

Council Chamber
City Hall, Saskatoon, Sask.
Monday, October 26, 1992,
at 7:00 p.m.

MINUTES OF REGULAR MEETING OF CITY COUNCIL

PRESENT: His Worship Mayor Dayday in the Chair;
Aldermen Dyck, Thompson, Waygood, Birkmaier, Mostoway,
McCann, Mann, Hawthorne, and Cherneskey;
City Commissioner Irwin;
Director of Planning and Development Pontikes;
Director of Works and Utilities Gustafson;
Director of Finance Richards;
City Solicitor Dust;
City Clerk Mann;
Aldermanic Assistant Sproule

Moved by Alderman Hawthorne, Seconded by Alderman Waygood,

THAT the minutes of the regular meeting held on Tuesday, October 13, 1992, be approved.

CARRIED.

HEARINGS

- 2a) Discretionary Use Application
Proposed Greenhouse in R.2 District
1245 Avenue O South
(File No. CK. 4355-1)**

REPORT OF CITY CLERK:

"City Council, at its meeting held on September 14, 1992, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

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Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 1, Report No. 13-1992 of the Municipal Planning Commission.

Attached is a copy of letter dated October 20, 1992, from Rusty Chartier, 1245 Avenue O South."

Moved by Alderman Waygood, Seconded by Alderman Birkmaier,

THAT Clause 1, Report No. 13-1992 of the Municipal Planning Commission be brought forward and considered.

CARRIED.

REPORT NO. 13-1992 OF THE MUNICIPAL PLANNING COMMISSION

- 1. Discretionary Use Application
Greenhouse in R.2 District
1245 Avenue O South
(Lot 26 to 28 inclusive, Block P, Plan EF)
Applicant: Gerard and Georgiana Chartier
(File No. CK. 4355-1)**

An application has been received from Gerard and Georgiana Chartier requesting City Council's approval to use Lots 26 to 28 inclusive, Block P, Plan No. EF (1245 Avenue O South) for the purpose of a greenhouse. This property is zoned R.2 District in the Zoning Bylaw and as a consequence a greenhouse (from which there can be no retail sales) may only be permitted at the discretion of City Council.

Attached is a copy of the report of the Planning Department dated September 15, 1992 on this Discretionary Use Application containing the following recommendation:

- "1) that the application by Gerard and Georgiana Chartier requesting permission to use Lots 26 to 28 inclusive, Block P, Plan No. EF (1245 Avenue O South) for the purpose of a greenhouse be recommended for approval, subject to:
 - a) the owner being prohibited from having any business signs for the greenhouse operation."

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The Municipal Planning Commission expressed some concerns about this proposal, however, on the assurance that the Planning Department will monitor this operation to ensure that the marketing of products is done within the confines of the Zoning Bylaw regulations, the Commission noted it would support this proposal for the following reasons:

- a) the greenhouse operation has been in existence for approximately ten years and the owner has agreed to operate this business within the confines of the Zoning Bylaw regulations (i.e. that the marketing of the products will be on a contract basis, through the Farmers' Market and by direct delivery rather than in-person sales and that there will be no advertising of the greenhouse operation on site);
- b) the proposed greenhouse use is consistent with the Development Plan; and
- c) the public hearing process will provide an opportunity to hear from anyone who opposes this greenhouse operation.

RECOMMENDATION: that the following recommendation be brought forward for consideration under Item No. 2a) of Hearings:

"that the application from Gerard and Georgiana Chartier requesting permission to use Lots 26 to 28 inclusive, Block P, Plan No. EF (1245 Avenue O South) for the purpose of a greenhouse be approved, subject to:

- a) the owner being prohibited from having any business signs for the greenhouse operation."

His Worship Mayor Dayday ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Alderman Waygood, Seconded by Alderman Birkmaier,

THAT the submitted correspondence be received.

CARRIED.

Moved by Alderman Birkmaier, Seconded by Alderman Waygood,

THAT the hearing be closed.

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CARRIED.

Moved by Alderman Waygood, Seconded by Alderman McCann,

THAT the application from Gerard and Georgiana Chartier requesting permission to use Lots 26 to 28 inclusive, Block P, Plan No. EF (1245 Avenue O South) for the purpose of a greenhouse be approved, subject to the owner being prohibited from having any business signs for the greenhouse operation.

CARRIED.

HEARINGS

- 2b) Rezoning
Brunskill Neighbourhood
West Side of Cumberland Avenue
From 406 Cumberland Avenue North to 14th Street
R.2 to R(CON) District
Bylaw No. 7316
(File No. CK. 4351-1)**

REPORT OF CITY CLERK:

"Attached is a copy of Clause 2, Report No. 10-1992 of the Municipal Planning Commission which was ADOPTED by City Council at its meeting held on August 31, 1992.

A copy of Notice which appeared in the local press under dates of October 3 and 10, 1992 is also attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of proposed Bylaw No. 7316, copy attached. Attached is a copy of letter dated October 22, 1992, from Patricia and Donald Hamilton, 301 Bottomley Avenue North, together with a petition and photographs. The writer has requested to address Council during its hearing.

Also attached is a copy of letter dated October 21, 1992, from T. S. Hurst, 1401 Colony Street."

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His Worship Mayor Dayday ascertained whether there was anyone present in the gallery who wished to address Council with respect to the matter.

Mr. Donald Hamilton of 301 Bottomley Avenue, provided background information with respect to the submitted petition. He stated that the area is already high density with a lot of pedestrian and vehicle traffic.

He stated that the petitioners are concerned because the proposed rezoning will increase the number of revenue homes in the area and change the residential character of the neighbourhood. The proposed rezoning will downgrade the neighbourhood and have a negative impact on the community. As the owners of the area wish to maintain a residential neighbourhood, he requested that Council oppose the proposed bylaw.

Mr. John Merz, a resident of 313 Bottomley Avenue North, requested clarification on the Zoning Bylaw as it pertains to dwelling units and occupancy.

Moved by Alderman Birkmaier, Seconded by Alderman Mostoway,

THAT the submitted correspondence be received.

CARRIED.

Moved by Alderman Hawthorne, Seconded by Alderman Waygood,

THAT the hearing be closed.

CARRIED.

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Moved by Alderman Cherneskey, Seconded by Alderman McCann,

THAT Council consider Bylaw No. 7316.

CARRIED.

Moved by Alderman Cherneskey, Seconded by Alderman McCann,

THAT the regular Order of Business be suspended and Item 10, "Introduction and Consideration of Bylaws", dealing with Bylaw No. 7316, be brought forward and considered.

CARRIED.

INTRODUCTION AND CONSIDERATION OF BYLAWS

Bylaw No. 7316

Moved by Alderman Dyck, Seconded by Alderman Thompson,

THAT permission be granted to introduce Bylaw No. 7316, being "A Bylaw of The City of Saskatoon to amend Bylaw No. 6772, entitled, 'A Bylaw Respecting Zoning in the City of Saskatoon'" and to give same its first reading.

THE MOTION WAS PUT AND LOST.

Moved by Alderman Thompson, Seconded by Alderman Mann,

THAT the matter of zoning on Cumberland Avenue (the subject of Bylaw No. 7316) be referred to the Planning and Development Committee for review and report to Council.

CARRIED.

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HEARINGS

- 2c) Rezoning - Lots 22 to 32 inclusive, Block 29, Plan No. (FK) 4296
1112 to 1132 Avenue B North (even numbers only)
Caswell Hill Neighbourhood
R.4 to RM1 District
Bylaw No. 7317
(File No. CK. 4351-1)**

REPORT OF CITY CLERK:

"Attached is a copy of Clause 3, Report No. 10-1992 of the Municipal Planning Commission which was ADOPTED by City Council at its meeting held on August 31, 1992.

A copy of Notice which appeared in the local press under dates of October 3 and 10, 1992 is also attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of proposed Bylaw No. 7317, copy attached."

His Worship Mayor Dayday ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Alderman Dyck, Seconded by Alderman Cherneskey,

THAT the hearing be closed.

CARRIED.

Moved by Alderman Cherneskey, Seconded by Alderman McCann,

THAT Council consider Bylaw No. 7317.

CARRIED.

