

Council Chamber  
City Hall, Saskatoon, Sask.  
Monday, March 14, 1994,  
at 7:00 p.m.

## **MINUTES OF REGULAR MEETING OF CITY COUNCIL**

**PRESENT:** His Worship Mayor Dayday in the Chair;  
Councillors McCann, Waygood, Birkmaier, Penner, Thompson,  
Mostoway and Mann;  
City Commissioner Irwin;  
Director of Planning and Development Pontikes;  
Director of Works and Utilities Gustafson;  
Director of Finance Richards;  
City Solicitor Dust;  
City Clerk Mann;  
City Councillors' Assistant Kanak

Councillor Thompson welcomed three Cub members and their leader, Mr. Neil Richardson, to the meeting.

*Moved by Councillor Penner, Seconded by Councillor McCann,*

*THAT the minutes of the regular meeting of City Council held on February 28, 1994, the special meeting of City Council held on March 5, 1994 and the special meetings of City Council dealing with the 1994 Preliminary Operating Budget Estimates held on March 2, 5 and 7, 1994, be approved.*

*CARRIED.*

**COMMUNICATIONS TO COUNCIL**

The following communications were submitted and dealt with as stated:

**A. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL**

**1) Gerry Schriemer, Paramedic  
M.D. Ambulance Care Ltd., dated February 22**

Requesting Council to proclaim the week of May 15 to 21, 1994 as "E.M.S. Week" in Saskatoon.  
(File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of  
May 15 to 21, 1994 as "E.M.S. Week" in Saskatoon.

*Moved by Councillor Penner, Seconded by Councillor Birkmaier,*

*THAT His Worship the Mayor be authorized to proclaim the week of May 15 to 21, 1994 as  
"E.M.S. Week" in Saskatoon.*

*CARRIED.*

**2) James W. Knight, Executive Director  
Federation of Canadian Municipalities, dated February 14**

Acknowledging receipt of FCM membership fee for the period April 1, 1994 to March 1, 1995.  
(File No. CK. 155-2)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor McCann, Seconded by Councillor Waygood,*

*THAT the information be received.*

*CARRIED.*

**3) Marlene Panko, Saskatoon Catholic Schools, dated February 28 and**

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**Camille Gionet and Penny Fancy, YWCA, dated March 8**

Requesting permission for student representatives from the Saskatoon Catholic and Public School Divisions to address Council regarding a joint venture in conjunction with The Year of the Family. (File No. CK. 205-1)

**RECOMMENDATION:** that the student representatives be heard.

*Moved by Councillor Birkmaier, Seconded by Councillor Thompson,*

*THAT the student representatives be heard.*

*CARRIED.*

*Five students from various schools, namely Oksana Prokopchuk, St. Goretti School; Joshua Langford, St. George School; Alissa Takaya, Roland Michener School; Michal Dworaczek, Walter Murray Collegiate and Heriberto "Eddie" Guerrero, E D Feehan High School, addressed Council regarding a joint venture in conjunction with The Year of the Family. The students advised that what is being proposed is that children representing each school in Saskatoon will join hands to form a circle that will span both the Victoria and Broadway Bridges. The students asked for the closure of the Broadway and Victoria Bridges from 9:00 a.m. to 11:00 a.m. on Friday, June 3, 1994.*

*Moved by Councillor Penner, Seconded by Councillor Birkmaier,*

*THAT the matter be referred to the Administration for a report.*

*CARRIED.*

**4) Mendel Art Gallery and Civic Conservatory, dated February 28**

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Submitting Notice of Annual General Meeting of The Saskatoon Gallery and Conservatory Corporation to be held on Tuesday, March 29, 1994. (File No. CK. 175-27)

**RECOMMENDATION:** that The City of Saskatoon, being a member of the Saskatoon Gallery and Conservatory Corporation, appoint Henry Dayday, or in his absence, Paul Mostoway or Peter McCann of The City of Saskatoon, in the Province of Saskatchewan, as its proxy, to vote for it on its behalf at the Annual General Meeting of the members of the Saskatoon Gallery and Conservatory Corporation, to be held on the 29th day of March, 1994, or at any adjournment or adjournments thereof.

*Moved by Councillor Penner, Seconded by Councillor McCann,*

*THAT The City of Saskatoon, being a member of the Saskatoon Gallery and Conservatory Corporation, hereby appoints Henry Dayday, or in his absence, Paul Mostoway or Peter McCann of The City of Saskatoon, in the Province of Saskatchewan, as its proxy to vote for it on its behalf at the Annual General Meeting of the members of the Saskatoon Gallery and Conservatory Corporation, to be held on the 29th day of March, 1994, or at any adjournment or adjournments thereof.*

*CARRIED.*

- 5) **Ian Mirtle, President**  
**Saskatoon Minor Basketball Association, undated**

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Requesting Council to proclaim the week of March 19 to 26, 1994 as Minor Basketball Week in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of March 19 to 26, 1994 as Minor Basketball Week in Saskatoon.

*Moved by Councillor Thompson, Seconded by Councillor Mostoway,*

*THAT His Worship the Mayor be authorized to proclaim the week of March 19 to 26, 1994 as Minor Basketball Week in Saskatoon.*

*CARRIED.*

**6) Gary D. Hellard, Executive Director  
Saskatoon SPCA, dated February 24**

Requesting Council to proclaim the week of May 2 to 8, 1994 as "Be Kind to Animals Week" in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of May 2 to 8, 1994 as "Be Kind to Animals Week" in Saskatoon.

*Moved by Councillor Mostoway, Seconded by Councillor Mann,*

*THAT His Worship the Mayor be authorized to proclaim the week of May 2 to 8, 1994 as "Be Kind to Animals Week" in Saskatoon.*

*CARRIED.*

**7) H. Neumann, Secretary, Holocaust Committee  
Congregation Agudas Israel, dated February 25**

Requesting that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul

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Wallenburg Avenue" from April 4 to 11, 1994, inclusive, and that Council proclaim the week of April 4 to 11, 1994 as "Holocaust Memorial Week" in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenburg Avenue" from April 4 to 11, 1994, inclusive, and that His Worship the Mayor be authorized to proclaim the week of April 4 to 11, 1994 as "Holocaust Memorial Week" in Saskatoon.

*Moved by Councillor McCann, Seconded by Councillor Thompson,*

*THAT a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenburg Avenue" from April 4 to 11, 1994, inclusive, and that His Worship the Mayor be authorized to proclaim the week of April 4 to 11, 1994 as "Holocaust Memorial Week" in Saskatoon.*

*CARRIED.*

**8) Sheila Bonny, President  
Canadian Cancer Society, Saskatoon Unit, dated February 21**

Requesting Council to proclaim April, 1994 as Cancer Month in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the month of April, 1994 as Cancer Month in Saskatoon.

*Moved by Councillor Mostoway, Seconded by Councillor Penner,*

*THAT His Worship the Mayor be authorized to proclaim the month of April, 1994 as Cancer Month in Saskatoon.*

*CARRIED.*

**9) D. Lynn Shyluk, Committee Member  
Mayor's Advisory Committee on Special Events, dated March 3**

Requesting permission for Ken Howland to address City Council regarding the Mayor's Advisory Committee on Special Events. (The media package is available for viewing in the City Clerk's Office.) (File No. CK. 175-42)

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**RECOMMENDATION:** that Mr. Howland be heard.

*Moved by Councillor Thompson, Seconded by Councillor Waygood,*

*THAT Mr. Howland be heard.*

*CARRIED.*

*Mr. Ken Howland, on behalf of the Mayor's Advisory Committee on Special Events, provided Council with an update on the activities of the Committee. He indicated that since the launching of "Bridging the Centuries, Saskatoon 2000" on March 3, 1994, one hundred individuals and organizations have contacted Tourism Saskatoon to report on special events that are being planned, and to seek additional information. Mr. Howland encouraged the people of Saskatoon to host special events and noted that Saskatoon 2000 has produced a brochure and planning guide that is available for people in planning events. He noted that the objective is to host 2000 special events in Saskatoon by the year 2000 to make Saskatoon the Special Events Capital of Canada.*

*Moved by Councillor Birkmaier, Seconded by Councillor McCann,*

*THAT the information be received.*

*CARRIED.*

**10) Marlene Hall, Secretary  
Development Appeals Board, dated March 3**

Submitting Notice of Development Appeals Board Hearing regarding proposed upper addition to two-storey dwelling at 213 Lake Crescent. (File No. CK. 4352-1)

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**11) Marlene Hall, Secretary  
Development Appeals Board, dated March 3**

Submitting Notice of Development Appeals Board Hearing regarding existing one-unit dwelling and detached garage at 1117 Aird Street. (File No. CK. 4352-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Birkmaier, Seconded by Councillor Waygood,*

*THAT the information be received.*

*CARRIED.*

**12) Brian L. Graham, Ph.D., Executive Director  
Saskatchewan Lung Association, dated March 1**

Requesting Council to proclaim the week of May 30 to June 5, 1994 as "Asthma and Allergies Week" in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of May 30 to June 5, 1994 as "Asthma and Allergies Week" in Saskatoon.

*Moved by Councillor Mostoway, Seconded by Councillor Thompson,*

*THAT His Worship the Mayor be authorized to proclaim the week of May 30 to June 5, 1994 as "Asthma and Allergies Week" in Saskatoon.*

*CARRIED.*

**13) Mayor Henry Dayday, dated March 3**

Asking Council to approve a resolution that for the next five years, the City of Saskatoon cover the rental costs of either the Field House or Saskatchewan Place, and provide bus transportation for the annual November 11th Remembrance Day Service. (Files CK. 612-2, 611-3 and 7300-1)

**RECOMMENDATION:** that the direction of Council issue.



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*Moved by Councillor Mann, Seconded by Councillor Birkmaier,*

*THAT for the years 1994 to 1998 inclusive, the City of Saskatoon cover the rental costs of either the Field House or Saskatchewan Place, and provide bus transportation for the annual November 11th Remembrance Day Service.*

*CARRIED.*

**14) J. L. Grover  
203 Avenue E North, dated March 8**

Requesting permission to address Council regarding property taxes. (File No. CK. 1920-1)

**RECOMMENDATION:** that Mr. Grover be heard.

*Moved by Councillor McCann, Seconded by Councillor Mostoway,*

*THAT Mr. Grover be heard.*

*CARRIED.*

*Mr. J. L. Grover addressed Council regarding property taxes. He urged Council to reduce the tax impact and offered suggestions for decreasing taxes.*

*Moved by Councillor Penner, Seconded by Councillor Mann,*

*THAT the information be received.*

*CARRIED.*

**15) Bob Pringle  
Social Services, dated March 7**

Responding to letter regarding amendment to Zoning Bylaw relating to home-based child day care services. (File No. CK. 4350-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Penner, Seconded by Councillor Mostoway,*

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*THAT the information be received and referred to the Planning and Development Committee.*

*CARRIED.*

**16) Ann Camber, Chair  
Saskatchewan Coalition for Organ Donor Awareness, dated March 8**

Requesting Council to proclaim the week of April 17 to 23, 1994, as Organ Donor Awareness Week in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of April 17 to 23, 1994, as Organ Donor Awareness Week in Saskatoon.

