, 1983*.**

**The current definition of 'development officer' was incorporated into the Zoning Bylaw in 1988. Since then, several events have occurred which give rise to the need for an amendment to the definition of 'Development Officer'. These events were as follows:**

- 1) The title of City Planner has been replaced with the title General Manager of the Planning and Building Department;**
- 2) In recognition of the need to improve both customer service and program effectiveness, staff within the Zoning Standards Branch have been assigned greater problem-solving and decision-making responsibilities. In order to fulfil this desired outcome, a job reclassification process was instituted within the Zoning Standards**

**RECOMMENDATION:** 1) that City Council propose to amend Section 25B (1) and (2) to redefine the position of the Development Officer to include the General Manager of the Planning and Building Department and its employees;  
 2) that the General Manager of the Planning and Building Department be requested to prepare the required notice of amendment;  
 3) that the City Council amend the Zoning Bylaw; and  
 4) that, at the time of the proposed amendment to Section 25B of the Zoning Bylaw, the City Council **ADOPTED.**



**Branch to acknowledge the delegation of both responsibility and authority to administer the Zoning Bylaw by several 'Development Officers'.**

- 3) **In 1996, amendments to *The Planning and Development Act, 1983* were proclaimed by the Province which grant expanded powers of inspection and enforcement to 'Development Officers' of the City of Saskatoon. In particular, the amendments allow 'Development Officers' to obtain search warrants to enter and inspect property suspected of being used for purposes which are not permitted in the Zoning Bylaw. Furthermore, if the use of the property is determined to be in contravention of the Zoning Bylaw, a written Order may be issued by the 'Development Officer' to the owner of the property ordering the illegal use to be stopped by a certain date.**

**The expanded powers granted to 'Development Officers' will be administered by employees of the Planning and Building Department, who have been authorized by the General Manager (i.e. all staff of the Zoning Standards Branch) to act as 'Development Officers'. Therefore, the following amendment is proposed to clarify the definition of 'Development Officer':**

**'DEVELOPMENT OFFICER' (Proposed)**

- 25(B) (1) The Development Officer shall administer this Bylaw.
- (2) The Development Officer shall be:
- (a) the General Manager of the Planning and Building Department; and,
  - (b) any employee of the Planning and Building Department authorized by the General Manager to act as a Development Officer for the purposes of this Bylaw and *The Planning and Development Act, 1983.*"

*Pursuant to motion by Councillor Steernberg and carried by a majority of members of Council, the hour of the meeting was extended beyond 10:30 p.m.*

**REPORT NO. 20-2002 OF THE PLANNING AND OPERATIONS COMMITTEE**

Composition of Committee

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Councillor A. Langford, Chair  
Councillor M. Heidt  
Councillor P. McCann  
Councillor Jill Postlethwaite  
Councillor K. Waygood

**1. Property Maintenance and Occupancy Bylaw  
(File No. CK. 185-7)**

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**RECOMMENDATION:** that the information b

**The following report of the General Manager, Fire and Protective Services Department, dated October 15, 1996, is submitted for City Council's information:**

*ADOPTED.*

**“BACKGROUND**

On February 5, 1996, Council passed Property Maintenance and Occupancy Bylaw No. 7400 for the purposes of controlling fire, safety and nuisance hazards on properties. The primary responsibility for the administration of the bylaw was assigned to Fire and Protective Services.

**REPORT**

**A. BYLAW ADMINISTRATION**

The following administrative provisions have been made to assist with the management and administration of the bylaw:

1. A residential advisory committee has been formed to assist Administration with the management of the process and to ensure there is input and communication from the people most affected by the provisions of the bylaw within the residential areas of the City. The advisory committee is composed of representatives from the following groups:

- Saskatoon Landlords Association
- Social Housing Advisory Committee
- Saskatchewan Social Services
- Environmental Health Department
- Saskatoon Home Builders Association
- Renters Rights Advocate Group
- Riversdale Community Association
- King George Community Association
- Holiday Park Community Association
- Westmount Community Association
- Caswell Community Association
- Pleasant Hill Community Association
- City Park Community Association

This committee has met twice and has provided valuable information and advice to your Administration. In addition, members of your Administration have attended several community association meetings to discuss issues and matters of concern relative to occupancy and property maintenance.

2. A commercial/industrial advisory committee has been formed to assist Administration with the management of the provisions of the bylaw as it applies to the commercial and industrial sectors of the City. This committee is made up of representatives from the following organizations:

- The Partnership
- Riversdale Business Improvement District

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- Broadway Business Improvement District
- Chamber of Commerce
- North Saskatoon Business Association
- Insurance Agents Association
- Sutherland Business Association

This committee has met once. The reason for not meeting more often is that most of the emphasis of the bylaw's administration, in 1996, was focused on the residential areas of the City.

3. The Public Health Inspectors from Saskatoon District Health have been appointed as the City's agents to assist your Administration in carrying out the provisions of the bylaw.

The provisions of the bylaw have enabled public health inspectors to remedy a number of health-related safety issues which were either very difficult or impossible to deal with prior to the establishment of the bylaw.

4. An administrative policy has been developed to ensure the program is effectively and efficiently managed as well as to ensure uniformity of the inspection/enforcement process.

**B. INSPECTION/ENFORCEMENT**

Over the past seven months, the following inspection and enforcement activities have been undertaken by Fire and Protective Services:

- 25,998 Inspections
- 2844 Reports/letters requesting clean-up sent to owners
- 121 Orders issued
  - 59 properties with multiple violations
  - 14 junked vehicles
  - 25 repairs to buildings
  - 23 unsightly and untidy properties
- 21 Prosecutions
- 19 Building demolitions

**C. COMPLAINT LINE ACTIVITIES**

Health and Safety Hotline complaints are received at Saskatoon Fire and Protective Services Emergency Communications Centre. In 1996, the Department has received 893 complaints. These complaints included the following:

- 142 Junked Vehicles
- 402 Unsightly properties
- 16 Abandon refrigerators
- 74 Exteriors of structures
- 83 Interior of structures
- 6 Excavations

627 complaints were investigated by Fire and Protective Services and 266 were referred to other agencies as follows:

- 77 Saskatoon Health
- 96 Environmental Services
- 6 Planning and Building
- 7 Public Works
- 9 Transportation Services
- 63 Asset Management (weeds)
- 4 Saskatoon Police Service
- 2 Rentalsman
- 2 Industry Canada

The Health and Safety Hotline number has now been included in the inside front cover of the new telephone directory. It is listed under "Property Maintenance - Health and Safety Complaint Line". It is also listed in both the white pages and the blue pages under "Fire and Protective Services".