Moved by Alderman Cherneskey, Seconded by Alderman McCann,

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THAT the regular Order of Business be suspended and Item 10, "Introduction and Consideration of Bylaws", dealing with Bylaw No. 7317, be brought forward and considered.

CARRIED.

INTRODUCTION AND CONSIDERATION OF BYLAWS

Bylaw No. 7317

Moved by Alderman Dyck, Seconded by Alderman Thompson,

THAT permission be granted to introduce Bylaw No. 7317, being "*A Bylaw of The City of Saskatoon to amend Bylaw No. 6772, entitled, 'A Bylaw Respecting Zoning in the City of Saskatoon'*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Alderman Dyck, Seconded by Alderman Waygood,

THAT Bylaw No. 7317 be now read a second time.

CARRIED.

The bylaw was then read a second time.

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Moved by Alderman Dyck, Seconded by Alderman Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7317.

CARRIED.

Council went into Committee of the Whole with Alderman Dyck in the Chair.

Committee arose.

Alderman Dyck, Chairman of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7317 was considered clause by clause and approved.

Moved by Alderman Dyck, Seconded by Alderman Mostoway,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Alderman Dyck, Seconded by Alderman McCann,

THAT permission be granted to have Bylaw No. 7317 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Alderman Dyck, Seconded by Alderman Hawthorne,

THAT Bylaw No. 7317 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

COMMUNICATIONS TO COUNCIL

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The following communications were submitted and dealt with as stated:

A. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

**1) Marlene Hall, Secretary
Development Appeals Board, dated October 15**

Submitting Notice of Development Appeals Board hearing re existing one-unit dwelling (with westerly side yard encroachment) - 1021 - 12th Street East. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Alderman Cherneskey, Seconded by Alderman McCann,

THAT the information be received.

CARRIED.

**2) A. Owen Maguire
Chief of Police, dated October 13**

Requesting Council to declare the week of November 2 - 6, 1992, as "Crime Prevention Week". (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to declare the week of November 2 - 6, 1992, as "Crime Prevention Week".

Moved by Alderman Cherneskey, Seconded by Alderman Birkmaier,

THAT His Worship the Mayor be authorized to declare the week of November 2 - 6, 1992 as "Crime Prevention Week".

CARRIED.

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**3) Bob Fink, President
King George Community Association, undated**

Expressing viewpoint regarding the City's funding priorities. (File No. CK. 1704-1)

RECOMMENDATION: that the information be received and referred to the 1993 Operating Budget file.

Moved by Alderman Cherneskey, Seconded by Alderman McCann,

THAT the information be received and referred to the 1993 Operating Budget file.

IN AMENDMENT

Moved by Thompson, Seconded by Alderman Waygood,

AND THAT the letter be referred to the Planning and Development Committee for a review and interim report by December 31, 1992.

*THE AMENDMENT WAS PUT AND CARRIED.
THE MOTION AS AMENDED WAS PUT AND CARRIED.*

**4) Edythe Valleau
Melfort, Sask., dated October 6**

Expressing appreciation for Council's decision re Abilities Bus Service. (File No. CK. 7305-1)

RECOMMENDATION: that the information be received.

Moved by Alderman Birkmaier, Seconded by Alderman Waygood,

THAT the information be received.

CARRIED.

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**5) Joyce Roberts, President
Saskatoon, SPCA, dated October 7**

Advising Council that Gary Hellard will be replacing Carol Klapwijk as the representative on the Advisory Committee on Animal Control. (File No. CK. 225-9)

RECOMMENDATION: that Mr. Gary Hellard be appointed to the Advisory Committee on Animal Control to replace Carol Klapwijk as the representative of the S.P.C.A.

Moved by Alderman Mann, Seconded by Alderman Waygood,

THAT Mr. Gary Hellard be appointed to the Advisory Committee on Animal Control to replace Carol Klapwijk as the representative of the S.P.C.A.

CARRIED.

**6) Ken Wood, General Manager
Saskatchewan Place, dated October 8**

Requesting approval to fund the Brine Chiller replacement at Saskatchewan Place from the capital replacement reserve. (Files CK. 611-3 and 1711-9)

RECOMMENDATION: that Saskatchewan Place be authorized to fund the Chiller replacement, in the amount of \$31,000, from its Capital Replacement Reserve.

Moved by Alderman McCann, Seconded by Alderman Hawthorne,

THAT Saskatchewan Place be authorized to fund the Chiller replacement, in the amount of \$31,000, from its Capital Replacement Reserve.

CARRIED.

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**7) Margie Inglehart, Recording Secretary
Saskatoon Committee for Accessible Transportation, dated October 8**

Expressing appreciation for Council's decision re Special Needs Transportation. (File No. CK. 7305-1)

RECOMMENDATION: that the information be received.

Moved by Alderman Mostoway, Seconded by Alderman Mann,

THAT the information be received.

CARRIED.

**8) Tom Poole, President
Boys and Girls Clubs of Saskatoon, dated October 14**

Requesting exemption from the purchase of a Transient Traders License for the 1992 Saskatchewan Artists Show and Sale on November 6, 7 and 8, 1992 at the Western Development Museum. (File No. CK. 316-1)

RECOMMENDATION: that the request from the Saskatoon Boys and Girls Clubs of Saskatoon for exemption from the purchase of a Transient Traders License for the 1992 Saskatchewan Artists Show and Sale on November 6, 7 and 8, 1992, be approved.

Moved by Alderman Birkmaier, Seconded by Alderman Mostoway,

THAT the request from the Saskatoon Boys and Girls Clubs of Saskatoon for exemption from the purchase of a Transient Traders License for the 1992 Saskatchewan Artists Show and Sale on November 6, 7 and 8, 1992, be approved.

CARRIED.

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**9) Cal Albright, Young Offenders Coordinator
Federation of Saskatchewan Indian Nations, dated October 19**

Requesting permission for a FSIN representative to address Council re Race Relations Report. (File No. CK. 225-40) **PLEASE NOTE THAT THE REPRESENTATIVE WISHES TO ADDRESS COUNCIL AT THE BEGINNING OF THE COUNCIL MEETING.**

RECOMMENDATION: that the letter be received and considered with Clause D2, Report No. 26-1992 of the City Commissioner.

Moved by Alderman Birkmaier, Seconded by Alderman McCann,

THAT Clause D2, Report No. 25-1992 of the City Commissioner and Item A.16 of "Communications" be brought forward and considered.

CARRIED.

REPORT NO. 25-1992 OF THE CITY COMMISSIONER

**D2) Race Relations Committee
Second Annual Report
(File No. CC 100-10)**

In Clause 1, Report No. 16-1992 of the Legislation and Finance Committee, it was recommended that City Council endorse the following recommendations of the Race Relations Committee as set out on Page 9 of the Second Annual Report:

- "1) **that City Council show greater commitment and visible support for the work of the Race Relations Committee to improve race relations in Saskatoon. For example:**
 - a) **ensure that appointments to Civic Boards, Committees and Commissions are more representative of the community makeup,**
 - b) **ensure that the Civic Government has a high profile at race relations events;**
- 2) **that a comprehensive Anti-Racism Policy be developed for the City of Saskatoon;**

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- 3) **that cross cultural training programs for City employees be instituted (recommended a one day session twice a year for all employees);**
- 4) **that the position of Race Relations Program Coordinator become permanent with consideration being given to obtaining funding from senior levels of government;**
- 5) **that the Personnel Department be encouraged to continue pursuing the Race Relations Committee's recommendations (see Appendix B) regarding the Affirmative Action Program; and,**
- 6) **that the system for recruiting and appointment of Race Relations Committee members be reviewed to ensure the maintenance of a full complement of members and appropriate representation from the aboriginal and ethnocultural communities, and City Council."**

City Council at its meeting of August 17, 1992, when dealing with Clause 1, Report No. 16-1992 of the Legislation and Finance Committee, resolved in part:

"that the report be received and referred to the Administration for a further report with respect to the implications on staffing and costs."

The Personnel Services Department has investigated the implications and costs of providing two days of cross-cultural training for all employees of the Corporation of the City of Saskatoon.

The total salary costs of all employees in the Corporation of the City of Saskatoon (not including Boards and Commissions) attending a two-day cross-cultural training session would be approximately \$660,000.00. As this would be a very costly endeavour, the Administration does not recommend it be implemented.