*Moved by Councillor McCann, Seconded by Councillor Mann,*

*THAT His Worship the Mayor be authorized to proclaim the week of April 17 to 23, 1994, as Organ Donor Awareness Week in Saskatoon.*

*CARRIED.*

**17) Saskatchewan Urban Municipalities Association, dated February 1**

Submitting resolutions adopted at the 89th Annual SUMA Convention. (File No. CK. 155-3-2)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Birkmaier, Seconded by Councillor McCann,*

*THAT the information be received.*

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*CARRIED.*

**18) Karen Hunter, Acting Chair, Taxation Committee  
North Saskatoon Business Association, dated March 8**

Submitting comments regarding 1994 Operating Budget. (File No. CK. 1704-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Penner, Seconded by Councillor Mostoway,*

*THAT the information be received and referred to the Legislation and Finance Committee.*

*CARRIED.*

**19) Irene Thebaud  
Alvin Buckwold Just Say No Club, dated March 9**

Requesting Council to proclaim the week of May 23 to 27, 1994 as Just Say No Week in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of May 23 to 27, 1994 as Just Say No Week in Saskatoon.

*Moved by Councillor Birkmaier, Seconded by Councillor Mann,*

*THAT His Worship the Mayor be authorized to proclaim the week of May 23 to 27, 1994 as*

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*Just Say No Week in Saskatoon.*

*CARRIED.*

**20) George Adolph, President, North Saskatchewan Branch  
Sleep/Wake Disorders Canada, dated March 9**

Requesting Council to proclaim the week of March 28 to April 3, 1994 as Sleep/Wake Canada National Public Awareness Week in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of March 28 to April 3, 1994 as Sleep/Wake Canada National Public Awareness Week in Saskatoon.

*Moved by Councillor McCann, Seconded by Councillor Mostoway,*

*THAT His Worship the Mayor be authorized to proclaim the week of March 28 to April 3, 1994 as Sleep/Wake Canada National Public Awareness Week in Saskatoon.*

*CARRIED.*

**21) Councillor Mark Thompson, dated March 11**

Submitting comments regarding changes to the health care system. (File No. CK. 3000-1)

**RECOMMENDATION:** that the matter be referred to the meeting with the Health Board.

*Additional information from Councillor Thompson was circulated to Council members.*

*Moved by Councillor Thompson, Seconded by Councillor McCann,*

*THAT the information be received and referred to the meeting with the Health Board.*

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*CARRIED.*

**22) Jill Whalley  
234 Vanier Crescent, dated March 6**

Commending Council for decision made to keep Mayfair and George Ward Pools open. (Files CK. 613-1 and 613-6)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Birkmaier, Seconded by Councillor Mostoway,*

*THAT the information be received.*

*CARRIED.*

**23) Henry R. Kloppenburg, Chair and Terry Fenton, Director  
Mendel Art Gallery and Civic Conservatory, dated March 11**

Submitting concerns regarding storage of records from the Mendel Art Gallery. (File No. CK. 400-1)

**RECOMMENDATION:** that the direction of Council issue.

*Moved by Councillor McCann, Seconded by Councillor Mostoway,*

*THAT the matter be referred to the Administration to meet with the Director of the Gallery to determine if there is alternative storage space available.*

*CARRIED.*

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**B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION**

- 1) **Jake Harder, 7 Minto Place**  
**Sean Larkin, 4 Minto Place, dated February 28**

Submitting a petition with approximately 16 signatures regarding proposal to expand Idylwyld Drive between 33rd and 39th Streets. Referred to the Works and Utilities Committee for a report. (File No. CK. 6000-1)

- 2) **Patti Mitchell, Director of Operations**  
**Saskatoon Rainbow Centre Inc., dated February 23**

Requesting tax exempt status for facility located at 323 Avenue R South. Referred to the Legislation and Finance Committee. (File No. CK. 1965-1)

- 3) **Ted Cholod, President**  
**SUMA, dated February 23**

Requesting a voluntary contribution to SUMA and submitting Task Force on Urban Government Renewal Newsletter and Budget. Referred to A Committee of the Whole Council. (File No. CK. 155-3)

- 4) **Darrell and Colleen Schneider**  
**323 - 25th Street West, dated February 25**

Submitting concerns regarding tax assessment on property at 323 - 25th Street West. Referred to the Administration. (File No. CK. 1930-1)

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**5) Alderman Ron Hayter, President  
ECM, dated February 23**

Submitting information regarding Affordability and Choice Today (A-C-T) Program. Referred to the Planning and Development Committee. (File No. CK. 155-2)

**6) Leo M. Barrett, Secretary, Local 80  
Saskatoon Professional Fire Fighters Union, dated March 9**

Advising that the Saskatoon Professional Fire Fighters Union wishes to proceed to the Board of Arbitration. Referred to the Administration. (File No. CK. 4720-7)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Mann, Seconded by Councillor Mostoway,*

*THAT the information be received.*

*CARRIED.*

**REPORTS**

Mr. R. Tennent, Chair, submitted Report No. 3-1994 of the Municipal Planning Commission;

City Commissioner Irwin submitted Report No. 6-1994 of the City Commissioner;

Councillor Penner, Chair, presented Report No. 5-1994 of the Planning and Development Committee;

Councillor Mostoway, Member, presented Report No. 4-1994 of the Legislation and Finance Committee; and

Councillor Mann, Chair, presented Report No. 5-1994 of the Works and Utilities Committee.

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*Moved by Councillor Penner, Seconded by Councillor Mann,*

*THAT Council go into Committee of the Whole to consider the following reports:*

- a) Report No. 3-1994 of the Municipal Planning Commission;*
- b) Report No. 6-1994 of the City Commissioner;*
- c) Report No. 5-1994 of the Planning and Development Committee;*
- d) Report No. 4-1994 of the Legislation and Finance Committee; and*
- e) Report No. 5-1994 of the Works and Utilities Committee.*

*CARRIED.*

*His Worship Mayor Dayday appointed Councillor McCann as Chair of the Committee of the Whole.*

*Council went into Committee of the Whole with Councillor McCann in the Chair.*

*Committee arose.*

*Councillor McCann, Chair of the Committee of the Whole, made the following report:*

*THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:*

**"REPORT NO. 3-1994 OF THE MUNICIPAL PLANNING COMMISSION"**

Composition of Committee

Mr. R. Tennent, Chair  
Mr. Jim Kozmyk  
Councillor D.L. Birkmaier  
Ms. Ann March  
Mr. Glen Grismer  
Mr. Bill Delainey  
Ms. Fran Alexson



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Mr. Victor Pizzey  
Dr. Brian Noonan  
Ms. Lina Eidem  
Mr. Al Ledingham  
Mr. Paul Kawcuniak

**1. Recent Amendments to *The Planning and Development Act, 1983*  
Cost-Recovery Fees for Subdivision, Rezoning  
and Discretionary Use Applications  
(Files CK. 125-3 and 1720-7)**

City Council, at its meeting held on February 14, 1994, considered Clause 1, Report No. 3-1994 of the Planning and Development Committee, copy attached, and resolved, in part:

- "2) Rezoning and Discretionary Use Applications:
- a) that City Council approve the advertising of the following proposed amendments to Zoning Bylaw No. 6772:
    - i) to set the processing fee for rezoning applications at \$525 and the rezoning public hearing fee at \$200 plus the cost of newspaper advertising; and
    - ii) to set the processing fee for discretionary use applications at \$450 and the discretionary use public hearing fee at \$150;
  - b) that the City Planner be requested to prepare the required notice for advertising the proposed amendment to the processing and public hearing fees for rezoning and discretionary use applications;
  - c) that the City Solicitor be requested to prepare the required bylaw; and
  - d) that the Municipal Planning Commission be requested to provide City Council with a recommendation, at the time of the public hearing, on the proposed rezoning and discretionary use application and public hearing fees."

Your Commission has reviewed the proposed rezoning and discretionary use application processing and public hearing fees. While your Commission supports an 80 percent recovery of the Planning

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and Construction Standards Department's direct labour and benefit costs, it does have some difficulties with the implementation of the full increase in processing fees upon passage of the bylaw. In order to be fair and equitable to all, your Commission is of the opinion that a phased-in approach should be taken.

**RECOMMENDATION:**

1) that the following February 14, 1994, resolution of City Council (contained in Clause 1, Report No. 3-1994 of the Planning and Development Committee) be rescinded:

"2) Rezoning and Discretionary Use Applications:

a) that City Council approve the advertising of the following proposed amendments to Zoning Bylaw No. 6772:

i) to set the processing fee for rezoning applications at \$525 and the rezoning public hearing fee at \$200 plus the cost of newspaper advertising; and

ii) to set the processing fee for discretionary use applications at \$450 and the discretionary use public hearing fee at \$150;"

2) that City Council approve the advertising of the following proposed amendments to Zoning Bylaw No. 6772:

i) to phase in the processing fee for rezoning applications as follows:

\$250 - upon passage of the bylaw;

\$375 - three months following passage of the bylaw;

\$525 - six months following passage of the bylaw;

and the rezoning public hearing fee at \$200 (upon passage of the bylaw) plus the cost of newspaper advertising; and

ii) to phase in the processing fee for discretionary use applications as follows:

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\$200 - upon passage of the bylaw;  
\$325 - three months following passage of the bylaw;  
\$450 - six months following passage of the bylaw;

and the discretionary use public hearing fee at \$150  
(upon passage of the bylaw);

- 3) that the City Planner be requested to prepare the required notice for advertising the proposed amendment to the processing and public hearing fees for rezoning and discretionary use applications;
- 4) that the City Solicitor be requested to prepare the required bylaw.

*ADOPTED.*

**REPORT NO. 6-1994 OF THE CITY COMMISSIONER**

**Section A - Works and Utilities**

**A1) 1993 Traffic Accident Report  
February 14, 1994  
(File No. CC 430-5)**

Report of the City Engineer, February 14, 1994:

"Attached is a summary of the Engineering Department, Transportation Section's compilation of 1993 traffic collisions which occurred in the City of Saskatoon. The summary statistics have been prepared through the use of the Saskatoon Traffic Accident Information System (STAIS). City Council will note that this report is of a substantially abbreviated form from past years. This is a result of a review by the Department of the purpose of the report and what role it fulfilled. Due to recent reductions within the Department, it was determined that the type of report that had been previously presented could no longer be undertaken with available resources. The attached report provides a very brief overview of the traffic collisions in the City and a comparison over the last ten years. This is an information report only, and caution is advised against making any gross conclusions without the benefit of detailed collision data.

It should be noted that the report contains only those collisions which involved property damage

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over \$1000.00 and/or which involved a personal injury or fatality. It is important to realize that the reporting limit for traffic collisions was increased in 1993 from \$500.00 to \$1000.00. This change was effected January 1, 1993. It is this change in reporting limit which accounts for the approximate 30 percent reduction in total reportable accidents from 1992 to 1993.

The following are some of the more interesting statistics contained in the tables and database:

1. Tables 1 and 2 show a summary of 1993 collisions compared to 1992 and 5-year average numbers, respectively. There were a total of 5,812 reportable collisions in 1993 as compared to 8,415 collisions in 1992, a decrease of 30.9 percent. As mentioned above, the vast majority of this decrease is a result of the increased reporting limit. Data from the years 1986 to 1992 shows that approximately 35 percent of the yearly total of collisions have property damage between \$500.00 and \$1000.00. The following compares the 1992 collision statistics with collisions between \$500.00 and \$1000.00 factored out so as to make it equivalent to the 1993 collision data. The table shows that in comparative terms, the City experienced somewhere in the area of an eight percent increase in collision occurrences in 1993 over 1992.