**D. APPEAL COMMITTEE**

The appeal committee established by City Council to hear appeals as prescribed by the bylaw has heard 14 appeals over the past six months. As a result of the appeals, they have ruled as follows:

- 4 Orders were upheld as written
- 6 Orders were varied as to time

- 2 Orders were varied as to content
- 2 Orders were withdrawn

**CONCLUSION**

After reviewing the activities of the program to date, your Administration believes the process has worked well. Administration will continue to work towards continuous improvement of the process as experience with the program is gained.”

**2. Agreement between SaskPower Corporation  
and the City of Saskatoon  
(File No. CK. 290-1)**

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**Your Committee has considered and concurs with the following report of the General Manager, Environmental Services Department, dated October 16, 1996, regarding the above:**

**“BACKGROUND**

On September 22, 1975 the City of Saskatoon and SaskPower Corporation entered into a five- year agreement which provided for the City's use of one pump well within the Queen Elizabeth Pump House, provisions to lay a raw water line back to the Water Treatment Plant, and the construction of an electrical control building.

Over the past twenty years, water demand has continued to increase to the point where it has exceeded the agreement withdrawal limit of 40MGD. Therefore representatives of SaskPower asked to renegotiate the contract with respect to withdrawal limits and rental rates. Negotiations have been completed over the course of the past three years involving input from the Manager of the Water Treatment Plant, the City Solicitor's Department, and SaskPower.

**DISCUSSION**

**RECOMMENDATION:** 1) that City C  
SaskPower Corporation and the City of Saskato  
August 29, 1996 letter from the City Solicitor;  
2) that the City  
authorized to execute, on behalf of the City of Saska  
the City Solicitor; and,  
3) that the City S  
SaskPower Corporation to secure additional well c  
investigate the addition of a "first option to buy" c  
House in the event of a decommissioning of the faci  
*ADOPTED.*

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Updating the agreement with SaskPower Corporation will secure the City's raw water supply while increasing the allowable raw water withdrawal volume to keep pace with the City's growing needs.

Although the proposed agreement is for an indefinite term, termination provisions grant the City only a three-year notice period. The proposed agreement deals with the short-term interests of the City; however, future needs and additional associated benefits from the use of this facility still need to be addressed. The proposed agreement allows for a 75MGD withdrawal volume as compared to the previous 40MGD limitation. Maximum daily raw water demand for 1996 has been recorded at 70MGD. The present pump and well capacities at the Queen Elizabeth pump station are limited to 65MGD requiring any additional raw water demands to be met through the use of the Water Treatment Plant's intake and pumping facility. Since the intakes of the Water Treatment Plant are downstream of a number of City storm sewer outfalls, water quality concerns are much greater. Therefore it is in the City's interest to secure an upstream intake and pumping facility, such as the Queen Elizabeth, for any additional future raw water supply needs.

**JUSTIFICATION**

The new agreement brings the contract in line with the current use of the facility and at a cost reflective of the benefits acquired from its use. An agreement with respect to increased future use of the Queen Elizabeth facility, would be the most cost effective for the City's future intake requirements.

**OPTIONS**

*Option 1* - To expand the capacity of the intakes and pumping capacities of the Water Treatment Plant. This would require major changes in capital planning as well as water quality concerns for the future. Since the Water Treatment Plant intakes are located downstream of a number of City storm sewer discharges, raw water quality concerns are significant, and therefore, not a preferred option.

*Option 2* - To construct a new set of intakes and pumphouse along the river's edge and upstream of any City outfalls. Although this would secure the City's raw water source, intake and pumphouse construction would need to consider a minimum of a 20-year design life, and therefore, would require a massive structural component as part of the initial construction, resulting in major capital budget/planning impacts.

**POLICY IMPLICATIONS**

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None.

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**FINANCIAL IMPACT**

The annual fee payable to SaskPower will be increased from \$15,000 to \$24,000, effective January 1, 1994 and will be subject to CPI adjustments thereafter. Termination of this agreement and/or the inability to negotiate expanded uses of the Queen Elizabeth facility has significant long-term financial impacts since the current capital plans do not include provisions for a major capital expense relating to intake construction and, therefore, will require major changes to fund a new intake and pumphouse facility.

**ATTACHMENTS**

1. A copy of the "Draft" amendments to the agreement.
2. Covering letter from the Office of the City Solicitor."

**3. Rusholme Road Traffic Calming  
Monitoring Report  
(File No. CK. 6330-1, 6320-1 and 5300-1)**

The following report of the General Manager, Transportation Department, dated October 7, 1996, is submitted for City Council's information:

**RECOMMENDATION:** that the information b

*ADOPTED.*

**"BACKGROUND**

Rusholme Road is a local street located two blocks to the north of 22nd Street. It stretches from Avenue H to Vancouver Avenue. Under normal operating conditions, an average of up to 1,000 vehicles per day would be expected to use this roadway. Traffic counts conducted in 1995 showed that an average of approximately 2,000 vehicles per day were using Rusholme Road. The high traffic volume was due, in part, to the fact that Rusholme Road can be used as a convenient access route from the Central Business District to the neighbourhoods of Westmount and Mount Royal. Concerns regarding pedestrian safety on Rusholme Road were brought to the attention of the (then) Engineering Department by the Westmount Community and School Association in 1993. After a series of meetings, the



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Department initiated a traffic study in order to explore feasible options which would effectively address the residents' concerns. After a careful evaluation of alternative solutions, it was determined that the installation of narrowings at intersections and the inclusion of concrete medians were the most appropriate means of resolving the problems identified on this street.

Following City Council approval in 1995, the Transportation Department installed intersection narrowings and concrete median strips on Rusholme Road at Avenue J, Avenue K and Avenue M as part of a pilot traffic-calming project. The objectives of these measures were to improve pedestrian safety, reduce careless driving (stunting, in particular), reduce through-traffic and reduce traffic speed on this stretch of roadway. This street was chosen as a pilot project because of its location within the transportation network, the amount of traffic and the presence of two schools, Westmount Community School and E. D. Feehan High School, which generate high pedestrian traffic. In fact, intersections of Rusholme Road and Avenues K and J are used more frequently as crossing locations by school-aged children. There were 88 pedestrians per day crossing at Avenue K, while 63 crossed at Avenue J.