We propose the following alternatives which would ensure training is targeted at the appropriate levels throughout the organization:

- 1) That there be two "Focusing for Success" sessions held annually to address cross-cultural diversity. These sessions are attended by approximately 125 senior and middle level managers and union executive members.
- 2) That the "Supervising in an Affirmative Action Environment" training program which is currently delivered once annually, be delivered twice annually and expanded to include one day of cross-cultural training. This program is targeted at people in first level supervisory positions and others aspiring to those positions.

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The civic administration, through the Audit Services Department, will be reviewing Anti-Racism policies in other municipalities with the intent of making an appropriate recommendation to City Council. Additionally, the Personnel Services Department will continue to review and incorporate, where appropriate, into corporate Affirmative Action Programs, the recommendations of the Race Relations Committee.

With respect to recommendation 4), "that the position of Race Relations Program Coordinator become permanent with consideration being given to obtaining funding from senior levels of government", the Administration will pursue this matter with the Race Relations Committee to ascertain the level of senior government funding.

RECOMMENDATION: that City Council endorse the recommendations of the Legislation and Finance Committee as contained in Clause 1, Report No. 16-1992, with the following amendments:

- a) that there be two "Focusing for Success" sessions held annually to address cross-cultural training and cultural diversity; and,
- b) that the "Supervising in an Affirmative Action Environment" training program be delivered twice annually and expanded to include one day of cross-cultural training.

COMMUNICATIONS TO COUNCIL

**16) Donna Mitchell, Assistant
Metis Society of Saskatchewan, dated October 23**

Requesting permission for a representative to address Council re Annual Report of the Race Relations Committee. (File No. CK. 225-40)

RECOMMENDATION: that the letter be received and considered with Clause D2, Report No. 26-1992 of the City Commissioner.

Moved by Alderman Dyck, Seconded by Alderman McCann,

THAT Mr. Cal Albright be heard.

CARRIED.

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Mr. Cal Albright of the Federation of Saskatchewan Indian Nations, spoke in support of the recommendations of the Race Relations Committee, and requested representation on municipal boards and commissions. Mr. Albright spoke in support of the position of Race Relations Coordinator becoming permanent.

Moved by Alderman Birkmaier, Seconded by Alderman Dyck,

THAT a representative of the Metis Society be heard.

CARRIED.

Ms. Nora Ritchie, a representative of the Metis Society of Saskatchewan, indicated that the Metis would like to be recognized separately from native people and therefore should have their own representation on civic boards and commissions.

Moved by Alderman Cherneskey, Seconded by Alderman Hawthorne,

THAT the position of Race Relations Coordinator become permanent subject to obtaining funding from senior levels of government.

IN REFERRAL

Moved by Alderman Birkmaier, Seconded by Alderman Waygood,

THAT the matter of the position of Race Relations Coordinator be referred to the Personnel and Organization Committee for review and report prior to the commencement of the 1993 Operating Budget review process.

THE REFERRAL MOTION WAS PUT AND CARRIED.

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Moved by Alderman Thompson, Seconded by Alderman McCann,

- 1) *THAT City Council show greater commitment and visible support for the work of the Race Relations Committee to improve race relations in Saskatoon. For example:
 - a) *ensure that appointments to Civic Boards, Committees and Commissions are more representative of the community makeup,*
 - b) *ensure that the Civic Government has a high profile at race relations events;**
- 2) *THAT a comprehensive Anti-Racism Policy be developed for the City of Saskatoon;*
- 3) *THAT there be two "Focusing for Success" sessions held annually to address cross-cultural training and cultural diversity;*
- 4) *THAT the "Supervising in an Affirmative Action Environment" training program be delivered twice annually and expanded to include one day of cross-cultural training;*
- 5) *THAT the Personnel Department be encouraged to continue pursuing the Race Relations Committee's recommendations (see Appendix B) regarding the Affirmative Action Program; and*
- 6) *THAT the system for recruiting and appointment of Race Relations Committee members be reviewed to ensure the maintenance of a full complement of members and appropriate representation from the aboriginal and ethnocultural communities, and City Council.*

CARRIED.

**10) Merrilee Rasmussen, Acting Head, Constitutional Unit
Saskatchewan Department of Justice, dated October 16**

Submitting copies of The Charlottetown Agreement: A Saskatchewan Prospective, prepared by the Constitutional Unit of the Saskatchewan Department of Justice. Copies available in the Office of the City Clerk. (File No. CK. 277-1)

RECOMMENDATION: that the information be received.

Moved by Alderman Cherneskey, Seconded by Alderman Mann,

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THAT the information be received.

CARRIED.

**11) A. Heise, Acting Manager
Canada Employment Centre, dated October 21**

Requesting Council to proclaim the week of November 1 - 7, 1992 as "Canada Career Week". (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim November 1 - 7, 1992, as "Canada Career Week".

Moved by Alderman Birkmaier, Seconded by Alderman McCann,

THAT His Worship the Mayor be authorized to proclaim November 1 - 7, 1992, as "Canada Career Week".

CARRIED.

**12) The Local Spiritual Assembly
Baha'i of Saskatoon, dated October 19**

Requesting Council to declare November 14 - 18, 1992, as "Unity in Diversity Week". (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim November 14 - 18, 1992 as "Unity in Diversity Week".

Moved by Alderman Mostoway, Seconded by Alderman Waygood,

THAT His Worship the Mayor be authorized to proclaim November 14 - 18, 1992 as "Unity in Diversity Week".

CARRIED.

**13) W. Witzaney
315 Cochin Crescent, undated**

Commenting re Council resolution dealing with the motion on the Charlottetown Accord. (File No. CK. 277-1)

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RECOMMENDATION: that the information be received.

Moved by Alderman McCann, Seconded by Alderman Birkmaier,

THAT the information be received.

CARRIED.

**14) Marlene Hall, Secretary
Development Appeals Board, dated October 22**

Submitting Notice of Development Appeals Board hearing re outdoor storage cubicles - Kiwanis Manor, 215 - 23rd Street West. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Alderman Cherneskey, Seconded by Alderman Dyck,

THAT the information be received.

CARRIED.

**15) Sheila Crampton
First Night Coordination Committee, dated October 21**

Requesting Council's approval for First Night, a New Year's Eve celebration of the arts. (File No. CK. 205-1)

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RECOMMENDATION: that the request be approved subject to Administrative conditions.

Moved by Alderman Mostoway, Seconded by Alderman Hawthorne,

THAT the request be approved subject to Administrative conditions.

IN AMENDMENT

Moved by Alderman Birkmaier, Seconded by Alderman Thompson,

AND THAT the request be referred to the Administration for a report with respect to costs and the City's position if others were to put forward the same proposal for alternate locations.

THE AMENDMENT WAS PUT AND CARRIED.

THE MOTION AS AMENDED WAS PUT AND CARRIED.

**16) Donna Mitchell, Assistant
Metis Society of Saskatchewan, dated October 23**

Requesting permission for a representative to address Council re Annual Report of the Race Relations Committee. (File No. CK. 225-40)

RECOMMENDATION: that the letter be received and considered with Clause D2, Report No. 26-1992 of the City Commissioner.

DEALT WITH EARLIER. SEE PAGE NO. 14.

**17) Brian and Kim Getson
300 Edson Street, dated October 26**

Commenting re application for water connection - Saskatchewan Water Corporation East Treated Water Line. (File No. CK. 7781-2)

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RECOMMENDATION: that the information be received.

Moved by Alderman Birkmaier, Seconded by Alderman Dyck,

THAT the information be received.

CARRIED.

B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

- 1) **Rnold H. Smith, President**
R.H. Smith Holdings Ltd., dated October 19

Expressing concern re sign regulations. Referred to the Administration for a report to Council. (File No. CK. 4350-13)

- 2) **Darwin Wagner**
102 - 28th Street West, dated October 15

Commenting re rezoning of Idylwyld Drive North. Referred to the Director of Planning and Development. (Files CK. 4351-1 and 4110-1)

- 3) **Beverly Martin**
219 O'Brien Crescent, dated October 16

Expressing concern re parking problems on O'Brien Crescent in Silverwood. Referred to the Works and Utilities Committee. (File No. CK. 6120-4)

RECOMMENDATION: that the information be received.