<u>Accident Type</u>	<u>1993 Accidents</u>	<u>1992 Accidents</u>	<u>Percent Difference</u>
Property Damage	4,678	4,097	14.2
Injury	865	1,000	-13.5
Pedestrian	113	109	3.7
Motorcyclist	51	61	-16.4
Bicyclist	99	132	-25.0
Fatality	6	9	-33.3
Totals	5,812	5408	7.5

2. The number of pedestrian, bicycle and personal injury accidents which occurred in 1993 was consistent with the 10-year averages. These numbers were not affected by the change in reporting limit. Motorcycle and motor vehicle fatality accidents were well below their 10-year average numbers. Table 3 illustrates these relationships.
3. During the period 1984 to 1993, the following relationship between collisions, population and registered vehicles has existed:
  - population has increased by 9.5 percent
  - vehicle registrations have increased by approximately 30 percent
  - the number of reportable collisions has decreased by 24.5 percent
  - this indicates a 31.2 percent decrease in collisions per capita and a decrease of 15.8

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- percent in collisions per registered vehicle (please note that due to the reporting limit change, the significance of these reductions will be overstated as the 1984 reporting limit was \$500.00).
- the number of collisions involving motorcycles, on a per capita basis, was 62 percent lower than 1984.
4. Table 4 lists the intersections in Saskatoon which have experienced 20 or more reportable collisions.

The STAIS computerized traffic accident system has proven to be an invaluable tool in identifying high and/or statistically abnormal collision locations. With the aid of the system, many locations have been identified and analyzed for possible geometric or traffic control device improvements that would have otherwise been overlooked."

**RECOMMENDATION:** that the above summary report regarding 1993 traffic collisions in the City of Saskatoon be received and referred to the Works and Utilities Committee and the Special Traffic Safety Committee.

*ADOPTED.*

**A2) Proposed Heavy Vehicle Weight Restriction  
St. Henry Avenue  
(File Nos. CC 5300-4 and 2010-2)**

Report of the City Engineer, March 9, 1994:

"The Electrical Distribution Department has contacted the Engineering Department with a request to consider imposing a weight restriction on St. Henry Avenue. The request stems from a Machibroda Engineering Ltd. report concerning the 138 kV transmission towers on the east river bank and the stability of the river bank. The report concludes that the vibratory stress on the river

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bank due to the passing of heavy vehicles on St. Henry Avenue could contribute to the potential failure of the embankment, and subsequently risk the integrity of the transmission towers. In order to minimize this risk, the Electrical Distribution Department has requested that a 3000 kilogram weight restriction be placed on St. Henry Avenue between Ruth Street and Taylor Street.

The Engineering Department has reviewed this request and determined that imposing a weight restriction would have no detrimental impact on traffic flows in the area. The restriction would be identical to the one currently in place on Saskatchewan Crescent between the Broadway Bridge and Clarence Avenue."

- RECOMMENDATION:**
- 1) that City Council approve implementation of a 3000 kilogram weight restriction on St. Henry Avenue between Ruth Street and Taylor Street; and,
  - 2) that the City Solicitor be instructed to amend Part VII, Clause 45, of Traffic Bylaw No. 7200, in order to reflect the inclusion of St. Henry Avenue in the 3000 kilogram weight restrictions.

*ADOPTED.*

**Section B - Planning and Development**

- B1) Land-Use Applications Received by the Planning and Construction Standards Dept.  
For the Period Between February 21, 1994, and March 4, 1994.  
(For Information Only)  
(File Nos. CC 4300-2 and CC 4355-1)**

The City Planner has received the following applications which are being processed and which will subsequently be submitted to City Council for its consideration:

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Subdivision

- Application #7/94: Packham Avenue (See attached map.)  
Applicant: Lorne Larson, McKercher, McKercher, Laing & Whitmore for Her Majesty the Queen (Muskeg Lake Indian Band)  
Legal Description: Part Parcel C, Plan 87-S-40101  
Current Zoning: I.D.1  
Date Received: February 23, 1994

On February 7, 1994, City Council was advised of the following application. However, subsequent to that date, the applicant has withdrawn the application and the Planning and Construction Standards Department will not proceed any further with it.

- Application #4/94: 11 Connaught Place  
Applicant: Jamieson Bains for Jack David Rutherford  
Legal Description: Lot 4, Block 1, Plan G679  
Current Zoning: D.C.D.2  
Date Received: January 25, 1994

Discretionary Use

- Application D4/94: 3230 Mountbatten Street  
Applicant: Reuben and Pat Wiebe  
Legal Description: Part of Lot 11, Block 19, Plan 63-S-19590  
Current Zoning: R.2A  
Proposed Use: Personal Care Home  
Date Received: February 23, 1994
- Application D5/94: 419 Candle Place  
Applicant: Grace Fedak  
Legal Description: Lot 48, Block 898, Plan 77-S-28478  
Current Zoning: R.1A  
Proposed Use: Personal Care Home  
Date Received: February 28, 1994
- Application D6/94: 139 Olmstead Road  
Applicant: Mrs. Ruby Small  
Legal Description: Lot B, Block 849, Plan 76-S-07220  
Current Zoning: R.2

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Proposed Use: Personal Care Home  
Date Received: March 3, 1994

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**B2) Subdivision Application #42/93  
Nelson Road (North of Attridge Drive)  
(File No. CC 4300-2-2)**

The following subdivision application has been submitted for approval:

Subdivision Application: #42/93  
Applicant: Land Manager, City of Saskatoon  
Legal Description: Portions of Parcel D, Plan 73-S-03402 and Parcel A, Plan 82-S-34271  
Location: Nelson Road (North of Attridge Drive)

The December 22, 1993, report of the City Planner concerning this application is attached.

**RECOMMENDATION:**

- 1) that Subdivision Application #42/93 be approved, subject to the payment of \$50 which is the required approval fee; and,
- 2) that the requested easements, as shown on the plan of proposed subdivision, be granted and that His Worship the Mayor and the City Clerk be authorized to execute under the Corporate Seal, on behalf of the City of Saskatoon and in a form that is satisfactory to the City Solicitor, the formal Easement Agreements with respect to easements that are shown on the plan of proposed subdivision.

*ADOPTED.*



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**B3) Amendment to Building Bylaw No. 7306  
- Increase in Building Permit Fee  
Application  
(File Nos. CC 301-1 and 1720-7)**

Report of the City Solicitor, March 4, 1994:

"City Council at its meeting held on February 14, 1994 considered a report of the Planning and Development Committee in connection with proposed amendments to the Building Bylaw reflecting an increase in the building permit application fee.

We have prepared and enclose herewith proposed Bylaw No. 7406 which reflects the proposed amendments to Building Bylaw No. 7306."

**RECOMMENDATION:** that City Council consider proposed Bylaw No. 7406.

*ADOPTED.*

**B4) Amendment to Bylaw 6537 to  
reflect recent amendments to  
*The Planning and Development Act, 1983*  
(File Nos. CC 125-3 and 1720-7)**

Report of the City Solicitor, March 3, 1994:

"City Council at its meeting held on February 14, 1994 considered a report of the Planning and Development Committee in connection with the recent amendments to *The Planning and Development Act, 1983* concerning cost-recovery fees for subdivision, rezoning and discretionary-use applications. Council resolved, in part as follows:

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**1) Subdivision Applications:**

- a) that Subdivision Bylaw No. 6537 be amended to increase the fee for subdivision applications from \$50 to \$100, with the approval fee remaining at \$50 per lot, to a maximum of \$2,000, and with the fee for re-issuing a Certificate of Approval remaining at \$25; and**
- b) that the City Solicitor be requested to submit the necessary Bylaw to City Council to implement the recommended change to the subdivision application fee;**

We have prepared and enclose herewith proposed Bylaw No. 7407 for Council's consideration."

**RECOMMENDATION:** that City Council consider proposed Bylaw No. 7407.

*ADOPTED.*

**B5) Epp Avenue Replotting Scheme  
(File No. CC 4230-11) \_\_\_\_\_**

Report of the City Planner, February 17, 1994:

"On February 28, 1994, City Council authorized the preparation of the Epp Avenue Replotting Scheme. (The purpose of this replotting scheme is to remove the corner cutbacks from both ends of the former Epp Avenue, now Block E as amended by Master Title Order No. 93-S-25772, in order to provide regular shaped parcels for sale. The Abundant Life Lutheran Church Inc., being part of this replotting scheme, also owns the adjacent Parcel B, Block 302, and has expressed an interest in acquiring Block E from the City of Saskatoon for future development.) The City Planner was instructed to submit to the Land Titles Office a certified copy of the February 28, 1994, resolution,

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along with the list of all parcels and a general description of the land within the replotting scheme, for endorsement of each Certificate of Title as is required under Section 163(1) of *The Planning and Development Act, 1983*.

The resolution to endorse the titles has been filed in the Land Titles Office. Each Certificate of Title indicates that the land is in a replotting scheme. This constitutes notice that no transfer of land shall be registered, except with the consent of City Council or until the replotting scheme is registered.

In accordance with City Council's February 28, 1994, resolution, the attached replotting scheme has been prepared which includes Plan No. 1, Plan No. 2, and the specifications outlining the contents of the scheme. The specifications also include a schedule showing the original parcel, the proposed allotment of each new parcel to be created, and the proposed registered owner thereof.

In accordance with Section 169(1) of *The Planning and Development Act, 1993*, a notice of the public hearing on the replotting scheme must be served on each affected owner. The City Planner must, therefore, be authorized to arrange a date, time, and place for holding the necessary public hearing."

**RECOMMENDATION** that the City Planner be authorized to serve notice on each owner of land in the Epp Avenue Replotting Scheme with respect to the public hearing that is required in accordance with Section 169(1) of *The Planning and Development Act, 1993*.

*ADOPTED.*

**Section C - Finance**

**C1) Investments  
(File No. CC 1790-3)**

Report of the City Treasurer, March 1, 1994:

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

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**RECOMMENDATION:** that City Council approve the above purchases and sales.

*ADOPTED.*

**C2) Saskatoon Fire Department  
1993 Annual Report  
(File No. CC 430-4)**

Report of the Fire Chief, March 3, 1994:

"Attached is the 1993 Annual Report of the Saskatoon Fire Department."

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**C3) Property Tax Liens  
(File No. CC 1920-3)**

Report of the City Treasurer, March 1, 1994:

"City Council's authorization is requested to proceed, in accordance with the provisions of *The Tax Enforcement Act*, to secure the City's position with respect to the collection of tax arrears on certain properties in Saskatoon. This request follows the procedures and schedules which are specified in the Act and which are summarized below for Council's information.

**THE TAX ENFORCEMENT ACT**

The basic philosophy underlying *The Tax Enforcement Act* is to secure the payment of tax arrears under the threat of the loss of title to the property. The statute is not intended to provide a vehicle for the acquisition of property by the City. Each property owner (taxpayer) has certain fundamental rights concerning his/her land. The taxpayer must be kept fully aware of the proceedings being taken and be given a reasonable time frame during which arrangements can be made for payment of the outstanding amount.

The proceedings under this Provincial statute are scheduled as follows:

1. *The Tax Enforcement Act* provides for the registration of a tax lien against a property where

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taxes have been due and unpaid for more than six months after the 31st day of December of the year in which the taxes were originally levied.

2. Where the taxes remain unpaid and the lien has not been withdrawn, first application for the transfer of title to the City may begin at any time after the expiration of one year following the registration of the tax lien in the Land Titles Office.
3. Final application for transfer of title to the City may commence six months after the first application. The City must, at this point in the proceedings, contact the Provincial Mediation Board and file an application for consent to obtain the title. The Mediation Board may, subject to certain conditions being met by the taxpayer, stay the proceedings by the City.

Within this schedule, the Administration now requests authorization to proceed to secure further the City's position with respect to those properties which became subject to tax lien action in 1991 and 1992.

1992 TAX LIENS (see Attachment 'A')

With respect to the properties listed in Attachment 'A', proceedings under *The Tax Enforcement Act* commenced on September 26, 1992. At that time, The City of Saskatoon, in accordance with the statute, published in the Saskatoon StarPhoenix and the Saskatchewan Gazette the legal descriptions of all properties in arrears of property taxes which were subject to tax liens. The assessed owners were notified of the action being taken and were advised that if the taxes remained unpaid after 60 days following the date of the advertisement, a tax lien would be registered against the property on the official title held in the Land Titles Office.