The following report is an assessment of the traffic-calming measures implemented on Rusholme Road. Traffic conditions before and after implementation of the measures will be compared in order to determine the effectiveness of the measures.

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**DISCUSSION**

Through discussions with residents and school officials, it was clear that the main issues to be addressed were the speed of traffic, the volume of traffic and the safety of pedestrians at intersections. These were the issues the traffic-calming measures were expected to alleviate. This report examines each of these issues to determine what effects, if any, the measures have had on the targeted traffic problems. Data to examine these issues was collected using standard data collection procedures. The data collected during the assessment period was taken at the same locations as the data that was collected prior to the installation of the measures. This will provide a consistent "before and after" comparison of the traffic conditions. The comparison and observations are described below.

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**Traffic Volume**

Before the measures were implemented in 1995, an average of 2,000 vehicles per day used this roadway. The 1995 traffic analysis also confirmed that the majority of the traffic was non-local traffic that used this roadway as a shortcut to avoid delays on major arterial

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roadways. A year later, after the implementation of traffic-calming measures, 350 fewer vehicles per day are using the same stretch of roadway. On average, 1,650 vehicles per day were counted in 1996 which represents a decrease of more than 17%. Perhaps what is more interesting is that this reduction in traffic volume occurred without a corresponding increase on neighbouring local streets. It is safe to assume that all the diverted traffic was “shortcutting” motorists who now find Rusholme Road less attractive compared to other major east-west roadways. The average traffic of 1,650 vehicles per day is still high for a roadway in this class; nonetheless, the downward trend is encouraging. It is important to point out that there is a month-to-month variation in traffic volumes. Traditionally, summer months have higher traffic volumes than winter or fall seasons. The decrease in traffic volume recorded in June, 1996, has not been adjusted for this variation; therefore, the decrease is on the conservative side, meaning that the actual reduction in traffic volume would be higher than 350 vehicles per day if adjusted for seasonal variations. Annual traffic counts will be conducted to ascertain if this reduction will be sustained over a long period of time.

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Traffic Speed

The 85th percentile speed measured between each intersection prior to the installation of traffic-calming measures was 57 km/h (85th percentile speed represents the speed at which 85% of the vehicles are travelling at or less, implying that 15% of the traffic is travelling at speeds greater than the 85th percentile. It is ideally desirable to have the 85th percentile speed equal to the speed limit). Since then, there has been a marginal decrease in the 85th percentile speed from 57 km/h to 56 km/h. The decrease is statistically insignificant; however, what is notable is the driving behaviour of motorists as they approach the narrowed sections of the roadway. Because the road is now narrower at intersections, motorists approach the intersections at a lower speed than they did prior to the installation of the measures. This actual speed has not been quantified, but rather observed, in the field. Even though motorists on Rusholme Road still have the right-of-way, they treat the narrowed section as a separate zone. Motorists respond to the narrowing in a manner similar to an intersection controlled by a yield sign. Previously, the average speed was the same at the intersection as was between intersections. Since intersections are the locations where pedestrians cross, awareness on the part of motorists is desirable. The reduced crossing distance for pedestrians, from 13 metres to 8 metres, in conjunction with lower traffic speed at intersections has created a safer environment for pedestrians, especially school children.

Users' Perceptions

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As part of the monitoring process, a questionnaire was distributed to all residents in the vicinity of the roadway. Perhaps the greatest level of satisfaction with the measures has come from the public who either live in the area or have children who attend one of the schools in the vicinity of the measures. Residents, as well as school and community association representatives, have commented to the Ward Councillor or the Transportation Department that they feel much safer when crossing the road at the narrowed intersections. They also perceive the traffic to be travelling slower than it did before the measures were implemented. Because traffic calming deals with both real (those problems which can be quantified) and perceived (qualitative) traffic problems in the same manner, it should not come as a surprise that some of the benefits are perceived improvements to safety and environment, etc. In fact, the perceived benefits to all users of the roadway are the true measure of the success of a traffic-calming project.

Pedestrian Safety

The reduction in crossing distance from 13 metres to 8 metres has made it easier for children and the elderly to complete the crossing in a shorter time. Pedestrian exposure to vehicular traffic has been reduced considerably, thereby improving pedestrian safety. This, coupled with the fact that traffic volume has been reduced by 17% and traffic speed has also been reduced at the intersections, has created an environment which is more friendly to pedestrians than what existed before the measures were installed. In addition, no incidents of careless driving -- such as stunting -- which used to occur before the roadway was narrowed have been reported.

Reportable Accidents

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In spite of the high traffic volumes on this roadway, accidents (at intersections or at mid-blocks) have never been a major issue. From 1991 to 1995, there was a total of 14 reportable accidents at all three intersections prior to the implementation of these measures. Two collisions have been reported since the introduction of the traffic-calming measures.

Effect on Services

Organizations which provide emergency services to the community, and civic departments which would potentially be affected by the measures, were requested to comment on how the measures had affected their operations. Table 1 below lists the comments received.

Table 1: Rusholme Road Traffic Monitoring: Effect on Services

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Department/Agency	Comments
Saskatoon Police Service	The measures have assisted in slowing the traffic and will improve public safety.
Fire and Protective Services	No problems so far.
Public Works - Roadways (snow clearing/street cleaning)	Street maintenance has not encountered many difficulties as a result of the traffic control measures on Rusholme Road . . . only street sweeping is made more difficult . . . because operators prefer clear access from curb to curb.
M. D. Ambulance	To date, no problems or concerns with the narrowings or concrete medians.
Environmental Services (garbage collection)	The design and location of traffic controls do not hinder operations at all.

**CONCLUSIONS**

1. The pilot project has shown that well designed and implemented traffic-calming measures have a local applicability in addressing residential traffic problems in the City of Saskatoon. In this specific example, all objectives, to a varying degree, were attained. The success of this project was demonstrated by the reduction in traffic volumes from 2,000 to 1,650 vehicles per day, the enhanced pedestrian safety at intersections and the impact of the measures on the driving behaviour of motorists (psychological or otherwise).
2. It is evident that traffic-calming measures have benefits beyond those which can be easily quantified. Qualitative or perceived benefits are as important as any other benefits. Judging by the positive comments from residents regarding perceived benefits and the lack of complaints about the measures in general, it is safe to assume that the measures have had a positive impact on the neighbourhood.