Moved by Alderman Cherneskey, Seconded by Alderman Mann,

THAT the information be received.

CARRIED.

REPORTS

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Mr. R. Tennent, Chairman, submitted Report No. 13-1992 of the Municipal Planning Commission;

City Commissioner Irwin submitted Report No. 25-1992 of the City Commissioner;

Alderman P. McCann, Chairman, presented Report No. 24-1992 of the Planning and Development Committee;

Alderman M. T. Cherneskey, Chairman, presented Report No. 21-1992 of the Legislation and Finance Committee;

Alderman D. L. Birkmaier, Chairman, presented Report No. 22-1992 of the Works and Utilities Committee;

Alderman P. McCann, Chairman, presented Report No. 1-1992 of the Technical Committee (Forestry Farm Requirements).

Moved by Alderman Cherneskey, Seconded by Alderman Dyck,

THAT Council go into Committee of the Whole to consider the following reports:

- a) Report No. 13-1992 of the Municipal Planning Commission;*
- b) Report No. 25-1992 of the City Commissioner;*
- c) Report No. 24-1992 of the Planning and Development Committee;*
- d) Report No. 21-1992 of the Legislation and Finance Committee;*
- e) Report No. 22-1992 of the Works and Utilities Committee; and*
- f) Report No. 1-1992 of the Technical Committee (Forestry Farm Requirements).*

CARRIED.

His Worship Mayor Dayday appointed Alderman Dyck as Chairman of the Committee of the Whole.

Council went into Committee of the Whole with Alderman Dyck in the Chair.

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Committee arose.

Alderman Dyck, Chairman of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

"REPORT NO. 13-1992 OF THE MUNICIPAL PLANNING COMMISSION"

Composition of Committee

Mr. R. Tennent, Chairman
Mr. Jim Kozmyk
Alderman K. Waygood
Mr. J. Wolfe
Mr. Al Selinger
Mr. Glen Grismer
Mr. Bill Delainey
Ms. Fran Alexson
Mr. Victor Pizzey
Dr. H.O. Langlois
Dr. Brian Noonan
Ms. Lina Eidem

- 1. Discretionary Use Application
Greenhouse in R.2 District
1245 Avenue O South
(Lot 26 to 28 inclusive, Block P, Plan EF)
Applicant: Gerard and Georgiana Chartier
(File No. CK. 4355-1)**

DEALT WITH EARLIER UNDER ITEM 2.A) OF "HEARINGS". SEE PAGE NO. 2.

REPORT NO. 25-1992 OF THE CITY COMMISSIONER

Section A - Works and Utilities

- A1) Communications to Council**

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**From: Rochelle Sugarman, Director of Fund Development &
Public Awareness, Canadian Diabetes Association**
Date: September 30, 1992
**Subject: Requesting permission to fly street flags for the
month of November (Diabetes Month)**
(File No. CC 312-2)

At its meeting held on October 13, 1992, City Council received the above-noted request which had been previously forwarded to the Administration for review.

Report of the City Engineer, October 21, 1992:

"The Saskatchewan Division of the Canadian Diabetes Association has requested the City to install, at the City's expense, banners along 2nd Avenue, 21st Street and Broadway Avenue, for the month of November. The banners are intended to promote the Association's 1992 Residential Campaign.

City Council received a similar request from this Association in 1991. At its meeting held on October 15, 1991, City Council resolved:

- 1) that the request by the Canadian Diabetes Association for the installation of banners in the central business districts be approved;**
- 2) that, on this one-time occasion only, City Council allocate from the CIP Contingency to a maximum of \$500, 50 percent of the installation cost, for the installation of the banners; and,**
- 3) that the matter of financing installation of banners be referred to the Legislation and Finance Committee for a report.'**

Approximately 60 banners were installed in 1991 along Idylwyld Drive, 1st and 2nd Avenues, and 22nd Street. The banners were 19" x 72" in size, green and blue in colour with a red text. A picture of one of these banners is attached as Figure 1. These same banners are proposed for use in 1992. (Please note that the 2nd Avenue banners currently in place are 31" x 96" in size, twice the area of the Diabetes banner.)

Several members of the Administration reviewed the effectiveness of the banners after they were installed. The comments received indicated that the banners used were totally ineffective in conveying their intended message to either motorists or pedestrians. This was attributed to the size of the banner, the small size of the text, and the lack of contrast between the text and background colours. Figure 1 clearly shows the difficulty in relating this banner to the Diabetes Association's Residential Campaign. Because of this, the Administration recommends that the Canadian Diabetes Association's request be denied.

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A proposed banner policy was reviewed by the Urban Design and Works and Utilities Committees earlier this year. The Urban Design Committee will be reviewing the final policy at its October 29, 1992, meeting and forwarding it to the Works and Utilities Committee in November. It is hoped to have this Policy placed before City Council in December. The policy provides details regarding banner size, locations, installation, maintenance, removal and costs. The proposed cost of banner installation and removal is \$25.00 per banner on poles previously equipped with mounting hardware. The costs would be borne by the sponsoring organization."

- RECOMMENDATION:**
- 1) that the information be received; and,
 - 2) that the request from the Canadian Diabetes Association be denied.

ADOPTED.

**A2) Study re Funding of Infrastructure Rehabilitation
(File No. CC 4140-5)**

At its meeting held on December 2, 1991, City Council adopted the following recommendation:

"that \$58,000 be withdrawn from the Infrastructure Reserve to finance the study re: Funding of Infrastructure Rehabilitation."

Also, on August 17, 1992, upon consideration of the report of the External Auditor, City Council adopted the following recommendations:

- "1) that City Council adopt the recommendations of the External Auditor as described under CURRENT SITUATION as noted in this report;**
- 2) that the Administration be instructed to carry out the necessary steps to implement the recommendations; and,**
- 3) that the Administration be instructed to report further on the increase in the infrastructure levy required to offset the reduced funding from LIP water replacement."**

Report of the City Engineer, October 21, 1992:

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"With regard to Recommendation 2) above, the Engineering and Treasurer's Departments have set a process in place to implement relief to the appropriate levy payers effective the first billing period of 1993. The changes required to the billing system and the expense of data collection will result in incremental costs to the Treasurer's Department of \$22,000."

- RECOMMENDATION:**
- 1) that an additional \$22,000 be added to Project No. 1044 (Funding of Infrastructure Rehabilitation Study) to cover the incremental costs of implementation; and,
 - 2) that the source of funds be the Infrastructure Replacement Reserve.

ADOPTED.

**A3) Petroleum, Oil and Lubricant Requirements, 1992 - 1994
(File No. CC 1390-4)**

Report of the Manager, Central Purchasing and Stores Department, October 14, 1992:

"Tenders for the supply of petroleum, oils and lubricants were received and publicly opened on September 16, 1992.

Attached Appendix 'A' is a summary of the unit price bids received on the referenced requirement.

A price comparison (attached Appendix 'B') of the two large volume items (gasoline and diesel) reveals that proposed prices have decreased by an average of 2.8 per cent.

All price comparisons include GST and Saskatchewan Provincial Fuel Tax.

The Administration has reviewed all tenders and note the following:

Item #1 (b): Gasoline Retail - Shell Canada's bid is based on a Card Lock System, not Retail Dispensing as requested.

Item #3: Hydraulic Oil - Petro Canada Harmony HVI22 was the only product bid which met the minimum viscosity index of 200 (actual 241) as required by V & E specifications.

Item #4: Engine Oil SAE Viscosity Grade 40 - Low bid was Mohawk CDII Metro from Mohawk

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Oil Co. Ltd. A critical specification is the zinc content of this oil - it must be a minimum of 0.07. Although the tender sheet indicates a zinc content of 0.12, their 'datatech' product information sheet does not confirm this. The recommended product is the second lowest bid, Dieseltonic 40, supplied by Petro Canada.