Considerable effort has been made in contacting the assessed owners of the various properties identified in Attachment 'A'. Attempts have been made to obtain payment or to negotiate reasonable payment schedules. However, as of the date that Attachment 'A' was prepared, payment has not been received from the respective owners and the property tax arrears, are accordingly, still outstanding.

The City has 1992 tax liens registered on 139 properties with taxes in arrears. The properties can be summarized as follows:

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<u>Classification</u>	<u>Number</u>	<u>Arrears</u>
Residential Land	1	\$ 43,218.41
Single Family Residences	65	224,538.91
Two-Unit Residences (up/down)	5	21,043.52
Semi-Detached Residences (duplexes)	5	15,891.98
Parking Garage	1	115,614.88
Car Wash	1	24,368.90
Hotel	1	97,825.04
Low-Rise Condominiums	26	75,606.47
Low-Rise Apartments	4	112,832.48
Vacant Commercial Land	1	2,526.95
Warehouses	11	241,423.69
Commercial / Greenhouse	1	45,457.41
Retail Stores	7	174,453.23
Service Stations	2	58,620.21
Restaurants	3	82,125.48
Industrial Land	4	42,496.52
Residential Miscellaneous	<u>1</u>	<u>2,506.30</u>
	139	\$1,380,550.20

These properties are now subject to first application for title under *The Tax Enforcement Act*. This action involves notification to each registered owner by personal contact and each assessed owner by registered mail, that the City has followed the procedures under the Act to protect itself against outstanding arrears.

1991 TAX LIENS (see attachment 'B')

On February 15, 1993, City Council approved proceedings with first application for title on 183 properties with 1991 tax liens. To date, 130 property owners have resolved their tax arrears. The remaining 53 properties continue to have outstanding tax arrears and; therefore, the City is in a position to proceed to the third step of the tax enforcement procedures.

The 53 properties listed in Attachment 'C' are summarized as follows:

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<u>Classification</u>	<u>Number</u>	<u>Arrears</u>
Hall	1	\$5,777.06
Residential - Vacant Land	2	6,219.44
Industrial - Vacant Land	1	4,782.61
Hotel	1	34,244.36
Retail Store	3	89,857.59
Semi-Detached / 1 unit	1	6,224.77
Service Garage	1	14,569.63
Single Family Residence	35	140,733.50
Two-Family Residence	3	14,748.46
Warehouse	2	59,701.25
Car Wash	1	30,086.25
Three-Family Residence	<u>2</u>	<u>5,597.18</u>
	53	\$412,542.10

In proceeding to final application for title of these properties, the City must contact the Provincial Mediation Board and file an application for consent to obtain title. The Board will then contact each property owner and attempt to establish a payment schedule. If such a schedule is established, all resulting tax payments will be forwarded by the property owner to the Mediation Board which, in turn will forward the funds to the City. Only in limited circumstances will the City obtain title to property under *The Tax Enforcement Act*. Generally, the Act has been effective in securing tax arrear payments for the City.

Comparative Summary

Attachment 'C' provides a five-year comparative summary of tax liens subject to further proceedings under *The Tax Enforcement Act*."

**RECOMMENDATION:** that City Council instruct the City Solicitor to take the necessary action under the provisions of *The Tax Enforcement Act* with respect to properties with 1991 and 1992 tax liens.

*ADOPTED.*

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**C4) Federal Infrastructure Program  
Recommended Capital Projects  
(File No. CC 1860-19)**

**I. OVERVIEW**

As of the date of writing this report, no further details were available on the Federal Infrastructure Program; however, administratively it was decided that we should proceed to City Council with a suggested list of capital projects for approval to allow us to begin preparation for the upcoming construction season.

Key criteria for project evaluation that have been accepted by City Council include:

- 1) project must create jobs;
- 2) project must be incremental and/or accelerate investment;
- 3) project should improve community infrastructure; and,
- 4) project must only marginally increase our operating costs.

It is estimated the City will receive approximately \$3.5M in grants per annum for 1994 and 1995, which we will be required to match. Therefore, funded capital expenditures each year under the program would be approximately \$7M.

The Board of Administration, respecting the objectives of the program and the specific criteria outlined, would recommend the following projects for infrastructure funding.

**II. RECOMMENDED MUNICIPAL PROJECTS**

Infrastructure Project #1:

As City Council has been previously informed, the Idylwyld Freeway is approximately 25 years old and requires major rehabilitation. This project would include redecking work on the Idylwyld Bridge, rehabilitation of all overpass structures on the freeway, and complete resurfacing of the roadway. It is proposed, to minimize the impact on essential traffic flow, that the southbound lanes of the freeway and structures and road surfaces be completed in 1994, and that the northbound side be done in 1995. This would minimize traffic disruptions and provide for maximum work efficiency by the closure of one freeway side only. The distributed cost would be:

1994

1995



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Idylwyld Bridge Rehabilitation	\$1.466M	\$1.285M
Structures Rehabilitation	.240M	.235M
Resurfacing	<u>.585M</u>	<u>.635M</u>
Total	\$2.291M	\$2.155M

Infrastructure Project #2:

The Muskeg Lake Band has identified, as its priority project, the roadway extension of McKercher Drive from College Drive into Sutherland. Administratively we agree with this project and support the construction in 1994. The costs are:

	<u>1994</u>	<u>1995</u>
McKercher Extension	\$.705M	-

Infrastructure Project #3:

City Council, in its 1994 Capital Budget, approved the reconstruction of Idylwyld Drive from 33rd Street to 36th Street in 1994, with City Council to review the further reconstruction of Idylwyld Drive from 36th Street to 39th Street in 1995. Administratively we propose to delay this project completely until 1995. To obtain maximum work efficiency with minimum traffic disruption, this project should be completed in one year. Therefore, we propose to hold the 1994 funding in the Reserve for Capital Expenditures, but to apply for funding of the remainder of the project under the Infrastructure Program and to complete the project in 1995. The incremental costs would be:

	<u>1994</u>	<u>1995</u>
Idylwyld Drive (upgrade 36th to 39th St.)	-	\$.925M

Infrastructure Project #4:

To complete the twinning of Circle Drive, the Administration proposes to upgrade Circle Drive from Highway 16 to 8th Street. This work would involve depressing the existing roadway, adding two new lanes and off ramps at Taylor Street, and probably an overpass at Taylor Street. As this roadway must be kept open during construction, it is proposed that this project also be completed over the two years of the Infrastructure Program. The cost would be:

	<u>1994</u>	<u>1995</u>
Upgrade Circle Drive (Highway 16 to 8th St.)	\$2.5M	\$2.42M

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Infrastructure Project #5:

The upgrading of the Riversdale Pool involves replacement of the deck and basin. The Administration is looking at the possibility of construction during the winter of 1994/95. The total project cost is \$724,000, but only \$215,000 of funding is in place. The remaining funding should come from the Infrastructure Program:

	<u>1994</u>	<u>1995</u>
Riversdale Pool Replacement	\$.509M	-

Infrastructure Project #6:

City Council has supported the upgrading of neighbourhood parks, but only limited funding is in place. It is proposed that Dr. Hertzberg Park, Henry Kelsey South Park, Grosvenor Park and St. Patrick Park be upgraded under this program. Funding of \$120,000 is in place but a further \$1.208M is required. These upgrades could occur over two years. The costs would be:

	<u>1994</u>	<u>1995</u>
Dr. Hertzberg Park	\$ .441M	\$ -
Henry Kelsey Park	-	.470M
Grosvenor Park	-	.337M
St. Patrick Park	<u>.080M</u>	<u>-</u>
Total	\$.521M	\$.807M

Infrastructure Project #7:

The Exhibition Community is deficient in park space. The development of two pocket parks will eliminate that deficiency. It is proposed that this project be done under the Federal Infrastructure Program. The cost would be:

	<u>1994</u>	<u>1995</u>
Develop Neighbourhood Park - Exhibition	-	\$.465M

Infrastructure Project #8:

The Mendel Art Gallery requires reroofing and insulation upgrade. No ready source of funds are available, and the roof requires immediate attention. Therefore, this project should be completed in 1994.

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	<u>1994</u>	<u>1995</u>
Mendel Art Gallery - Reroofing	\$ .180M	-

Infrastructure Project #9:

The Centennial Auditorium has requested, through the Planning and Development Committee, funds to remodel Centennial Hall downstairs. The estimated cost of this project is \$.6M. It is proposed that \$.3M be funded by the Federal Infrastructure Program and the remainder through a productivity improvement loan. The cost would be:

	<u>1994</u>	<u>1995</u>
Renovate Centennial Hall	\$ .300M	-

III. INTER-MUNICIPAL COOPERATION PROJECTS

Approximately \$4M has been set aside by the province to fund projects that will be jointly sponsored by municipalities. We propose the funding of the Regional Waste Management Facility be discussed with the affected municipalities to confirm its acceptance as a suitable project for inter-municipal cooperation. Should agreement be reached with the participating municipalities, we would propose to submit this project for infrastructure funding.

IV. COSTING

The estimated capital costs of these projects would be:

<u>1994</u>	<u>1995</u>
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Idylwyld Drive Rehabilitation	\$2.291M	\$2.155M
McKercher Extension	.705M	-
Idylwyld Drive (33rd to 39th)	-	.925M
Upgrade Circle Drive Highway 16 to 8th St.	2.500M	2.420M
Riversdale Pool	.509M	-
Neighbourhood Parks Upgrading	.521M	.807M
Exhibition Neighbourhood Parks	-	.465M
Mendel Art Gallery	.180M	
Centennial Hall Renovation	.300M	-
Totals	\$7.000M	\$6.772M

The Administration recognizes that operating costs are a factor in City Council's evaluation of capital projects. Obviously, certain upgrades will decrease our operating costs (i.e. new roadways requiring less maintenance), but the parks upgrades will require more maintenance. Overall, we anticipate a minimum increase in the mill rate due to additional operating costs, however, City Council must know that some projects will have increased operating costs in the future.

**V. ALTERNATIVE INFRASTRUCTURE PROJECTS**

In reviewing our infrastructure requirements, potential alternative projects include in part, Traffic Bridge Rehabilitation (\$1.428M), University Bridge Rehabilitation (\$2.90M), widening of Circle Drive Overpass at Idylwyld Drive (\$1.543M), Tennis Court Resurfacing (\$.405M), Paddling Pool Replacements (\$.914M), and the Superintendent's Residence at the Forestry Farm (\$.171M).

- RECOMMENDATION:**
- 1) that City Council approve Infrastructure Projects 1 to 9, for submission to and review by the Joint Federal/Provincial Management Committee;
  
  - 2) that City Council approve the deferral of Capital Project #696 (Idylwyld Drive widening from 33rd Street to 36th Street) until 1995, but reserve the funds already committed to the project; and,
  
  - 3) that the Administration commence discussions with affected municipalities with a view to preparing a submission for a Regional Waste Management Facility to the Federal/Provincial Management Committee.

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*ADOPTED.*

**C5) Disposal of Bicycles  
(File No. CC 1250-1)**

Attached is a copy of a notice with respect to Bicycle Auction Sales.