3. Consultation with outside agencies and other civic departments has shown that these measures do not interfere with winter operations or emergency vehicle access to the neighbourhood.
4. Given the potential benefits to the residents and the City, it is the intention of the Transportation Department to continue to address neighbourhood traffic problems on local roads in a similar manner in the future. The measures will be monitored periodically to ensure that they are operating as intended.

**POLICY IMPLICATION**

There are no policy implications.

**FINANCIAL IMPACT**

There is no financial impact at the present time.”

**4. Resolutions for the FCM National Board of Directors Meeting  
December 1996  
(File No. CK. 155-2-2)**

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**Your Committee supports the submission of the following resolutions to FCM’s National Board of Directors for consideration at the December 1996 meeting:**

**RECOMMENDATION:**

that th

FCM’s National Board of Directors’ December 1996

*ADOPTED.*

1. **“WHEREAS public transportation services in Canadian cities are experiencing a financial crisis in their efforts to provide urban Canadians with affordable, effective and efficient transit services, and,**

**WHEREAS a joint labour/management task force with representatives of the Canadian Urban Transit Association (CUTA), and the Amalgamated Transit Union (ATU), have collaboratively studied the competitiveness and productivity of urban transit in Canada, and**

**WHEREAS the CUTA/ATU task force have recommended the following four part strategy to improve transit’s competitiveness and productivity:**

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**strengthening labour-management collaboration** (by improving communications in the workplace, by increasing capabilities for collaborative problem-solving, grievance resolution and contract negotiations, and by improving contract language), **increasing productivity** by revitalizing the workplace and involving workers in decision-making, **rewarding initiative and sharing gains** from increased productivity and **increasing operational efficiencies** by reducing bureaucracies and red tape, and

WHEREAS management and labour require political support at the local level to be successful in implementing the four part strategy, and

WHEREAS the Council of the City of Saskatoon has endorsed the four-part strategy, and Saskatoon Transit Services and the Saskatoon Local of the Amalgamated Transit Union have been successful in implementing the four part strategy,

BE IT THEREFORE RESOLVED that the four part strategy of strengthening labour-management collaboration, increasing productivity, rewarding initiative and sharing gains and increasing operational efficiencies, as recommended by the Joint Labour/Management Task Force on Transit Competitiveness (a Collaboration of the Amalgamated Transit Union and the Canadian Urban Transit Association) be endorsed by the Board of the Federation of Canadian Municipalities, and recommended to the member municipalities of FCM.”

2. “WHEREAS property taxation is the main source of revenue to municipalities across Canada, and

WHEREAS a reduction in grants to municipalities from both the Federal and Provincial governments, has placed an increasing property tax burden on homeowners, and

WHEREAS Municipalities attempt to maintain such basic services, such as Fire and Police;

BE IT THEREFORE RESOLVED that the Federal Government amend the *Income Tax Act* to make property taxes paid to a municipality by a homeowner, a tax deductible expense, not unlike the treatment afforded commercial properties.”

**5. Saskatoon Transit Services  
University of Saskatchewan & SIAST (Kelsey) Transit Semester Pass  
(File No. CK. 7312-1)**

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- RECOMMENDATION:**
- 1) that the sale of a four-month (January to April) package of adult passes to full-time University of Saskatchewan and Saskatchewan Institute of Applied Science & Technology students, at a price of \$127, be approved; and,
  - 2) that this offer be approved on a trial basis, and reviewed in April, 1997 for possible permanent implementation.

Your Committee has considered the following report of the General Manager, Transportation Department, dated October 4, 1996 and supports the implementation of a Transit semester pass for University of Saskatchewan and Kelsey (SIAST) students.

**“BACKGROUND**

Post secondary students in Saskatoon are currently charged the regular adult fare for use of Saskatoon Transit Services. To encourage greater use of Transit Services and provide some relief to students paying the full adult fare, Saskatoon Transit Services is pursuing a test of a four-month adult pass package from January to April, 1997 at a reduced rate.

**DISCUSSION**

Currently, the monthly adult pass rate is \$38. Historically, pass usage in the last month of the term, in this case April, is very low as classes end two weeks into the month and exams begin. Saskatoon Transit Services is proposing to sell a four-month 'package' of passes at \$127. The regular price of four adult monthly passes is \$152, which represents a savings for students of \$25. Students would show their valid student identification to be eligible to receive this reduced rate.

Saskatoon Transit Services would continue to sell regular monthly passes each month. The benefits of this proposal are that students would realize a significant savings if they purchased all four months' passes at one time, and Transit may attract more monthly pass customers overall.

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**FINANCIAL IMPACT**

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The following table shows adult passes sold at the University of Saskatchewan Place Riel Kiosk and Kelsey Institute Kiosk:

	Four-year Average Adult Pass Sales at Place Riel	Four-year Average Adult Pass Sales at SIAST - Kelsey
January	2,173 passes	116 passes
February	1,744 passes	95 passes
March	2,009 passes	71 passes
April	430 passes	62 passes

The best case scenario would occur if all January passholders were attracted to purchase the semester package. This would have an impact on Transit revenues of a gain of approximately \$30,000. The worst case scenario would occur if only April passholders purchased the semester pass and these passes were reflected in reduced monthly sales in the months of January through March. This would have an impact on Transit revenues of a loss of \$10,000.

The most likely scenario would be somewhere in the middle where a portion of the April passholders were attracted to the semester pass, and monthly pass sales were not affected by the number of semester pass sales. In this case, the impact on Transit revenues would be a gain in the \$3,000 to \$7,000 range.

Regular adult bus passes will be used for this trial. These passes will be stamped to show they are part of a special package. Transit will not incur any additional costs with this offer.

A comparative analysis of overall pass sales from January to April, 1997 to previous years will be used to determine the impact and success of this program.

**SUMMARY**

Discussions with both the University of Saskatchewan Students' Union and Kelsey Students' Association indicate support for this venture, as it provides some relief to students over the current cost of four monthly passes. Transit, together with these groups, will place advertisements in the student newspapers to promote this offer.

Based on the relatively low risk and the real potential for gain, it is proposed that a \$127 package rate be implemented on a test basis for January to April, 1997, and that this be



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reviewed in April, 1997 for possible permanent implementation.”