Item #5: Engine Oil SAE Viscosity Grade: 10W30, 15W40, 30:

- a) 15W40 - Low bid was Mohawk Ultra Plus 15W40 from Mohawk Oil Co. Ltd. Second low bid was Pennzoil Long-Life 15W40 motor oil. Neither of these two bids is acceptable due to their high (-20°C) Borderline Pumping Temperature. The recommended product is the third lowest bid, Super Plus 15W30, supplied by Petro Canada (Borderline Pumping Temperature -27°C). Borderline Pumping Temperature is the critical temperature below which oil flow will not be sufficient for continuous flow to the oil pump inlet during initial stages of engine operation.
- b) 10W30 - Low bid was Multiservice 10W30 from Nemco Resources Limited. As was the case with the City's last fuel and lube tender, Nemco is still not registered with the American Petroleum Institute (API). Therefore, their bid cannot be considered. The recommended product is the second lowest bid, Super Plus 10W30, supplied by Petro Canada.
- c) 30 - Low bid was Mohawk Ultra Plus 30 from Mohawk Oil Co. Ltd. Due to the low volume used (900L), it is recommended that Super Plus 30, supplied by Petro Canada, be purchased. The extra cost to the City would be approximately $900 \text{ L} \times (\$1.38 - \$1.0925) = \$258.75$. By so doing, all of the City's diesel engine oil will be purchased from one supplier.

Item #6: Automotive Gear Oil - Low bid was Mohawk HP Gear Oil (MIL - L - 2105C) from Mohawk Oil Co. Ltd. It is not acceptable as it does not meet the required MIL - L - 2105D specification. The recommended product is the second lowest bid, Gearlube TOS, supplied by Petro Canada. This applies to both the 80W - 90 and 85W - 140 product.

Item #7: Low bid was Pennzoil ATF from First Filter Service Ltd. Second low bid was Mohawk Dexron II Mercon from Mohawk Oil Co. Ltd. Neither of these products are acceptable, as they do not meet the Allison C-4 specification. (Pennzoil in Houston, Texas stated verbally that their product met the C-4 specification, but the Pennzoil ATF Product Sheet - January 1989 -states the product meets the C-3 specification). The recommended product is ATF Dexron II/Mercon supplied by Petro Canada. The Petro Canada product (vs Pennzoil ATF) has superior low temperature properties as indicated by the pour point (-48°C vs -40°C) and Brookfield Viscosities (1476 vs 2230 at -20°C and 15150 vs 33900 at -40°C).

Item #8: Two-Cycle Engine Oil - Low bid was OBSMO from Nemco Resources Limited. This

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tender could not be accepted as Nemco Resources Limited is not registered with the American Petroleum Institute (API). The recommended product is the second lowest bid, Premium Outboard Motor oil, supplied by Petro Canada.

Item #9: Engine Oil SAE Viscosity Grade: 5W30 and 10W30 - See Item #5.

Item #10: Kerosene - Low bid was Mohawk Kerosene from Mohawk Oil Co. Ltd. The product cannot be considered due to the lack of specifications provided for it. Second low bid was Esso Kerosene from Imperial Oil. The product cannot be considered due to the lack of specifications provided for it. The recommended product is the third lowest bid, Kerosene 1 - K, supplied by Petro Canada.

Item #13: Refrigeration Lubricant - Our requirements on this item require further review. As a result, we wish to delete this item from the tender.

All prices are subject to increase(s) or decrease(s) in Federal and/or Provincial Taxes as they occur as well as Crude Oil prices upon 30-day notification.

Crude Oil prices increases are monitored by Administration and are only allowed if they are reflected by the industry as a whole."

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- RECOMMENDATION:**
- 1) that City Council accept the unit price bids submitted by Petro Canada for the supply of items 1a), 2, 3, 4, 5, 6, 7, 8, 9, 10, 11 & 12, during the period November 1, 1992, to October 31, 1994, at a total estimated cost of \$4,025,500.00; and,
 - 2) that City Council accept the unit price submitted by Federated Co-operatives Ltd. for the supply of Item 1b) Gasoline (Retail Dispensing) during that period November 1, 1992, to October 31, 1994, at a total estimated cost of \$774,000.

ADOPTED.

Section B - Planning and Development

**B1) Easement Requirement
South Downtown Area
Parcel E, Plan 91-S-03511
and Proposed Parcel AA
(File No. CC 4090-1)**

Report of the Acting General Manager of the Planning Department, October 19, 1992:

"The proposed development of a senior-citizens' housing-complex, on land which is located south of 19th Street and within the South Downtown area, will require relocating adjacent water and sewer lines and removing some of SaskTel's facilities. In order to facilitate the registration of new easement agreements, the Registrar of the Land Titles Office in Saskatoon has requested that the old abandoned easements should be completely discharged and that a new easement plan should be registered.

Attached is a new plan of survey which shows the utility-easement rights-of-way in Parcel E, Registered Plan No. 91-S-03511, and Parcel AA which is in the process of being registered. Also attached is a petition for cancellation of Plan No. 91-S-03512.

The new easements will be contained within the areas 'A', 'B', 'C', 'D', 'F', and 'G', as noted on the new plan of survey. These easements will contain various utilities of the City of Saskatoon, SaskTel, and SaskEnergy."

- RECOMMENDATION:**
- 1) that His Worship the Mayor and City Council be authorized to execute the petition for cancellation of Plan No.

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91-S-03512;

- 2) that the City Solicitor be requested to obtain a discharge of easements 91-S-18409, 91-S-18050, 90-S-36983, and DX1346;
- 3) that His Worship the Mayor and City Council be authorized to execute the plan of survey (dated September 15, 1992) showing the utility-easement rights-of-way;
- 4) that His Worship the Mayor and the City Clerk be authorized to execute any agreement with respect to the easements on the plan of survey (dated September 15, 1992) showing utility-easement rights-of-way; and,
- 5) that the City Solicitor be requested to prepare new utility-easement agreements in accordance with the new plan of survey (dated September 15, 1992).

ADOPTED.

**B2) Subdivision Application #27/92
Proposed Lane
Adelaide Street and Preston Avenue
(File No. CC 4300-2-2)**

The following subdivision application has been submitted for approval:

Subdivision Application: #27/92
Applicant: Planning Department, City of Saskatoon
Legal Description: Pt. Parcel of K, Plan No. 64-S-19148
Location: North of Adelaide Street and east of Preston Avenue

The October 15, 1992, report of the Acting General Manager of the Planning Department, concerning this application, is attached.

RECOMMENDATION: that Subdivision Application No. 27/92 be approved.

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- IT WAS RESOLVED: 1) that Subdivision Application No. 27/92 be approved; and*
- 2) that the question of the lane now providing legal access to the property be referred to the Administration for a report.*

**B3) Condition of Property
Fire-damaged Apartment
228 Avenue I South
(File No. CC 530-2)**

Report of the Acting General Manager of the Planning Department, October 21, 1992:

"A fire occurred at the above-noted building on October 11, 1992. The owner, Mr. Grover, was advised on October 13, 1992, to take immediate steps to protect the public from hazards associated with the fire-damaged structure.

A follow-up inspection on October 14, 1992, showed that adequate steps had not been taken to protect the public. Staff of the Planning Department decided that imminent danger was present because building-materials were falling from the roof onto the adjacent lane.

The Engineering Department was requested to immediately place barricades around the south-east portion of the building and a snow-fence around the east end. An order was issued to Mr. Grover on October 16, 1992, to immediately take measures to protect the public because the building was still considered to be in an unsafe condition. A copy of that order is attached.

A report was received on October 20, 1992, that someone had broken into this building. An inspection confirmed that the front window was very poorly secured.

This building remains in an unsafe condition. It is the opinion of the Planning Department, the Fire Department, the Civic Buildings and Grounds Department, and the Saskatoon Community Health Unit, that this building is a danger to the public's safety and health and should be declared a nuisance pursuant to Section 124 of The Urban Municipality Act. It is also the opinion of all departments that this building is not worth repairing and that consideration should be given to issuing a demolition order on the property.

Photographs of the building are available for viewing in the City Clerk's Department."

RECOMMENDATION: 1) that the information be received;

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- 2) that City Council declare the property at 228 Avenue I South to be a nuisance pursuant to Section 124 of The Urban Municipality Act because in Council's opinion, the site in its present burned-out state is a danger to the public's safety and health; and,
- 3) that the City Solicitor be instructed to advise the owner and all persons having an interest in the above-noted property of the date of a hearing wherein City Council will consider the making of a demolition order.