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**C6) Amendments to Capital Reserve Bylaw  
(File Nos. CC 1815-1, 185-8 and 1720-3)**

Report of the City Solicitor, March 9, 1994:

"City Council at its meeting on February 7, 1994, authorized the creation of a Vehicle and Equipment Stabilization Reserve and a Vehicle and Equipment Asset Disposition/Acquisition Reserve. At the same meeting, Council resolved that funds in prescribed amounts be transferred from the Civic Vehicles and Equipment Replacement Reserve to these two Reserves and to the Reserve for Capital Expenditures and the Property Realized Reserve. Council also resolved that the Administration report further through the Task Force to Review Current Civic Programs, Services and General Government of The City of Saskatoon regarding the disposition of the balance of the surplus funds in the Civic Vehicles and Equipment Replacement Reserve.

City Council at its meeting on February 28, 1994, received a report from the Task Force and resolved that further funds in prescribed amounts be transferred from the Civic Vehicles and Equipment Replacement Reserve to the Reserve for Capital Expenditures.

City Council at its meeting on February 28, 1994, also received a report from the Planning and Development Committee concerning a Revenue Proposal and Financing Strategy for Municipal Golf Courses. After considering this report, Council resolved in part that the Capital Reserve Bylaw be amended by adding the Holiday Park Golf Course Redevelopment Reserve as a Capital Reserve.

In accordance with Council's instructions, our office has prepared the two attached Bylaws. Bylaw No. 7405 entitled the Capital Reserve Amendment Bylaw, 1994 establishes three new Reserves: the Civic Vehicles and Equipment Asset Disposition/Acquisition Reserve, the Civic Vehicles and

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Equipment Stabilization Reserve and the Holiday Park Golf Course Redevelopment Reserve. Bylaw No. 7408 entitled the Civic Vehicles and Equipment Replacement Reserve Transfer Bylaw, 1994 authorizes that certain monies may be transferred from the Civic Vehicles and Equipment Replacement Reserve to various other Capital Reserves. The amounts to be transferred are as specified by Council in its resolutions of February 7 and February 28, 1994."

**RECOMMENDATION:** that City Council consider proposed Bylaw Nos. 7405 and 7408.

*ADOPTED.*

**C7) Government Finance Officers Association  
Canadian Award for Financial Reporting Achievement  
(File Nos. CC 155-1 and 1500-1)**

The Administration is very pleased to inform City Council that the City Comptroller's Department has received the "Canadian Award for Financial Reporting Achievement" for our Financial Statement for the fiscal year ending December 31, 1992. The award is presented by the Government Finance Officers Association of the United States and Canada. Attached is a press release from the G.F.O.A.

This award is given to encourage municipal government to publish high quality reports, and to also provide peer recognition and technical guidance. To be eligible a financial report must go beyond normal accounting principles and in the spirit of full disclosure demonstrated:

- 1) clear communication of the municipal government's financial practice;
- 2) enhanced understanding of the financial report;
- 3) that the report is user-friendly;

The Administration is proud of all the work it does for the citizens of Saskatoon, and is exceptionally pleased when the hard work, dedication and creativity receives international recognition, as this award does. The award is the culmination of the dedication and commitment to excellence of the Managers and Canadian Union of Public Employees, Local 59, staff in the City Comptroller's Department.

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**RECOMMENDATION:** that City Council forward a letter of congratulations to the City Comptroller's Department for all the work done in preparing the 1992 Financial Statement.

*ADOPTED.*

**C8) Communications to Council**  
**From: Dale W. Botting, Executive Director**  
**Prairie Region, Canadian Federation of**  
**Independent Business**  
**Date: October 7, 1993**  
**Subject: Submitting comments regarding Crown Corporation**  
**tendering policies**  
**(File No. CC 1000-5)**

City Council, at its meeting held on October 7, 1993, received the attached letter from Mr. Dale Botting dated October 7, 1993.

Report of the Manager, Central Purchasing and Stores Department, November 16, 1993:

"The purchasing policy of the City of Saskatoon is very clearly based on awarding all purchases to the lowest evaluated tender. This policy has been supported by City Council over the years and as recently as February, 1992, was again reaffirmed by City Council. The policy results in the most consistent and fairest tendering method to all suppliers in the awarding of contracts.

We fully support City Council's policy of not utilizing any type of preferential measures where public funds are involved in the acquisition of goods and services."

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**Section D - Services**

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**D1) Routine Reports Submitted to City Council**

<u>SUBJECT</u>	<u>FROM</u>	<u>TO</u>
Statement of Residential and Miscellaneous Lot Sales (copy attached) (File No. CC 435-2)	February 1, 1994	February 28, 1994
Schedule of Accounts Paid \$335,549.64 (File No. CC 1530-2)	February 23, 1994	February 24, 1994
Schedule of Accounts Paid \$782,027.22 (File No. CC 1530-2)	February 24, 1994	February 28, 1994
Schedule of Accounts Paid \$1,078,370.09 (File No. CC 1530-2)	March 1, 1994	March 7, 1994
Schedule of Accounts Paid \$4,378,263.76 (File No. CC 1530-2)	March 2, 1994	March 7, 1994
Schedule of Accounts Paid \$573,250.93 (File No. CC 1530-2)	March 9, 1994	March 10, 1994

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**D2) Insurance - Bonding of Municipal Employees  
(File No. CC 1880-1)**



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Report of the City Solicitor, March 9, 1994:

"At a meeting of City Council held on February 7, 1994, Councillor McCann raised a question as to whether the Crime Policy could be extended to members of the civic boards, commissions and committees.

Currently, the Crime Policy protects the City against employee dishonesty. An employee is a person whom the City compensates directly or indirectly by salary, wages or commissions and has the right to govern and direct in the performance of such service. The Policy has been further broadened by endorsement to include 'administrators of pension plans'. We believe the Policy could be broadened at a minimum premium cost to include directors of the civic boards and committees. However, we do not recommend their inclusion, as directors of the civic boards, commissions or committees do not receive or disburse cash or requisition cheques.

We do, however, perceive the boards, commissions and committees to have liability exposure, therefore, we have ensured that the City has Comprehensive General Liability Insurance Coverage for boards, commissions, committees and authorities including their offices, members, employees, statutory officers, volunteers and resource managers while performing their duties as such."

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**REPORT NO. 5-1994 OF THE PLANNING AND DEVELOPMENT COMMITTEE**

Composition of Committee

Councillor G. Penner, Chair  
Councillor P. McCann  
Councillor K. Waygood

- 1. Request to Purchase City-Owned Land (High School Site)  
Proposed Parcel "AA", as created by Plan of Proposed  
Subdivision of Portions of Parcel D, Reg'd Plan No. 73-S-03402  
and Parcel A and Y, Reg'd Plan No. 82-S-34271 as amended  
by Master of Titles Order No. 94-S-03898  
University Heights Suburban Development Area  
St. Paul's Roman Catholic Separate School Division No. 20  
(File No. CK. CK 4131-12)**

Your Committee has considered the following report of the Land Manager dated March 1, 1994:

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"On May 10, 1993, City Council approved, in principle, a revised concept plan for the University Heights Suburban Development Area. (Refer to the attached Plan No. 2A12-44G.) The major reason for the revision was to facilitate the transfer of Agriculture Canada's operations from Regina to Saskatoon. Through a land transaction to facilitate this transfer, Agriculture Canada will obtain approximately 237 acres (96 hectares) of City-owned land and the City will obtain approximately 105 acres (42.5 hectares) of land from Agriculture Canada.

In addition, the land transaction will allow the City to provide the Catholic School Board with a serviced site for the construction of St. Joseph High School in the spring of 1994. The Catholic School Board is confident that it will receive funding from the Provincial Government and has requested to purchase a 15-acre (6.0705 hectare) site on the land which the City is obtaining from Agriculture Canada.

The land-transaction between Agriculture Canada and the City was approved by City Council on February 14, 1994, and by the Federal Treasury Board on February 17, 1994. The process of transferring the land between the two parties is now underway and is expected to be completed by March 10, 1994.

Subject to completing the transfer of land by March 10, 1994, City Council will be asked, during its March 14, 1994, meeting, to approve a subdivision application to create a 15-acre (6.0705 hectare) high-school site for the construction of St. Joseph High School. (Refer to attached Plan No. 540060S122.) The site conforms to the design plan for the University Heights Suburban Centre which was approved, in principle, by City Council on December 20, 1993. (Refer to the attached Plan No. 540540C137.)

Although the actual sale of the land to the Catholic School Board cannot take place until the site has been legally created and registered, City Council's approval is required to set the site's price for future sale to the School Board. The City's Land Department has quoted a price of \$1,305,000.00 to the Catholic School Board for the 15-acre site, subject to City Council's approval. This is the same price as was identified in an earlier report concerning the status of the land-transaction with Agriculture Canada which was considered by the Planning and Development Committee during its November 29, 1993, meeting.

In determining the value of the site, the Land Department used its normal school-site pricing techniques to arrive at the price:

Land (6.0705 ha. @ \$68,438)	\$ 415,453	
Services (6.0705 ha. @ \$135,787)	824,297	(Based on preliminary 1994 prepaid rate)
Land Administration (5%)	65,250	
	<hr/>	

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Total Value of the Site                      \$1,305,000."

- RECOMMENDATION:**
- 1) that the sale of proposed Parcel "AA", as created by Plan of Proposed Subdivision of Portions of Parcel D, Reg'd Plan No. 73-S-03402 and Parcel A and Y, Reg'd Plan No. 82-S-34271 as amended by Master of Titles Order No. 94-S-03898 to St. Paul's Roman Catholic Separate School Division No. 20 for the sum of \$1,305,000.00, plus the applicable Goods and Services Tax, be approved, subject to the registration of the proposed Parcel "AA"; and
  
  - 2) that the City Solicitor be authorized to prepare the necessary documentation for execution, on behalf of the City, by His Worship the Mayor and the City Clerk, and to take such further action as may be required to finalize the sale.

*ADOPTED.*

**2. Cosmo Civic Centre - Lease Agreement  
Hollygon Enterprises Ltd.  
(File No. CK. 610-2)**

Report of the General Manager Leisure Services Department, February 22, 1994:

"Attached is a copy of the current agreement in which Hollygon Enterprises Ltd. leases space in the Cosmo Civic Centre to operate a Nautiquet Fitness and Physiotherapy Centre. In accordance with the provisions of the agreement, the Leisure Services Department has been negotiating with Mr. Chuck Armstrong (the proprietor of Hollygon Enterprises Ltd.) to renew the lease for 1994.

As a result of these negotiations, both parties have agreed to enter into a new lease agreement. The terms of the current agreement will be carried forward, with the exception of the following:

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1. The term of the renewal is for one year -- from January 1 to December 31, 1994, inclusive.
2. Hollygon Enterprises Ltd. will provide the City with a weekly summary of its members' use of the City's free-weight training room during the hours specified in the agreement.
3. The leased area will be available to Hollygon Enterprises Ltd. during the following hours:

6:00 a.m. - 11:00 p.m.	Monday through Friday
9:00 a.m. - 6:00 p.m.	Saturday and Sunday
4. The property taxes on the area which is being leased by Hollygon Enterprises Ltd. should be considered to be part of the overall gross rent and therefore, the City will be responsible for the taxes on this area. This change to the lease agreement is consistent with the decision that City Council made, on December 7, 1992, concerning Hollygon Enterprises' operations at the Saskatoon Field House. At that time, City Council concluded that it is not practical to set a rental rate which is net of taxes for the leased areas at the Field House. The rental rate already takes into account such costs as utilities, cleaning, and parking which are calculated on a total-building basis because it is not cost-effective to have separate meters and monitoring devices for the leased areas."