*Pursuant to earlier resolution, Item AA.55 of “Communications” was brought forward and considered.*

**REPORT NO. 17-2002 OF THE ADMINISTRATION  
AND FINANCE COMMITTEE**

*IT WAS RESOLVED: 1) that the package of adult passes to full-time University of S Applied Science & Technology students, at a price of*

*2) that this offer  
Composition of Committee in April, 1997 for possible permanent implementation*

Councillor R. Steernberg, Chair  
Councillor A. Atchison  
Councillor D.L. Birkmaier  
Councillor H. Langlois  
Councillor P. Roe

**1. Race Relations Committee Sixth Annual Report  
January - December, 1995  
(File No. CK. 225-40)**

**RECOMMENDATION:**

- 1) that Recommendation No. 1) of the attached report, which reads as follows, be referred to the Budget Committee for consideration:

that City Council increase the Social Housing Advisory Committee budget by \$2,000 annually to provide for the publication of the renters’ Handbook, while leaving the Race Relations Committee budget as it stands.

- 2) that Recommendation No. 2) of the attached report, which reads as follows, be referred to the Budget Committee for consideration:

that City Council establish a grant program for community groups specifically for Equity and Anti-racism projects.

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- 3) that Recommendation No. 3) of the attached report, which reads as follows, be approved and referred to the Race Relations Program Coordinator to undertake the appropriate arrangements:

that City Council hold another Consultation Meeting with the Aboriginal Community before the end of 1996.

- 4) that Recommendation No. 4) of the attached report, which reads as follows, be referred to the Budget Committee for consideration, as follows:

that City Council approve the creation of the position of Aboriginal Advisor.

Attached is a copy of the Sixth Annual Report of the Race Relations Committee (January - December, 1995), which your Committee has reviewed with members of the Race Relations Committee. Being the majority of recommendations contained in this report deal with budgetary items, your Committee is recommending that these items be referred to the Budget Committee for consideration. Once again, your Committee wishes to express gratitude to the Race Relations Committee for all its efforts in dealing with racial issues in the City.

**2. Amendments to the *Smoking Control Bylaw, 1996*  
*Bowling Alleys and Size of Lettering*  
and  
*Enforcement of Smoking Control Bylaw, 1996*  
(File No. CK. 185-3)**

**RECOMMENDATION:**

- 1) that City Council preferably before the end of 1996, and that the consider Bylaw No. 7575 at this meeting, which amends the *Smoking Control Bylaw, 1996* with respect to lounges in bowling alleys and with respect to the size of lettering on signs.
- 2) that the information be received regarding enforcement of the Bylaw.

**IT WAS RESOLVED:**

- b) that City Council establish a grant for Equity and Anti-racism projects.
- c) that City Council approve the creation of the position of Aboriginal Advisor.
- 2) that the Administration submit a report to the City Council with the above, suggesting how the position could be funded.
- 3) that City Council hold another consultation meeting with the Aboriginal Community before the end of 1996, and that the Administration be requested to undertake the appropriate arrangements.

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**Proposed Amendments**

As City Council will recall, Mr. Alan Hunter, General Manager, Hunter's Bowl Arena requested a meeting with the Administration and Finance Committee to bring forward issues regarding the impact of the *Smoking Control Bylaw, 1996* on bowling centres. It was determined that some bowling centres have separate bar/lounge areas similar to those in curling clubs, and that these areas should be treated the same as all other bars/lounges. It was also determined that bowling centres are rented by various groups on occasion, and that in these instances the group should determine whether they wish their function to be smoking or non-smoking. This would be the same provision provided for groups as they do when renting banquet rooms in hotels, etc., and is outlined under Section 12 of the *Bylaw*. Your Committee referred these matters to the City Solicitor for the appropriate amendments to the *Bylaw*, and these amendments are contained in amending Bylaw No. 7575.

The second issue brought before the Committee by the City Solicitor, in the attached report, dated October 16, 1996, was a request by a sign company to review the size of lettering requirements under Section 28 of the *Bylaw*. The current requirement for lettering of a minimum of 2.54 centimetres results in signs that are too large in some instances, and that are out of proportion when the "No-Smoking" logo is included on the sign. Your Committee also referred this matter to the City Solicitor for the appropriate amendment to the *Bylaw*, and this amendment is contained in amending Bylaw No. 7575.

Report of City Solicitor, October 28, 1996:

**REPORT**

**Bowling Alleys**

The A & F Committee, at its meeting on October 21, 1996, resolved:

- 1) that the City Solicitor review and report on the wording regarding 'lounges' under the Smoking Control Bylaw, 1996, to ensure that smoking is allowed in the separate 'lounge' area of the bowling centres; and
- 2) that the City Solicitor draft an amendment to the Smoking Control Bylaw, 1996 that would provide the same exclusion for bowling centres and curling clubs that is provided for other places of public assembly as outlined in Section 12 of the Bylaw.

The term 'lounge' is not defined in the Smoking Control Bylaw, 1996. The term is also not

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defined in *The Alcohol and Gaming Regulation Act* or *The Alcohol Control Regulations, 1994*.

Upon reading the Regulations however, it appears that a 'lounge' is a separate area attached to a restaurant in which alcohol may be sold for consumption by persons in the lounge. The lounge cannot exceed 50% of the floor area of the restaurant and the capacity of the lounge cannot exceed 50% of the capacity of the restaurant or 100 persons, whichever is less.

The Smoking Control Bylaw, 1996 incorporates by reference these various provisions under *The Alcohol Control Regulations, 1994*. We would refer the Committee particularly to Sections 3(l) and 24(c) of the Bylaw.

Bowling alleys are licensed under the 'special use permits' provision of *The Alcohol Control Regulations, 1994*. A special use permit is issued by The Liquor and Gaming Authority to any premises in a facility where the primary purpose of the premises is to provide sport activities and where the owner or operator of the facility limits admission to persons:

- (i) who have paid a membership fee or service charge for the privilege of engaging in a sport; or
- (ii) who are spectators of a sport.

It is our understanding of the special use permit that the Authority licenses the entire facility for the sale and consumption of alcohol.

Section 5 of the Bylaw provides that no person shall smoke in the public portion of any bowling alley, including the playing area, except in a restaurant, bar or lounge that may be part of the bowling alley. Upon further reflection, the term 'lounge' as used in Section 5 is inappropriate. A 'lounge', as described in the Regulations and as used in Sections 3(l) and 24(c) of the Bylaw is an area attached to a licensed restaurant. A bowling alley is licensed as a sports facility and the concept of a 'lounge' simply does not apply to this type of permit. Accordingly, it would be our recommendation to the Committee that the term 'lounge' be deleted from Section 5.