ADOPTED.

**B4) Request for Encroachment Agreement
401 - 46th Street East
Lots 1 and 2, Block 389, Plan 59-S-07059
(File No. CC 4090-2)**

Report of the Acting General Manager of the Planning Department, October 20, 1992:

"Mr. P. Tracey of Akin Olfert Dressel Burnyeat Tracey Architects Ltd., on behalf of the owners, has requested approval to construct a brick building-face and canopy-overhang which will be attached to a building on the above-noted property. Both the brick face and the canopy will project over City-owned property.

As shown on the attached plans, the proposed construction will project by a maximum of 0.460 metres (1.5 feet) over the City's property. It will create a total encroachment area of approximately 14.37 square metres (154.7 square feet).

If approved by City Council, an encroachment agreement will be required and the owners of the building will be subject to the minimum annual fee of \$50.00. A real property report will be required after the construction has been completed in order to determine the actual amount of the encroachment."

- RECOMMENDATION:**
- 1) that City Council recognize the encroachment at 401 - 46th Street East;
 - 2) that the City Solicitor be instructed to prepare the appropriate encroachment agreement, making provision to collect the applicable fees; and,

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- 3) that His Worship the Mayor and the City Clerk be authorized to execute the agreement under the Corporate Seal.

ADOPTED.

**B5) Easement Requirement
Underground Pipeline -- SaskEnergy
Various Parcels, Buffer Strips, and McCourt Park
File No. CC 4090-3)**

Report of the Acting General Manager of the Planning Department, October 21, 1992:

"SaskEnergy has submitted an application for the City's approval of easements over various lands, as are illustrated on the attached plan. The easements are necessary to facilitate installing an underground, twelve-inch, medium-pressure gas-pipeline to serve SaskEnergy's customers in the south-eastern portion of the Lakewood Suburban Area. The pipeline will commence from the present facilities which are situated at the intersection of Central Avenue and Attridge Drive, will traverse various street rights-of-way (e.g. Attridge Drive, Berini Drive, and 8th Street), and will cross through various parcels, buffer strips, and Edward McCourt Park which fronts onto 8th Street in the south-east portion of the College Park East Neighbourhood.

As part of this installation, SaskEnergy proposes to construct a gas-regulator station at the south-east corner of McCourt Park, as noted on the attached plan. The station will be situated to the east of an existing shelter-belt and an existing berm.

The Civic Buildings and Grounds Department has no objection to the proposed pipeline, as long as the following conditions are met:

- a) that the design of the exterior shell (e.g. the building-form and cladding) of the gas-regulator station is undertaken to the Department's satisfaction; and,
- b) that SaskEnergy will restore any disturbed areas within the buffer strips and within the Park, will provide sufficient notice prior to the removal of any trees, and will reimburse the City for the cost of removing and replacing any trees.

The City's Land Department has no objection to the proposal as long as the pipeline is installed along the north-east limit of the buffer strip which runs along the southern limit of the Erindale North Neighbourhood. This will limit the placement of the pipeline along the toe of the existing earth-berm which is situated within the dedicated buffer strip.

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Mr. Gerry Mengerling, Division Engineer for SaskEnergy, has been advised of the above-noted requirements and in an October 21, 1992, letter, has agreed to comply fully with these conditions. Mr. Mengerling has also indicated that the easement agreements are being prepared and will be forwarded to the City in the near future.

The placement of this pipeline within the various street rights-of-way has already been approved by the City's Engineering Department and the installation is proceeding accordingly. SaskEnergy desires to have this pipeline installed at the earliest possible date in order to provide sufficient capacity during this winter to residential customers in the Lakeridge Neighbourhood.

It should be noted that part of the pipeline will cross privately-owned land within the Briarwood Neighbourhood and in the vicinity of Boychuk Drive. SaskEnergy is in the process of obtaining easements from the affected landowners.

The Planning Department has no objection to the requested easements."

- RECOMMENDATION:**
- 1) that the proposed easements, as shown on the plan of easements that are required for G231-61-850, be granted to SaskEnergy; and
 - 2) that His Worship the Mayor and the City Clerk be authorized to execute the easement agreements, when they are forwarded to the City by SaskEnergy, with respect to the easements which are shown on the plan of easements that are required for G231-61-850.

ADOPTED.

Section C - Finance

**C1) Business Tax Adjustments
September, 1992
(File No. CC 1985-2)**

Report of the City Treasurer, October 14, 1992:

"Submitted, copy attached, is a listing of 1992 Business Tax Adjustments in the total of \$28,556.53, which requires Council's approval for write-off.

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The listing represents businesses which have discontinued business at the premises indicated; these accounts are not uncollectible, but require adjustment in keeping with Business Tax Bylaw #6714(12) which states:

'Where a business is commenced after the 31st day of January or is discontinued before the 1st day of December, the Council, shall, upon written request, adjust the amount levied with respect of that business to correspond with the portion of the year during which the business is, or was, carried on; PROVIDED that such request is made before the expiration of one year following the year in respect of which the amount levied is to be adjusted.'

Business tax adjustments are offset by supplementary assessments on new businesses or businesses that relocate, renovate, or enlarge premises.

The distribution of this write-off will be as follows:

City		\$
12,325.70		
School Boards	15,347.54	
Business Improvement Districts	<u>883.29</u>	
	<u>\$ 28,556.53</u>	

RECOMMENDATION: that Council approve of the 1992 Business Tax write-off in the amount of \$28,556.53, for the reasons detailed on the attached list for the period September 1, 1992 to September 30, 1992.

ADOPTED.

**C2) Investments
(File No. CC 1790-3)**

Report of the Investment Services Manager, October 21, 1992:

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

RECOMMENDATION: that City Council approve the above purchases and sales.

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ADOPTED.

**C3) Statement of Revenue and Expenditures
Nine months ended September 30, 1992
(File No. CC 1895-2-3)**

Report of the City Comptroller, October 21, 1992:

"Attached is the Statement of Revenue and Expenditures for the City of Saskatoon for the nine months ended September 30, 1992. Also included as part of the Statement is a Letter of Transmittal which highlights some of the issues reflected in the Statement."

RECOMMENDATION: that the information be received.

Director of Finance Richards pointed out that Page 8, Schedule 2 of the Statement of Revenues and Expenditures for the Nine Months ended September 30, 1992, should be amended by changing the figure under 1992 Actual for Roads and Streets from 1,834 to 1,460, which reduces the deficit to \$1 Million.

IT WAS RESOLVED: that the information be received.

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Section D - Services

D1) Routine Reports Submitted to City Council

<u>SUBJECT</u>	<u>FROM</u>	<u>TO</u>
Business Tax - General License (copy attached) (File No. CC 435-13)	September 1, 1992	September 30, 1992
Property Tax Collections (copy attached) (File No. CC 435-8)	September 1, 1992	September 30, 1992
Schedule of Accounts Paid \$988,060.52 (File No. CC 1530-2)	October 6, 1992	October 8, 1992
Schedule of Accounts Paid \$4,093,485.90 (File No. CC 1530-2)	October 6, 1992	October 14, 1992
Schedule of Accounts Paid \$3,848,202.85 (File No. CC 1530-2)	October 14, 1992	October 16, 1992
Schedule of Accounts Paid \$3,621,702.00 (File No. CC 1530-2)	October 14, 1992	October 20, 1992
Schedule of Accounts Paid \$1,064,259.23 (File No. CC 1530-2)	October 19, 1992	October 22, 1992

RECOMMENDATION: that the information be received.

ADOPTED.

**D2) Race Relations Committee
Second Annual Report**

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(File No. CC 100-10)

DEALT WITH EARLIER. SEE PAGE NO. 14.