Your Committee has considered the above report and

- RECOMMENDS:**
- 1) that a new lease agreement between the City of Saskatoon and Hollygon Enterprises Ltd. at the Cosmo Civic Centre be approved (as outlined in this report) for one year from January 1, to December 31, 1994, inclusive;
  - 2) that no property taxes be payable by Hollygon Enterprises Ltd. for the leased space covered by this agreement because such taxes are considered to be included in the rental fee; and
  - 3) that the City Solicitor's Office be instructed to prepare the required agreement for execution, on behalf of the City, by His Worship the Mayor and the City Clerk.

*ADOPTED.*

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**3. Marr Residence  
(Files CK. 1700-10 and 710-1)**

City Council, at its meeting held on December 20, 1993, terminated the City's contract with the Meewasin Valley Authority for heritage interpretive services at the Marr Residence and at the Nutana Cemetery. During its January 4, 1994, meeting, City Council resolved, in part:

"that the Planning and Development Committee undertake a review and provide City Council with recommendations on:

- a) the City's continued ownership of the Marr Residence and its on-going use (in light of City Council's December 20, 1993, decision to delete all funding for heritage programming within this building); and
- b) the future storage or disposal of the interpretive artifacts which have been utilized at the Marr Residence."

Your Committee has considered the following report of the General Manager, Leisure Services Department, dated February 22, 1994:

"Background

Built in 1884, the Marr Residence is the oldest house in Saskatoon which is still standing in its original location. It is also the only survivor of the three houses that were part of the field hospital that was established after the Riel Rebellion in 1885. The property is, therefore, one of the most historically important structures in Saskatoon, reflecting the city's role in an event of national importance and the everyday life of our pioneer families.

In 1982, City Council approved Bylaw No. 6208 which designated the Marr Residence as a municipal heritage site under the terms of The Heritage Property Act. The reasons for the designation, which are cited in the Bylaw, are:

1. It is the earliest building extant in Saskatoon on its original location.
2. It is a fine example of nineteenth-century house construction and has undergone generally compatible additions and alterations in its early history.
3. It was the field hospital for the militia during the siege of

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Batoche in 1885.

4. It is associated with many of the early figures of Saskatoon's history.
5. Its location is highly relevant to the history of Saskatoon's location.'

The heritage designation requires that the property is maintained and that no alterations are made without City Council's approval.

Current Budgetary Provisions

This property has never been maintained through the Civic Buildings and Grounds Department's comprehensive-maintenance reserve nor has it been included in its preventive maintenance program. Currently, the City's operating budget contains an annual provision of \$3,000 to fund general maintenance activities and repairs (e.g. carpentry, plumbing, electrical, painting, and minor floor-covering work) to the house. According to the Civic Buildings and Grounds Department's records, the average maintenance expenditures for 1991, 1992, and 1993 were \$2,911 per year. The maintenance of the grounds around the house for the summer season is an additional operating expense which, in 1993, was \$400.

All City-owned buildings that make annual contributions to the Civic Buildings Comprehensive Maintenance Reserve are eligible to draw upon these funds to undertake the long-term replacement of roofs, siding, windows and frames, furnaces, water-heaters, and floor-coverings, as well as major structural replacements. All or most of these components for the Marr Residence will need to be replaced within the next twenty years.

If the Marr Residence is to be incorporated into the City's comprehensive-maintenance program, an annual contribution (which is in addition to the \$3,400 that is currently budgeted for structural- and grounds-maintenance) of \$1,000 is required to the associated reserve. The contribution is based on 1.3% of the building's assessed value of \$75,000. The formula for determining this contribution applies to all buildings which are in the comprehensive-maintenance program and is in accordance with the criteria that were approved by City Council on January 18, 1993. It should, however, be noted that this formula did not contemplate any special considerations which might apply to heritage properties; therefore, further analysis of the requirements might necessitate a higher contribution to respond to various heritage features that must be given special attention or protection. The determination of whether such a contribution is required would be part of the mandatory condition-audit which the Civic Buildings and Grounds Department undertakes before any property is considered for inclusion in the comprehensive-maintenance program. This audit will also identify any immediate upgrading to the building that will be required to bring it to the City's comprehensive-maintenance standards.

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With the elimination of funding for heritage-interpretive services, the main floor of the Marr Residence is now vacant year round. The Saskatchewan Society for Education Through Art has leased the second floor. The Society will pay \$2,153.24 for its lease in 1994 and cover all utility costs for the property. While the lease is scheduled to expire on June 30, 1996, either party may terminate it earlier by giving six months' notice.

Proposals for the Future of the Property

Given the unique historical character of this building and the important role it has played in our national history, the Leisure Services Department believes that the City should continue to own the Marr Residence, as long this can be achieved at no additional net budgetary cost to the City. This will ensure that an irreplaceable piece of our history will continue to be available to tell its story to future generations of Saskatoon's residents and to visitors. If continued ownership by the City on a cost-recovery basis is not feasible, then options for sale must be considered.

**Cost-recovery Options for Continued Ownership of the Marr Residence by the City**

The Leisure Services Department has identified three options which would allow the property to be used under continued ownership by the City, but at no additional net budgetary cost:

1) One agency to manage the entire property

One agency could manage the Marr Residence (i.e. house and grounds), including program-delivery. The provision of general maintenance services and other services that are required for the long-term upkeep of the property, such as replacing the roof and repairing the floor, would be negotiated with the agency.

Under this option, the Leisure Services Department would prefer to see public access to the building and some heritage interpretation, on a regular (perhaps seasonal) basis, for the general public. As a less favoured alternative, the Department would consider public access only as part of special events (e.g. Canada Day).

Potential management agencies include the Saskatchewan Society for Education through Art, the Saskatoon Heritage Society, and the Meewasin Valley Authority. In a January 18, 1994, letter to the Planning and Development Committee, the Saskatoon Heritage Society indicated an interest in managing this property. As was directed by the Planning and Development Committee on January 24, 1994, the Leisure Services Department is currently pursuing this option by arranging

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discussions with interested parties.

A major benefit of this option is that there will be some degree of public access to the site. Care will need to be taken to ensure that the uses will not be detrimental to the structure. There have been problems in the past (e.g. office chairs have damaged the original hardwood floors). Management by a single agency will allow effective communications with the users of the site and will minimize the Administration's supervisory costs.

2) Lease the property to a residential tenant

The residential tenant would be responsible for paying for the utilities and undertaking some maintenance activities, such as yard-work. While there would be no public access to the site, this option is attractive because it is probably the least detrimental to the building's physical fabric. The structure could be identified to the public during walking tours and similar heritage programs. Some minor alterations, such as the lighting on the second floor, may be necessary in order to convert the property to a residential use.

3) Rent out the main floor of the building on a short-term basis

The main floor could be booked for programs such as an art or craft exhibition, weekly craft classes (e.g. embroidery, crochet, etc.), and writing or historical-research workshops. The Leisure Services Department has a number of concerns about this option, including its cost-recovery potential, management and administration costs, security problems, and possible damage to the building with casual usage. Nevertheless, the Department will pursue this option as a 'last ditch alternative' to selling the property.

**Sale of the Marr Residence**

If cost-recovered uses of the property cannot be realized, an alternative way of ensuring the least long-term cost to the City involves selling the property. It is currently zoned M.1 District and, as such, may be used for a variety of purposes, including a one-unit dwelling, offices, a private club, a private school, a photographer's studio, and a custodial-care home. This zoning designation was applied to this property in order to enable the City, as owner, to make suitable arrangements for the property's adaptive re-use which is compatible with its historical significance and to its restoration requirements. Because it is designated as a municipal heritage site, any additions or alterations to the structure must be approved by City Council.

If the property is sold, the potential exists under the current zoning for the new owner to use the property for permitted uses which may not be compatible with the existing residential development in the vicinity. Thus, under this sales-option, the City Planner recommends that the property should, first, be re-zoned from M.1 District to RM1 District.



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Implementation of Proposals

The Leisure Services Department proposes to pursue the preceding options in the order in which they are listed. The Department will provide City Council, through the Planning and Development Committee, with regular progress reports at the appropriate stages of the discussions. If the Department determines that none of the cost-recovery alternatives can be implemented, City Council will be asked for specific direction before any action is taken to sell the property.

Finally, the future of the interpretive artifacts at the Marr Residence will depend on which of the options is implemented. Recommendations on this matter will, therefore, be contained in the Leisure Services Department's progress reports to City Council."

- RECOMMENDATION:**
- 1) that the Administration pursue the following options, in the order in which they are listed, for operating and maintaining the Marr Residence in the future:
    - a) continued ownership by the City of the Marr Residence on a cost-recovered basis:
      - i) one agency manages the entire property, at no additional net budgetary cost to the City;
      - ii) lease of the property to a residential tenant; or
      - iii) continue the second floor's tenancy and rent the main floor on a short-term basis; or,
    - b) sell the property after it has been rezoned from M.1 District to RM1 District;
  - 2) that the Administration provide reports to City Council, through the Planning and Development Committee, on its progress in pursuing options for operating the Marr Residence on a cost-recovery basis, and that the future of the Marr Residence's interpretive artifacts be addressed within these progress reports; and
  - 3) that a copy of this report be provided to the Municipal Heritage Advisory Committee, the Saskatoon Heritage Society, the Meewasin Valley Authority, and the

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Saskatchewan Society of Education through Art, for information and any comments.

*ADOPTED.*

**4. Facade Improvement Loan Program  
Downtown Revitalization - The Partnership  
(File No. CK. 1680-2)**

City Council, at its meeting held on March 2, 1992, approved a Facade Improvement Loan Program, and adopted the following procedure for use by the City Administration and the Partnership for administering the Facade Improvement Loan Program:

1. The property owner or his/her design professional representative receives advice from the Partnership regarding design guidelines and approval procedures.
2. The property owner or his/her design professional representative presents appropriate plans for review by the Partnership Design Committee. (The City is to be represented on the Partnership Design Committee by a registered architect appointed by the City Administration.)
3. The Partnership's recommendation for loan approval and the final design plans are tabled for the Planning and Development Committee's review and recommendation for City Council and its endorsement.
4. City Council's decision is forwarded to the Partnership and the property owner.
5. The property owner or his/her design professional representative seek advice from the Building Standards Branch to see if a Building Permit is required.
6. If a Building Permit is required, the City's Building Inspectors will conduct a final inspection of the completed project and recommend payment to the owner through the Treasurer's Department.
7. If a Building Permit is not required, the Partnership Design Committee will conduct a final inspection of the completed project and recommend payment to the property owner through the Treasurer's Department.
8. The City Solicitor secures the loan and the City Treasurer issues the loan to the

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property owner.

Subsequent to the adoption of the Facade Improvement Loan Program by City Council, Krolik Fashion Fur Company Limited applied for a loan under the Program. City Council, at its meeting held on June 21, 1993, approved a loan to Krolik Fashion Fur Company Limited, in the amount of \$12,000.00.

In this regard, the City Solicitor's Office has provided your Committee with the following report:

"...Since that time, all of the above-noted procedures have been followed with the exception of the final inspection of the completed project. A Building Permit was required for the improvements made by Krolik Fashion Fur Company Limited. It was a permit to reface the building at 129 2nd Avenue North which was the subject of Krolik Fashion Fur Company Limited's application. The work on the building is 80% complete. According to the Planning Department, the work has been satisfactory up to this point. The outstanding work will not be complete until the weather warms up and at that time a final inspection will take place.

Given the fact that a final inspection must be completed before funds are released according to the procedures adopted by Council, and given the fact that 80% of the work on the building is complete to the satisfaction of the Planning Department, we recommend 80% of the loan funds be released to Krolik Fashion Fur Company Limited at this time. The remainder of the funds would be released when the work on the building is complete and the final inspection takes place.

This situation has demonstrated a certain rigidity within the current procedures. It is our view that the procedures would be more workable if progress payments could be made from time to time after proper inspections."