With respect to the Committee's second resolution, we would recommend an amendment to Section 5 of the Bylaw that would provide that if the entire bowling alley or curling club has been rented, smoking may be permitted anywhere in the bowling centre or curling club upon the written request of the person renting the facility with the agreement of the

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management of the facility.

**Size of Lettering**

The A & F Committee, at its meeting on October 21, 1996, resolved that the size of lettering required under Section 28 of the Smoking Control Bylaw, 1996 be reduced from 2.54 centimetres to 1 centimetre and that the City Solicitor prepare the necessary amendment for Council's consideration.

We have attached for the Committee's consideration a Bylaw to amend the Smoking Control Bylaw, 1996. This amending Bylaw contains the amendments with respect to both bowling centres and the size of lettering on signs.

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**ATTACHMENTS**

1. Proposed Bylaw No. 7575.”

**Enforcement**

Report of City Solicitor, October 28, 1996:

**“REPORT**

City Council, at its meeting on September 9, 1996, passed the Smoking Control Bylaw, 1996 which is to come into effect on November 9, 1996. Council requested a further report from this Office on how the Bylaw would be enforced.

The Bylaw contains two basic offences: smoking where prohibited and failing to post and maintain signs.

The offence of ‘smoking where prohibited’ will be enforced by the Saskatoon Police Service on a complaint basis. If a person is allegedly smoking where prohibited, a complainant may contact the Police Service to report the alleged offence. An officer will be dispatched to deal with the complaint as soon as an officer is available. It must be noted, however, that priority will be given to more serious complaints involving protection of the public and preservation of property. The response time will vary depending upon what other priorities the police service is handling at the time of the complaint.

The offence of failing to post or maintain signs will be enforced by the Fire and Protective Services Department as part of that Department’s regular fire inspection program. In addition to inspecting under the Fire Code, inspections will also be made to ensure that the signs under the Smoking Control Bylaw, 1996 are properly posted and maintained.

The Fire Chief has also developed an communications plan to inform the general public and those directly affected by the Bylaw about its provisions. The Bylaw has been formatted into a booklet for distribution to the public. A pamphlet is also in the works to answer some general questions about the Bylaw. It will be directed primarily at property owners and will contain information about signs and about smoking in restaurants.

It is also the administration’s intention to have some signs available for distribution or purchase by the public. We would expect that the signs would be sold at cost. We do not

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anticipate that the City would be providing all the signs that a particular building might require. Rather, we hope that we could provide the owner with one or two signs as examples of what is required and the owner would be responsible to get the necessary signs made up by a sign company.”

*Pursuant to earlier resolution, Item AA.57 of “Communications” was brought forward and considered.*

3. ***1996 Capital Project #1058 - Mainframe Application Conversions  
Replacement of the Utility Billing System  
(File No. CK. 261-12)***
- 

***Your Committee has reviewed the following report of General Manager, Finance Department, dated October 15, 1996 with the General Manager, Finance Department, the Manager of the Treasurer’s Branch, and representatives of the Corporate Information Services Department, and supports the replacement of the Utility Billing System, as outlined in the report:***

*IT WAS RESOLVED: 1) that City Council meeting, which amends the Smoking Control Bylaw alleys and with respect to the size of lettering on signs  
2) that the information be added to the Bylaw.*

***RECOMMENDATION:***

*1) that the capital budget project to replace the Utility Billing System, \$2,815,000, be approved;  
2) that the City Solicitor be requested to prepare the necessary documents under the Corporate Seal.  
3) that His Worship the Mayor and the City Council sign the documents under the Corporate Seal.*

*ADOPTED.*

**“BACKGROUND**

*At its meeting on September 9, 1996, City Council adopted the following recommendations from the Administration and Finance Committee:*

- ‘1) that the Administration negotiate a formal contract with Sierra System Consultants Inc. to co-develop a Customer Information System to replace the existing Utility Billing System; and,*
- 2) that the Administration bring forward the final contract and the necessary amendments to the Capital Budget for approval by City Council.’*

**JUSTIFICATION**

*In response to the direction noted-above, the Administration has negotiated a formal contract with Sierra Systems. The key provisions of this contract are:*

- A fixed price development fee to Sierra of \$1,747,000.*
- No payments to Sierra until the final product has been received and accepted.*
- A royalty payment to the City of 20% of each future sale or license of the software.*
- A copy of any future enhancements to the software, as developed by Sierra for future customers, at no cost to the City.*
- A fixed and pre-determined performance standard, including normal system response time of less than three seconds.*

*The Administration has also developed the capital budget required to deliver this project. The total capital cost of this project, over two fiscal years, is \$2,815,000. As the utility billing function exists solely to support the civic utilities, the proposed capital project is fully financed from the benefitting utilities. The budget details are as follows:*



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***CIS CAPITAL BUDGET PROJECT***

<b><i>EXPENDITURE</i></b>	<b><i>1997</i></b>	<b><i>1998</i></b>	<b><i>TOTAL</i></b>
<i>Sierra Contract Fee (CIS development)</i>	<i>0</i>	<i>1,747,000</i>	<i>1,747,000</i>
<i>Computer Hardware (file servers, upgrades to PC's)</i>	<i>327,000</i>	<i>0</i>	<i>327,000</i>
<i>Computer Software (network software, report writers)</i>	<i>90,000</i>	<i>6,000</i>	<i>96,000</i>
<i>Consulting/Auditing (external expertise)</i>	<i>40,000</i>	<i>10,000</i>	<i>50,000</i>
<i>Printing (printers, interfaces, forms flashes)</i>	<i>44,000</i>	<i>38,000</i>	<i>82,000</i>
<i>Staffing Resources (backfilling, training)</i>	<i>233,000</i>	<i>8,000</i>	<i>241,000</i>
<i>Carrying Charges</i>	<i>0</i>	<i>140,000</i>	<i>140,000</i>
<i>Contingency - 5%</i>	<i>0</i>	<i>132,000</i>	<i>132,000</i>
<b><i>Total Expenditures</i></b>	<b><i>734,000</i></b>	<b><i>2,081,000</i></b>	<b><i>2,815,000</i></b>
<b><i>FUNDING</i></b>			
<i>Electrical Replacement Reserve</i>	<i>360,000</i>	<i>1,020,000</i>	<i>1,380,000</i>
<i>Sewage Treatment Capital Reserve</i>	<i>187,000</i>	<i>270,000</i>	<i>457,000</i>
<i>Sewage Replacement Reserve</i>	<i>0</i>	<i>260,000</i>	<i>260,000</i>
<i>Water Replacement Reserve</i>	<i>187,000</i>	<i>531,000</i>	<i>718,000</i>
<b><i>Total Funding</i></b>	<b><i>734,000</i></b>	<b><i>2,081,000</i></b>	<b><i>2,815,000</i></b>