ADDENDUM TO REPORT NO. 25-1992 OF THE CITY COMMISSIONER

**C4) 1991 Local Improvements
 Debenture Bylaw
 (File Nos. CC 4140-1 and 1750-2)**

Report of the City Treasurer, October 23, 1992:

"During 1991, the following local improvement works were constructed:

Bylaw	Term	Work	Work	Total	Unpaid	Prepaid
	Property		Cost	Share	City	Property
					Share	Share
7012	10	Paving New Base	\$138,000.00	\$ 49,892.83	\$ 82,270.98	\$ 5,836.19
7143	10	Lane Paving	66,000.00	44,420.00	21,580.00	--
7153	10	Sidewalks, Curbs & Gutters	395,000.00	200,012.68	136,738.14	58,249.18
7206	10	Sidewalks, Curbs & Gutters	136,000.00	77,040.66	39,001.38	19,957.96
7207	10	Paving New Base	146,000.00	75,179.88	70,275.24	544.88
7208	10	Lane Paving	348,000.00	127,208.05	176,111.41	44,680.54
7209	10	Sidewalks, Curbs & Gutters	<u>174,000.00</u>	<u>78,682.80</u>	<u>71,293.20</u>	<u>24,024.00</u>
			<u>\$1,403,000.00</u>	<u>\$652,436.90</u>	<u>\$597,270.35</u>	<u>\$153,292.75</u>

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Financing of the City's share of the cost will be as follows:

• Infrastructure Reserve	\$278,695.48
• Reserve for capital expenditures	<u>373,741.42</u>
	<u>\$652,436.90</u>

A bylaw is now required in order to proceed with the borrowing to cover the cost of the property share of the work amounting to \$597,270.35. The Investment Committee, at its meeting of September 15, 1992, decided to recommend a serial type debenture dated November 1, 1992, with an interest of 7.75%.

The Investment Committee has also reviewed the manner in which the debentures should be sold and recommends that they be sold to the General Account."

- RECOMMENDATION:**
- 1) that the City Solicitor be instructed to prepare a Debenture Bylaw to provide for the issuance of debentures totalling \$597,270.35, in the terms and type described herein, make application to the Saskatchewan Municipal Board for authorization to proceed with the long-term borrowing described herein, and obtain all further approvals as may be required in connection with the proposed debenture issue; and,
 - 2) that the debentures totalling \$597,270.35, be sold to the General Account.

ADOPTED.

Moved by Mayor Dayday,

THAT the regular Order of Business be suspended and Report No. 1-1992 of the Technical Committee (Forestry Farm Requirements) be brought forward and considered.

CARRIED.

REPORT NO. 1-1992 OF THE TECHNICAL COMMITTEE (FORESTRY FARM

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REQUIREMENTS)

Composition of Committee

Alderman P. McCann, Chairman
Alderman G. Penner
Alderman K. Waygood
Alderman D.L. Birkmaier
Alderman O. Mann

- 1. 1992 Capital Budget
Project 859: Forestry Farm Park and Zoo
Animal Health Concerns
Quarantine and Clinic Facility
(File No. 4205-1 and 1705)**

Background

City Council at its meeting held on August 4, 1992, considered Clause 6, Report No. 18-1992 of the Planning and Development Committee (copy attached) which contained several recommendations on the financing of the proposed quarantine and health care facility at the Forestry Farm Park and Zoo. Council did not adopt the recommendations set out in this report, but resolved that a Technical Committee be struck to report to Council with appropriate recommendations for the purpose of meeting requirements at the Forestry Farm.

At its meeting held on August 31, 1992, City Council approved the membership of the Technical Committee (members of the Planning and Development Committee plus Alderman O. Mann and Alderman D.L. Birkmaier). Council also referred the question of additional ways of funding to the Committee for review.

Issues

At its first meeting, the Technical Committee agreed (although not unanimously) that what needed to be determined to answer Council's referral was whether a quarantine facility can be provided for less cost than originally proposed. To assist in this determination, several questions were posed. Outlined below are the questions and your Committee's findings:

- (a) Can the proposed facility be decreased in size?

The Civic Buildings and Grounds Department has looked at a reduction in the size

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of the facility, and has concluded that reducing the size would not significantly reduce the cost of the facility, in that the same money would have to be spent on mechanical systems - a major cost component.

The Committee also discussed operational implications associated with a smaller facility and has determined that its function would be jeopardized if it were to be reduced any further. The present facility planned at 3100 square feet is already a downsized facility that attempts to combine the two facilities required for the Zoo operation. The building has been reduced to two quarantine wards and four holding/isolation wards (for injured and sick animals), plus an examination area. The concept of an even number of wards allows for shifting of the animals between wards to provide for animal and staff safety. Any further reduction of the number of wards does not provide for substantial savings (two holding/isolation wards account for \$50,000 to \$60,000), but will render the facility impractical to operate.

- (b) Are there other ways to reduce costs?

The Committee suggested that perhaps the ventilation system for the facility could be deleted or phased in at a later date. The air exchange system identified for this quarantine facility is the industry standard for health care facilities such as the one being proposed, in that it provides the air filtration system required to get rid of bacteria and foul air. With respect to the suggestion that the ventilation system be added at a later date, the Committee has been informed that the facility would not be allowed to function as a quarantine facility without the mechanical system (the air exchange system is critical to the sterile environment required). The mechanical system is an integral part of the building and cannot be easily added later.

The Administration reported to the Technical Committee that the standards used for the new quarantine/health care facility were based upon guidelines developed by two national organizations whose interest lies in the care of animals, namely, the Canadian Council of Animal Care and the Canadian Association of Zoos, Parks and Aquariums. Both organizations recommend that an air exchange capability of 10 air exchanges to 15 air exchanges per hour is recommended when you have a number of varied species in your care that might be housed in the quarantine/health care facility. Further support of these standards comes from the 1991 Handbook of the American Society of Heating, Refrigeration, Air Conditioning Engineers Standards. One section from the Handbook, although it deals with laboratory animals, applies to health care of animals:

"Ventilation of the animal room is necessary to regulate temperature and promote comfort.

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Room air changes at a rate of 10-15 per hour are recommended to control odour."

The Committee was also informed of a recent addition of a 650 - 700 square foot quarantine facility to the existing animal hospital at the Assiniboine Zoo in Winnipeg. The cost of this addition was approximately \$225,000 (\$321/sq. ft.). The Forestry Farm Zoo Quarantine/Health Care Facility is 3100 square feet at an estimated cost of \$780,000 or \$252/sq. ft.

- (c) How can the financial impact be reduced (i.e. phasing)?

The phasing of the actual construction would not be practical because of the size and design of the building. One suggestion was to rough in the mechanical system. Besides being critical to the purpose of the facility (as explained previously), the mechanical system involves extensive work, of which the roughed in components are a major part of the overall cost. Therefore, proceeding now only with the roughed in system would not significantly reduce the cost of the facility. Also, if the mechanical system were omitted at this stage, and a conversion made at a later date, the conversion would cost more than the installation of the system now, because of the extensive retrofitting that would be involved.

Funding for the Quarantine/Health Care Facility is currently phased over two years (1992 and 1993). The Committee is recommending that a reserve be established for the facility with the first contribution to be the allocated 1992 capital funds in the amount of \$450,000. Further contributions from the Reserve for Capital Expenditures should be made in 1993 (\$120,000) and 1994 (\$118,000). These contributions would be subject to annual approval by City Council through the Capital Budget. Construction would not proceed until City Council approved releasing the reserved funds for this purpose.

- (d) Are there other sources of funding for this project rather than using tax dollars?

The Technical Committee is recommending that the balance of the cost of the facility (\$100,000) be from external sources such as fund-raising and grants. In this regard, your Committee understands that an application under the Green Plan will be possible if City Council, through the adoption of these recommendations, earmarks a significant financial contribution to the funding of this project. While the Saskatoon Zoological Society strongly recommends that the clinic and quarantine facility at the Forestry Farm Park and Zoo proceed, your Committee has been informed that the facility is viewed as "infrastructure" (that will not be visited by the general public) and it will be difficult to raise money through a fund-raising program involving individuals, organizations and corporations. The Technical

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Committee has been assured that the Saskatoon Zoological Society will be fund-raising for any future program capital works, such as the proposed new monkey home, and that no further program capital items will be submitted.