In light of the above, your Committee will be undertaking a review of the current procedures and will be considering an amendment to allow for progress payment to be made after proper inspections.

Attached, as background information, is a copy of the application from Krolik Fashion Fur Company Limited, as well as a copy of Clause 8, Report No. 6-1992 of the Planning and Development Committee.

- RECOMMENDATION:**
- 1) that the information be received; and
  - 2) that 80% of the \$12,000.00 loan to Krolik Fashion Fur Company Limited under the Facade Improvement Loan

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Program be paid.

*ADOPTED.*

**5. Request for Productivity Loan - \$600,000  
Renovation to Centennial Hall Meeting Room Space  
(File No. CK. 620-3)**

Your Committee has recently met with representatives of the Saskatoon Centennial Auditorium to discuss the above-noted request.

The Executive Director of the Auditorium has indicated that installing a system of portable walls in Centennial Hall would provide the organization with the flexibility to accommodate multiple events with a capacity of 200 - 700 persons, which it is currently unable to do. In conjunction with the Civic Buildings and Grounds Department, the Auditorium administration has studied the options and estimated that the project would cost \$600,000, with a 10 percent contingency.

The Executive Director of the Auditorium has also indicated that a \$600,000 productivity improvement loan over the next five years, at 6 percent interest, would require the Auditorium to repay \$138,988 per year, with monthly payments of \$11,582. The Auditorium's revenue forecast indicates that this renovation should generate sufficient additional gross margin from increased capacity for current and additional events to make these payments to the City.

Attached is a schedule outlining the time frame for the renovation. The Auditorium has indicated that time is crucial as the renovations are required to be completed prior to the start of Les Miz in August, 1994. If the Auditorium is unable to pull this project together during this time frame, considerable revenues will be lost and the next opportunity to start the project would be the summer of 1995.

Also attached is a copy of a Lower Level Flexibility Study dated February 10, 1994, together with a breakdown of the loan amortization.

Your Committee has reviewed this request and

- RECOMMENDS:**
- 1) that City Council approve a project to renovate Centennial Hall, to be funded by a \$600,000 productivity improvement loan; and
  - 2) that the Administration be instructed to submit this project, with a

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request for funding under the Federal Infrastructure Program, and if approval is given for the project, the productivity loan be reduced to \$300,000, with the remainder of the debt financing that is freed up by the lower borrowing being used to reduce the 1995 operating grant to the Auditorium.

*ADOPTED.*

**REPORT NO. 4-1994 OF THE LEGISLATION AND FINANCE COMMITTEE**

Composition of Committee

Councillor M. Thompson, Chair  
Councillor P. Mostoway  
Councillor M.T. Cherneskey, Q.C.

**1. Monthly Rental Fee for Vending Operations  
(File No. CK. 300-11)**

City Council, at its meeting held on June 13, 1988 adopted the recommendation contained under Clause 1, Report No. 19-1988 of the Legislation and Finance Committee that the City waive the monthly rental rate for vending operations as set out under Section 3.8 of Policy C09-013, "Use of Sidewalks - Vending", for a period of two years and the Legislation and Finance Committee was asked to review this matter after that time. The report indicated that given the low number of

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vendors being licensed at that time, the amount of revenues that would be received by charging a monthly rental fee would not exceed the administrative costs of collecting the fees.

Council has subsequently adopted the recommendations of the Legislation and Finance Committee to waive this monthly rental rate for two years - both in 1990 and 1992. The Committee has again reviewed this matter and believes the circumstances have not changed substantially to warrant the introduction of charging the monthly rental rate for vending operations.

**RECOMMENDATION:** that the monthly rental fee for vending operations, as set out under Section 3.8 of Policy C09-013, "Use of Sidewalks - Vending", be waived for two additional years, and that the Legislation and Finance Committee further review this matter at that time.

*ADOPTED.*

**2. Request for Exemption from Amusement Tax  
(File No. CK. 1910-2)**

Report of City Treasurer, February 24, 1994:

"An application for exemption from Amusement Tax for the year 1994, has been received from the 25th Street Theatre Inc., whose mandate includes the 'Fringe on Broadway.' The audited Financial Statements for the period ending December 31, 1993, have been provided.

Significant figures from the Financial Statement are as follows:

	<u>Dec. 31, 1993</u>	<u>Dec. 31, 1992</u>
Total Assets	\$ 46,864	\$ 48,446
Total Liabilities	<u>102,773</u>	<u>123,790</u>
Surplus (Deficiency)	( 55,909)	( 75,344)
Estimated amount of Amusement Tax for 1993:		\$ 12,186

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The 25th Street Theatre Inc. has been designated as a registered charity by Revenue Canada. City Council has the authority under The Amusement Tax Bylaw to exempt this organization from Amusement Tax on the grounds that it is an entertainment, the receipts of which are for charitable purposes."

Your Committee has reviewed this request and

**RECOMMENDS:** that the request from 25th Street Theatre Inc. for exemption from Amusement Tax for the year 1994, be GRANTED.

*ADOPTED.*

**3. 1994 Capital Budget/1995 - 1998 Capital Plan  
Project No. 790 - Secondary Sewage Treatment  
(Files CK. 7800-4 and 1703)**

City Council considered Clause C3, Report No. 2-1994 of the City Commissioner on the above matter at its meeting held on January 17, 1994, at which time Clause 6, Report No. 1 of the Legislation and Finance Committee was brought forward and considered, copy attached, and

- "IT WAS RESOLVED: 1) that the unfunded portion of Project No. 790 (\$38,334,000) be financed by means of debentures;*
- 2) that the City Solicitor be instructed to make application to the Saskatchewan Municipal Board for authorization to proceed with the proposed debenture borrowing for the implementation of secondary sewage treatment;*
  - 3) that upon receipt of authorization from the Saskatchewan Municipal Board for this Project's debenture financing, the City Solicitor be instructed to prepare the required Debenture Bylaw for further*

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*consideration by City Council; and*

- 4) *that the feasibility of internal financing of a portion of the sewage treatment plant required funds and the feasibility of issuing debentures directly to the citizens of Saskatoon be referred to the Legislation and Finance Committee for review and report.***

Report of City Treasurer, February 23, 1994:

**"PREAMBLE**

At this time, we are reluctant to advertise in the media for the purpose of determining public interest in City of Saskatoon debentures. We believe the following questions need to be addressed before implementing an over-the-counter (OTC) debenture sales campaign:

- (1) Is the City of Saskatoon in an administrative position to properly implement an OTC debenture sales program?
- (2) Are OTC debenture sales a cost-effective borrowing strategy for the City of Saskatoon?

**CITY OF SASKATOON OVER-THE-COUNTER DEBENTURE ISSUANCE**

**Assumptions**

- (1) \$2 million debentures to be sold OTC.
- (2) One thousand investors purchasing an average face value amount of \$2,000 each.
- (3) For relative comparison, if the same debentures were sold through our fiscal agency, we project 200 investors purchasing an average face value amount of \$10,000 each.
- (4) Debentures would have to be sold at face value to simplify the process.
- (5) Length of sales campaign would be five days.
- (6) Debentures priced to reflect current City of Saskatoon borrowing costs (i.e. the interest rate the City would obtain if sold through fiscal agency - see attached pricing schedule).
- (7) Unsold debentures to be acquired by City reserves.



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- (8) Timing of OTC debenture issues: October 1994 and February 1995.

IMPACT

The advantages and disadvantages listed below are based on the aforementioned assumptions and provide some insight as to the administrative and economic impact to the City.

Advantages

- Local ownership provides an avenue to be involved in community development and promotes a sense of commitment and pride in the City of Saskatoon.
- OTC debenture sales may be a good public relations vehicle for the City of Saskatoon.

Disadvantages

- The City may incur a negative public relations image particularly if interest rates rise subsequent to debenture issuance. The general market consensus is that interest rates are close to bottoming out in this business cycle and there is an increased probability of gradually rising yields. **Debenture holders cannot approach the city and expect redemption of their initial investment.** The only options available are to hold the debentures to maturity or sell the debentures through investment dealers. In comparison, Canada Savings Bonds are cashable at any time. If interest rates increase, investors can redeem these bonds for full face value and reinvest the proceeds into higher-yielding securities.
- A \$2 million, OTC debenture sales program will save the City of Saskatoon approximately \$10,000 in sales commission. Although there is an initial net savings of \$2,000 after allowing for related administrative costs, the City will incur ongoing costs of approximately \$5,000 per year. These annual costs include items such as additional postage and T5 forms.
- If the City sought external debenture financing on a regular basis (i.e. large annual capital projects), the City could establish a permanent administrative structure to facilitate an OTC debenture sales campaign. This presumes that, over a period of time, the City could cultivate sufficient local interest to warrant such a program.
- There would be duplicated administration tasks associated with the fiscal agency and OTC debenture sales.

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ALTERNATIVE TO ISSUING OVER-THE-COUNTER

The City's fiscal agents could market and distribute \$2 million City of Saskatoon debentures through the local dealer network. Investment dealers are readily equipped to administer such a sales campaign. The issue would be priced to obtain the lowest borrowing cost for the City of Saskatoon. While providing the opportunity for citizens to purchase City debentures, this method may have some drawbacks. One potential disadvantage includes the reluctance of some citizens to acquire debentures through an investment dealer. Secondly, ongoing administration costs will increase consistent with a larger number of debenture holders."

**RECOMMENDATION:** that the City not implement an over-the-counter sales program with respect to City of Saskatoon debentures.

*YEAS: His Worship the Mayor, Councillors Waygood, Mostoway  
and Mann .....  
4*

*NAYS: Councillors Thompson, Penner, McCann and Birkmaier 4*

*THE MOTION WAS PUT AND LOST ON A TIE VOTE.*

*IT WAS RESOLVED: that the matter be referred back to the Legislation and Finance Committee with instructions to work with the Administration to establish a program and recommendations for Council to allow a direct issuance to the citizens of Saskatoon either through the compromise outlined by the Administration or by*

*a direct over-the-counter sales approach.*

**4. Special Events - Request for Funding  
(File No. CK. 1870-1)**

Report of Director of Finance, February 21, 1994:

"Under Policy C03-007 (attached), City Council established a Special Events Reserve. The Reserve is funded by two sources - 1) City Council's allocation and 2) unexpended Youth Sport Subsidy funds. City Council has not been able to place any funds in this reserve to date, however approximately \$5,000 of unexpended Youth Sport Subsidy funds have been allocated to the reserve. The Leisure Services Department has now received several requests for funds under the Youth Sport Subsidy funds. The eligibility criteria for expenditure of these funds are:

3.2 Eligibility Criteria - Unexpended Youth Sports Subsidy Funds

The following additional criteria shall be used for grants made from the unexpended funds remaining in the Youth Sports Subsidy Program:

- a) Eligible applicants will be restricted to those organizations receiving funding under the Youth Sport Subsidy Program.
- b) Funding must be applied to events that are non-recurring on an annual basis. However, groups applying for seed money to host recurring events for the first time would be eligible to apply on a one-time basis. Events that are now held on an annual basis would not be eligible for this funding.
- c) Funding must be used for the rental cost of facilities only.'

Further, the general policy states that the assistance is for community groups or organizations wishing to sponsor major regional, national or international events and festivals. To assist in the evaluation we are recommending a maximum grant of \$500 for regional events and \$1,000 for other events.

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Attached are several requests under the Youth Sport Subsidy Program. Based on the policy criteria and the limited funds available, the following recommendations may be appropriate:

**Saskatoon Goldfins Club** - Manitoba/Saskatchewan Swimming Championships -  
March 17-20, 1994 - approximately 400 athletes

Recommendation: \$500 for rental of facilities.