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**OPTIONS**

*Three options were considered by the Committee in its previous report to City Council (Attachment 1). This report is in response to the option which was recommended by the Administration and Finance Committee and adopted by City Council on September 9, 1996.*

**POLICY IMPLICATIONS**

*There are no policy implications.*

**FINANCIAL IMPACT**

*The utility billing function exists solely to support the civic utilities. The prior year's capital budget provision, approved for the design of a replacement CIS system, was funded from the reserves of the benefitting utilities. The Administration is proposing that the replacement project also be funded from those utilities. The distribution of funds between the two utilities is based on the number of customers each utility has in the billing system.*

**ATTACHMENTS**

1. *Clause 2, Report No. 13-1996 of the Administration and Finance Committee which was adopted by City Council at its meeting held on September 9, 1996."*

4. ***Business License Process  
(File No. CK. 300-1)***

*Your Committee has reviewed the following report of the General Manager, Finance Department and General Manager, Planning and Building Department, dated October 15, 1996 and supports Option No. 3) of the proposal in that this practice ensures that businesses do not locate in improper zones, and it also provides a way of establishing data regarding commercial space in the City, which is helpful not only to the City, but also to the business community:*

**RECOMMENDATION:**

- 1) *that City Council endorse the principle that licensed, and the necessary steps be taken to in approval and enforcement process; and*
- 2) *that the City Solicitor be requested to prepare*

**ADOPTED.**

**"BACKGROUND**

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*The City currently licenses all 7500 businesses in Saskatoon. Approximately 5500 businesses, until 1996, have been licensed through the Business Tax Bylaw and the Business Tax Conversion Bylaw. The balance (approximately 2000 businesses) are licensed through the General Licensing Bylaw.*

*With the implementation of reassessment in 1997, the business assessment and business tax processes are being eliminated. As a result, there is currently no mechanism to license those businesses presently licensed under the business tax system.*

*This report proposes to continue the practice of licensing all businesses in the City.*

**JUSTIFICATION**

*The Administration recommends that all businesses continue to be licensed and, through the licensing process, continue to gather and use the commercial space information that can be gathered through the licensing process. The benefits of licensing include:*

1. *Commercial Space Data*

*The Planning and Building Department currently maintains a commercial space database with information gathered through business assessment. This data is published in the Commercial Space Summary which forms the basis of business planning decisions for the public. The data is consistently sold to the business sector and forms the basis for business analysis in the commercial real estate sector.*

*The data is also used internally to assess proposals for changes to land use provisions, to create projections of future employment distributions, to assist in administering the vacancy rebate process to be implemented with reassessment, and in initiatives like the 1992 Transportation Study and Plan Saskatoon.*

2. *Integrate Business Licensing with the Development Management Process*

*The process of licensing businesses should be integrated with the development management process.*

*There has been no comprehensive link, in the past, between the issuance of a business license and compliance with development plans and zoning bylaws. As a result, businesses licensed through the business tax system could subsequently be advised, as the result of a complaint or a building permit, that the business*

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*contravened the Development Plan or the Zoning Bylaw.*

*The integration of business licensing with the development management process would eliminate the situation in which a business, licensed by the City, is later denied development and building permits for non-compliance with land use and building codes.*

3. *Customer and Administrative Efficiency*

*An appropriate business licensing system can enhance customer service and administrative efficiency. The proposed changes to licensing provide the Administration with an opportunity to review its processes with respect to business licensing. Paramount in this review is to enhance the level of service to our customers. For example, the proposed process would allow new businesses, through licensing, to be reminded of building code requirements. This should result in reduced enforcement and non-compliance situations.*

*In addition to dealing with the immediate issues of licensing those businesses currently licensed through business tax, the Administration proposes to review both the bylaw and the processes for those businesses currently licensed through the General Licensing Bylaw. Over the next few months, the whole licensing process will be the focus of a formal business process improvement (BPI) initiative, involving staff from the Planning and Building, Finance, and Solicitor's Departments.*

**OPTIONS**

1. *Discontinue Licensing of Businesses Formerly Licensed Through Business Tax*

*As noted in the report above, the Administration recommends that all businesses continue to be licensed. The data gathered through licensing is used for a variety of purposes, as noted above, and the Administration supports the view that it is critical that this information should continue to be gathered.*

2. *Discontinue Licensing Under the General Licensing Bylaw*

*If the majority of businesses (5500 businesses) will not be licensed after 1996, City*

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*Council should consider the rationale for continuing to license those businesses currently licensed through this bylaw (2000 businesses).*

3. *Continue to License All Businesses in the City of Saskatoon*

*As noted above, the Administration recommends this option. What will change, if this option is accepted, is the way businesses will be licensed. For those formerly licensed through the business tax system, a new process is required. At the same time, the Administration is proposing to use this opportunity to review all processes related to licensing, with the intent to rationalize and streamline those processes for the benefit of our customers.*

**POLICY IMPLICATIONS**

*There will be a number of bylaw amendments inherent in any of the options proposed. At a minimum, the Business Tax Bylaw and the Business Tax Conversion Bylaw should be repealed. If licensing is to continue, there will be amendments to establish the licensing process for those businesses formerly licensed through the bylaws being repealed. In addition, the Administration plans to propose updates to the current General Licensing Bylaw.*

*As a result of the business improvement process to be conducted over the next few months, there may also be a number of administrative changes to 'the way we do business'.*

**FINANCIAL IMPACT**

*If City Council chooses Option 1 (Discontinue Licensing of Businesses Formerly Licensed Through Business Tax), there may be no impact on the Operating Budget. However, if there is still a need to gather the land-use information currently available without licensing businesses, there would be a substantial Operating Budget impact.*