**Saskatoon Lions  
Speedskating Club** - Canadian Age Class Long Track Speed Skating Championships -  
February 12-13, 1994 - 120 Athletes

Recommendation: \$1,000 for rental of facilities.

**Canadian Ringette** - Canadian Ringette Championships - April 3 - 10, 1994 - 300  
Athletes and officials.

Recommendation: \$1,000 for rental of facilities.

**Saskatoon Minor Hockey  
Association Inc.** - Provincial Hockey Playdowns, March 18 - 20, 1994.

Recommendation: deny application as it is not a major regional, national or  
international event.

**Rusty Spurs Equestrian  
Centre** - Canadian National Dressage Championships, Western  
Division, August 22 - 24, 1994.

The Rusty Spurs Pony Club does receive a Youth Sports Subsidy and will be involved in providing volunteers to this event, however, they are not directly sponsoring the event, therefore it would be inappropriate to provide this group with a Special Event Youth Sport Subsidy Grant. However, the group could receive \$500 from unallocated CIP funds.

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**Recommendation:** that the Canadian National Dressage Championships, Western Division, receive a one-time grant of \$500 from the CIP Contingency Funds."

Your Committee has reviewed the applications for funding and

- RECOMMENDS:**
- 1) that the Saskatoon Goldfins Club receive a grant from the Special Events Reserve in the amount of \$500 for rental of facilities during the Manitoba/Saskatchewan Swimming Championships - March 17-20, 1994;
  - 2) that the Saskatoon Lions Speedskating Club receive a grant from the Special Events Reserve in the amount of \$1,000 for rental of facilities during the Canadian Age Class Long Track Speed Skating Championships - February 12-13, 1994;
  - 3) that the Canadian Ringette club receive a grant from the Special Events Reserve in the amount of \$1,000 for rental of facilities during the Canadian Ringette Championships - April 3-10, 1994;
  - 4) that the request for funding from the Special Events Reserve from Saskatoon Minor Hockey Association Inc. for the Provincial Hockey Playdowns, March 18-20, 1994 be denied as this event is not a major regional, national nor international event; and
  - 5) that Rusty Spurs Equestrian Centre receive a one-time grant from the contingency Fund of the 1994 Assistance to Community Groups: Cash Grants Program in the amount of \$500 for the Canadian National Dressage Championships, Western Division, August 22-24, 1994.

*ADOPTED.*

**REPORT NO. 5-1994 OF THE WORKS AND UTILITIES COMMITTEE**

Composition of Committee

Councillor O. Mann, Chair  
Councillor B. Dyck  
Councillor D. L. Birkmaier  
Councillor M. Hawthorne

**1. Sewage Treatment Expansion - Cogeneration  
(Files CK. 7800-4 and 670-2)**

Report of the Manager, Water and Pollution Control Department, February 25, 1994:

"The Terms of Reference for the preliminary design of the sewage treatment upgrade called for an investigation into the costs and benefits of the installation and operation of a total energy recovery system. Increasing demands for improved operating efficiencies, increasing costs of energy, and recent trends with respect to co-generation options magnify the interest and potential of a total energy recovery system. Energy recovery systems within sewage treatment plants are not new. Currently, the existing sewage treatment process uses a biological system to break down organic wastes and utilizes the biogas resulting from the process to heat the entire treatment plant and to provide the heat requirements of the process itself. Large volumes of gas are, however, burnt to waste.

The consulting firm of Stanley & Associates Engineering Ltd. (SAEL) and Cochrane-SNC-Lavalin has carried out a detailed analysis of co-generation options available to the upgraded sewage treatment operation. Four alternatives have been evaluated:

• **Alternative 1**

Co-generation - In this alternative, total biogas utilization is accomplished by using the biogas for power generation. Waste heat from the generator sets will be used for plant heating. Any shortfalls (power or heat) due to insufficient biogas will be made up by normal energy purchases.

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- **Alternative 2**

Biogas utilization/no co-generation - This alternative calls for continuing the practice of using biogas for heating the plant facilities, augmenting with natural gas when biogas production is insufficient and burning to waste when excessive, and providing a dedicated diesel-powered stand-by generator.

- **Alternative 1A**

Direct Drive - In this alternative, biogas fired engines would be used to drive directly the bioreactor blowers which develop the greatest process power demands.

- **Alternative 2A**

Limited power generation - This alternative utilizes the biogas firstly for heating requirements, and during summer months when excess biogas is available power will be generated.

An in-depth technical evaluation eliminated Alternative 1A and preliminary designs for the remaining alternatives were subsequently carried out. The capital costs based on those designs can be summarized as shown:

	Alternative 1 (full power generation)	Alternative 2 (no power generation)	Alternative 2A (limited power generation)
Generator sets	\$ 1,600,000	--	\$ 900,000
Mech/Ventilation	85,000	\$ 45,000	60,000
Building space	112,000	67,000	72,000
Electrical systems	50,000	60,000	45,000
Gas dryer	25,000	--	25,000
Gas compression	25,000	--	25,000
Heat recovery system	170,000	--	--
Standby generator	--	350,000	--
Make up air vent	<u>    --</u>	<u>60,000</u>	<u>    --</u>
Subtotal	\$ 2,067,000	\$ 520,000	\$ 1,127,000
Contingency (15%)	<u>310,000</u>	<u>87,000</u>	<u>169,000</u>
Total	\$ 2,377,000	\$ 669,000	\$ 1,296,000

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Operating and maintenance costs were estimated based on the preliminary designs, and capital costs were annualized based on an 8 percent interest rate and a 10-year amortization period. A cost benefit study of the estimated annual costs indicated that potential annual savings of approximately \$14,000 during the amortization period and in excess of \$268,000 per year for the period that the operating life of the generator sets exceed the capital recovery period are possible with Alternative 1. The theoretical operating life of the generator engines is 11.4 years, however, with proper maintenance that period can be extended, and consequently the number of years in which the \$268,000 annual savings are realized will be increased. Thus the estimated savings for the anticipated life cycle of the generator sets could be in excess of \$678,000. The possibility of obtaining financing for the sewage treatment upgrade at interest rates in the order of 6.5 percent would increase significantly the annual savings.

The analysis and complete report (Advanced Wastewater Treatment Expansion - Energy Recovery, available upon request) has been reviewed and endorsed by co-generation specialists with the consulting firm of Black & Veitch, a highly respected American consulting firm which is utilized by SAEL for specialized support services. The report recommends:

“Cogeneration, including exhaust heat recovery, has an estimated capital cost of \$2,377,000 and a potential payback period of 8.7 years. During the 20-year design period for the expanded plant, the capitalized value of the savings in operation and maintenance costs, following payback of the capital investment, is estimated to be \$1,400,000.

With proper maintenance of the engines, the operating cost savings would continue to accrue indefinitely beyond the twenty-year period.

It is, therefore, recommended that two cogeneration units be provided. They would each be about 1100 kW--one would be a duty unit and the other a standby unit.”

Your Committee notes that funding for cogeneration has been included in the approved Capital Budget for Project No. 790, Secondary Sewage Treatment and supports the Administration's progress report in this regard.

**RECOMMENDATION:** that the information be received.

*ADOPTED.”*

*Moved by Councillor McCann, Seconded by Councillor Penner,*



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*THAT the report of the Committee of the Whole be adopted.*

*CARRIED.*

**MOTIONS**

**REPORT OF THE CITY CLERK:**

"Councillor Penner gave the following Notice of Motion at the meeting of City Council held on February 28, 1994:

‘TAKE NOTICE that at the next regular meeting of City Council, I will move the following motion:

"THAT City Council ask for a meeting with the Saskatoon Health Board.""

*Moved by Councillor Penner, Seconded by Councillor Waygood,*

*THAT City Council ask for a meeting with the Saskatoon Health Board.*

*CARRIED.*

**GIVING NOTICE**

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Councillor Birkmaier gave the following Notice of Motion:

"TAKE NOTICE that at the next regular meeting of City Council, I will move the following motion:

"THAT the City of Saskatoon congratulate the Saskatchewan Rough Riders on their 1995 Grey Cup Bid."

*Moved by Councillor Thompson, Seconded by Councillor Penner,*

*THAT Notice of Motion be waived.*

*CARRIED UNANIMOUSLY.*

*Moved by Councillor Birkmaier, Seconded by Councillor Thompson,*

*THAT the City of Saskatoon congratulate the Saskatchewan Rough Riders on their successful 1995 Grey Cup Bid.*

*CARRIED.*

**INTRODUCTION AND CONSIDERATION OF BYLAWS**

**Bylaw No. 7405**

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Moved by Councillor McCann, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7405, being "*The Capital Reserve Amendment Bylaw, 1994*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor McCann, Seconded by Councillor Thompson,

THAT Bylaw No. 7405 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor McCann, Seconded by Councillor Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7405.

CARRIED.

Council went into Committee of the Whole with Councillor McCann in the Chair.

Committee arose.

Councillor McCann, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7405 was considered clause by clause and approved.

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Moved by Councillor McCann, Seconded by Councillor Waygood,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor McCann, Seconded by Councillor Mostoway,

THAT permission be granted to have Bylaw No. 7405 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor McCann, Seconded by Councillor Mann,

THAT Bylaw No. 7405 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

**Bylaw No. 7406**

Moved by Councillor McCann, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7406, being "*The Building*

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*Amendment Bylaw, 1994"* and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor McCann, Seconded by Councillor Thompson,

THAT Bylaw No. 7406 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor McCann, Seconded by Councillor Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7406.

CARRIED.

Council went into Committee of the Whole with Councillor McCann in the Chair.

Committee arose.

Councillor McCann, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7406 was considered clause by clause and approved.

Moved by Councillor McCann, Seconded by Councillor Waygood,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

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Moved by Councillor McCann, Seconded by Councillor Mostoway,

THAT permission be granted to have Bylaw No. 7406 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor McCann, Seconded by Councillor Mann,

THAT Bylaw No. 7406 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

**Bylaw No. 7407**

Moved by Councillor McCann, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7407, being "*The Subdivision Amendment Bylaw, 1994*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor McCann, Seconded by Councillor Thompson,

THAT Bylaw No. 7407 be now read a second time.

CARRIED.

The bylaw was then read a second time.

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Moved by Councillor McCann, Seconded by Councillor Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7407.

CARRIED.

Council went into Committee of the Whole with Councillor McCann in the Chair.

Committee arose.

Councillor McCann, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7407 was considered clause by clause and approved.

Moved by Councillor McCann, Seconded by Councillor Waygood,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor McCann, Seconded by Councillor Mostoway,

THAT permission be granted to have Bylaw No. 7407 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor McCann, Seconded by Councillor Mann,

THAT Bylaw No. 7407 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

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**Bylaw No. 7408**

Moved by Councillor McCann, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7408, being "*The Civic Vehicles and Equipment Replacement Reserve Transfer Bylaw, 1994*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor McCann, Seconded by Councillor Thompson,

THAT Bylaw No. 7408 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor McCann, Seconded by Councillor Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7408.

CARRIED.

Council went into Committee of the Whole with Councillor McCann in the Chair.

Committee arose.

Councillor McCann, Chair of the Committee of the Whole, made the following report:



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That while in Committee of the Whole, Bylaw No. 7408 was considered clause by clause and approved.

Moved by Councillor McCann, Seconded by Councillor Waygood,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor McCann, Seconded by Councillor Mostoway,

THAT permission be granted to have Bylaw No. 7408 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor McCann, Seconded by Councillor Mann,

THAT Bylaw No. 7408 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

*Moved by Councillor McCann, Seconded by Councillor Mann,*

*THAT the meeting stand adjourned.*

*CARRIED.*

The meeting adjourned at 8:35 p.m.

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Mayor

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City Clerk

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