*If City Council chooses to not license the majority of businesses, then Option 2 (Discontinue Licensing Under the General Licensing Bylaw) should also be considered. If all licensing is discontinued, there is an existing revenue base in the Licensing and Permits program of the Operating Budget (Vote 6 in 1996), totalling \$185,000, that would also be discontinued.*

*If City Council chooses Option 3 (Continue to License All Businesses in the City of Saskatoon), the Administration will propose the appropriate fee(s) at the time the bylaw*

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*amendments are considered. The Urban Municipality Act enables the municipality to charge a license fee to offset the cost of administering the licensing program. Preliminary estimates indicate that the basic license fee will be less than \$100 per year. As this is largely a cost-recovery program, there should be no impact on the municipal budget.”*

**5. Communications to Council**

**From: Saskatchewan Urban Municipalities Association**

**Date: Undated**

**Subject: Requesting resolutions for submission to the 1997 SUMA Annual Convention**

**(File No. CK. 155-3-2)**

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**REPORT NO. 11-2002 OF THE EXECUTIVE COMMITTEE**

Composition of Committee

His Worship the Mayor,

Chair

Councillor D. Atchison

Councillor D. L.

Birkmaier

Councillor M. Heidt

Councillor A. Langford

Councillor H. Langlois

Councillor P. McCann

Councillor

Postlethwaite

Councillor P. Roe

Councillor

Sternberg

Councillor K. Waygood

**RECOMMENDATION:**

that the follow

consideration at the 1997 SUMA Annual Convention

WHEREAS t

Agency, and the Province of Saskatchewan have de  
the Province by January 1, 1997, to provide for faire

AND WHER

and equity, Section 331(1) of *The Rural Municipali*  
the rural building assessment which exceeds the ass  
owner of the dwelling within the municipality or a  
assessment and resulting taxes for rural properties, v  
residents;

THEREFOR

J.the Provincial Government to amend Section 331(  
that all properties in the Province are assessed and ta

*ADOPTED.*

**1. Business Incentive Applications**

**Saskatoon Regional Economic Development Authority**

**(File No. CK. 3500-13)**

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Applications for business incentives have been received from to ABC Manufacturing on a sliding scale as follows:  
the following  
companies:

- ) ABC Manufacturing
- ) The Creative House Studios/North Digital Technologies Inc.
- ) Fashions by "MEE".

Your Committee does not support granting a tax exemption to "MEE" on the expanded portion of their property Creative House Studios, since it continues to occupy the same Saskatoon's zoning requirements on the proposed premises as it did prior to providing new services.

The other two applications meet the criteria of the City's Business Incentive Policy and your Committee supports the above recommendation.

**2. Reassessment  
(File No. CK. 1615-2)**

City Council, at its meeting held on October 7, 1996, resolved, decision making agreed upon by City Council at its in part:

- "2) that City Council, at its regular meeting scheduled for November 4, 1996, make a decision as to the respective mill rate factors and on phase in, by considering the following options as well as any other options which may come forward:
  - a) Single Mill Rate Factor - one mill rate will be used for all classes of properties;
  - b) Two Mill Rate Factors - one mill rate factor will be applied to residential, apartments, and condominiums, and a different mill rate factor will be applied to commercial properties. The effect is that commercial properties will now provide the same total tax revenue (business and property) as was provided prior to reassessment;

**RECOMMENDATION:**

1)

100%  
80% i  
70% i  
60% i  
50% i

2) that a five-ve

abated on a sliding scale as follows:

100%  
80% i  
70% i  
60% i  
50% i

3) that the applic

since it continues to occupy the same premises as it

**RECOMMENDATION:**

that t

*ADOPTED.*

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- c) Three Mill Rate Factors - one mill rate factor will be applied to residential and condominiums; another factor will be applied to apartments, and the third factor will be applied to commercial properties. The effect is that commercial properties and apartments will now provide the same total tax revenue as prior to reassessment;
- d) Four Mill Rate Factors - a different factor will be applied to each class of property including condominiums, to ensure that each class of property provides the same total tax revenue as prior to reassessment;
- e) that there be no phase-in of the reassessment; and,
- f) that there be no minimum tax applied.”

On October 21, City Council received a letter from the Saskatoon Combined Business Groups requesting Council to defer its decision until November 18th. The letter was referred to the Executive Committee.

Your Committee has reviewed the matter and supports maintaining the original schedule in order to meet deadlines to ensure that property owners are given information regarding their 1997 taxes as soon as possible.”

*Moved by Councillor Roe, Seconded by Councillor McCann,*

*THAT the report of the Committee of the Whole be adopted.*

*CARRIED.*

**UNFINISHED BUSINESS**

- 6a) **Implementation of Reassessment  
January 1, 1997  
(File No. CK. 1615-2)**\_\_\_\_\_

*DEALT WITH EARLIER. SEE PAGE NO. 5.*

**ENQUIRIES**



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**Councillor Postlethwaite  
Reverse Mortgage Scheme  
(File No. CK. 1500-1)**

Would the Administration please report on the possibility of implementing a “Reverse Mortgage Scheme” for property owners as is common in other jurisdictions and look into the necessary amendments to *The Urban Municipality Act* to allow the implementation.

**INTRODUCTION AND CONSIDERATION OF BYLAWS**

**Bylaw No. 7575**

Moved by Councillor Roe, Seconded by Councillor McCann,

THAT permission be granted to introduce Bylaw No. 7575, being "*The Smoking Control Amendment Bylaw, 1996*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Roe, Seconded by Councillor Langford,

THAT Bylaw No. 7575 be now read a second time.

CARRIED.

The bylaw was then read a second time.

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Moved by Councillor Roe, Seconded by Councillor Postlethwaite,

THAT Council go into Committee of the Whole to consider Bylaw No. 7575.

CARRIED.

Council went into Committee of the Whole with Councillor Roe in the Chair.

Committee arose.

Councillor Roe, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7575 was considered clause by clause and approved.

Moved by Councillor Roe, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Roe, Seconded by Councillor Waygood,

THAT permission be granted to have Bylaw No. 7575 read a third time at this meeting.

CARRIED UNANIMOUSLY.

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*Moved by Councillor Roe,*

*THAT the meeting stand adjourned.*

*CARRIED.*

The meeting adjourned at 10:55 p.m.

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Mayor

Moved by Councillor Roe, Seconded by Cou

THAT Bylaw No. 7575 be now read a th  
Mayor and the City Clerk be authorized to sign same

The bylaw was then read a third time and pa

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City Clerk