- (e) What are the implications of delaying construction?
- (i) Immediate implications for delaying a year or two:
- Continuation of inadequate quarantine and holding practices.
 - Loss of accreditation in 1993 unless it is demonstrated the City is moving towards building the proper facilities. Sale of zoo animals stopped.
 - Lower status rating in the eyes of other nationally accredited zoos which means no opportunities for displaying animals on loan.
- (ii) Delaying several years or more:
- Definite loss of accreditation.
 - Very limited opportunity to apply for national type grants that could be used to improve the Zoo (i.e. Green Plan).
 - Public perception of how we treat and care for our animals may become a public issue.
 - If we get to the point where we have difficulty maintaining our quality of animals, trading and selling surplus animals will become difficult.
 - Continuation of the risk of disease having a serious impact on total zoo animal population.
 - If the Canadian Council on Animal Care undertakes the responsibility of inspections for zoos across Canada, each zoo will be forced to construct a quarantine facility and ensure it has access to adequate health care facilities. There will be no choice as pressure will be applied through all national granting bodies (i.e. Medical Research Council and National Sciences and Engineering Council where most major granting comes from).

The Technical Committee believes this whole issue can be dealt with more effectively by the Planning and Development Committee. Therefore it is being recommended that all remaining issues pertaining to the Forestry Farm Park and Zoo (including the Quarantine/Health Care Facility) be dealt with through that Committee and that the Technical Committee be disbanded.

RECOMMENDATION: 1) that a reserve be established to fund the future construction

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of a Quarantine/Health Care Facility at the Forestry Farm Park and Zoo;

- 2) that the first contribution to the reserve be the allocated 1992 capital funds (which City Council approved in the 1992 Capital Budget) in the amount of \$450,000;
- 3) that at the time of consideration of the 1993 and 1994 Capital Budgets, City Council review the matter of contributions to the reserve in the amounts of \$120,000 and \$118,000, respectively;
- 4) that the source of the balance of the cost of the facility being approximately \$100,000, be from external sources such as fund-raising, grants, etc., and that the Saskatoon Zoological Society and other organizations be invited to assist in raising these funds; and
- 5) that the Technical Committee be disbanded and all remaining issues pertaining to construction and funding of the Quarantine/Health Care Facility be referred to the Planning and Development Committee.

ADOPTED.

REPORT NO. 24-1992 OF THE PLANNING AND DEVELOPMENT COMMITTEE

Composition of Committee

Alderman P. McCann, Chairman
Alderman G. Penner
Alderman K. Waygood

1. **Decision - Development Appeals Board Hearing**
1708 Lorne Avenue
(File No. CK. 4352-1) _____

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Attached is a copy of Record of Decision of the Development Appeals Board dated October 1, 1992, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated October 14, 1992, together with a report of the A/General Manager, Planning Department, dated October 9, 1992.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

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**2. Decision - Development Appeals Board Hearing
1714 Ewart Avenue
(File No. CK. 4352-1)** _____

Attached is a copy of Record of Decision of the Development Appeals Board dated October 1, 1992, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated October 14, 1992, together with a report of the A/General Manager, Planning Department, dated October 13, 1992.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

**3. Decision - Development Appeals Board Hearing
221 Idylwyld Drive North
(File No. CK. 4352-1)** _____

Attached is a copy of Record of Decision of the Development Appeals Board dated October 1, 1992, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated October 8, 1992, together with a report of the A/General Manager, Planning Department, dated October 8, 1992.

Your Committee has reviewed this matter and

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RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

**4. Decision - Development Appeals Board Hearing
212 - 27th Street West
(File No. CK. 4352-1)**

Attached is a copy of Record of Decision of the Development Appeals Board dated October 1, 1992, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated October 8, 1992, together with a report of the A/General Manager, Planning Department, dated October 8, 1992.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

**5. Decision - Development Appeals Board Hearing
501 - 44th Street East
(File No. CK. 4352-1)**

Attached is a copy of Record of Decision of the Development Appeals Board dated October 1, 1992, respecting the above appeal.

Council will note that the Board GRANTED the appeal subject to the landscaping details for the front yard area being approved by the Planning Department.

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Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated October 14, 1992, together with a report of the A/General Manager, Planning Department, dated October 13, 1992.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

**6. Membership - Social Housing Advisory Committee
(File No. CK. 225-41)**

Report of Chairman, Social Housing Advisory Committee, October 6, 1992:

"In an October 10, 1990 report from the Committee's Secretary, it was reported the membership consisted of representatives from the following departments/organizations:

Aldermanic Representative,
Canada Mortgage and Housing Corporation,
City Planning Department,
Community Associations,
Interagency Committee for the Homeless,
Community Health Unit,
Saskatchewan Department of Social Services,
Saskatchewan Housing Corporation,
Saskatoon Home Builder's Association,
Saskatoon Housing Authority and
SaskNative Rentals.

- A. The representative appointed from the Saskatoon Home Builder's reported he had dual representation because he also represented the Saskatoon Real Estate Board. When the representative of these two organizations resigned from SHAC, correspondence was received from both organizations naming their replacement. These nominees were inadvertently received by the SHAC due to an oversight that

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the Saskatoon Real Estate Board was not among the organizations reported to the Planning and Development Committee on October 10, 1990.

As a result of this situation, the Committee Members agreed it would be desirable to review SHAC membership to determine if changes were necessary and, if so, to recommend to the Planning and Development Committee accordingly.

- B. The review of the SHAC membership resulted in the following observations:
1. Since receiving the nominees from the Saskatoon Home Builder's Association and the Saskatoon Real Estate Board, it is believed that the Saskatoon Real Estate Board liaison is desirable and; therefore, the organization should be added to the SHAC.
 2. Since the inception of the SHAC, SaskNative Rentals has always been a member. The membership review; however, noted it would be desirable to expand Aboriginal participation to include a broader base of Aboriginal interest in social housing.
 3. There is a need for a member from the community at large for a specific term appointment (one year). A person appointed at large would have a strong commitment to social housing and an interest in the work of the Committee. This type of appointment would help SHAC when the issues at the time focus on specific interest group and/or neighborhood. (For example, 70% of single parent families living in social housing are headed by the female member of the household. An appointment for a representative of this group would be valuable, especially if the focus at the time is family housing.) The SHAC would be prepared to make an annual recommendation regarding the appointment to the Planning and Development Committee.
 4. Since the inception of SHAC, Mr. Ron Cope (former General Manager, Planning Department) has acted as Secretary to the Committee. Mr. Cope is willing to continue to act as Secretary and his experience will greatly assist the work of the SHAC. The SHAC intends to include a provision in the 1993 budget for reimbursement of expenses incurred by the Secretary."

Your Committee has reviewed this proposal with Mr. Jim Wasilenko, Chairman, Social Housing Advisory Committee, and wishes to note that a community association representative is important, however, the community association should not be specifically named because it could change at some point in the future. Right now it would be from one of the Inner City community associations.

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- RECOMMENDATION:**
- 1) that the following organizations/departments be confirmed as members of SHAC:

Aldermanic Representative,
Canada Mortgage and Housing Corporation,
City Planning Department,
Interagency Committee for the Homeless,
Saskatoon Health Board--Community Health,
Saskatchewan Department of Social Services,
Saskatchewan Community Services, Housing Division,
Saskatoon Housing Authority,
Saskatoon Home Builder's Association,
SaskNative Rentals, and
A Community Association Representative;
 - 2) that the composition of SHAC be expanded to include a representative from:
 - a) the Saskatoon Real Estate Board,
 - b) the Aboriginal community, and
 - c) up to two members at large for a term of one year; and
 - 3) that Mr. Ron Cope (former City Planner) be invited to serve on the SHAC as Secretary for a one year term representing the community at large.

ADOPTED.

REPORT NO. 21-1992 OF THE LEGISLATION AND FINANCE COMMITTEE

Composition of Committee

Alderman M.T. Cherneskey, Q.C., Chairman
Alderman M. Thompson
Alderman P. Mostoway

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**1. Investment Manager's Report - Third Quarter 1992
(File No. CK. 1790-3)**

Attached is a copy of the Investment Manager's Report for the Third Quarter of 1992. Your Committee has discussed the report with the Investment Manager, and

RECOMMENDS: that the information be received.

ADOPTED.

**2. Bill No. 9 - Reinstatement of the Ward System
(Files CK. 265-2 and 127-2)**

Attached is a copy of Bill 9, an Act to amend *The Urban Municipality Act* by providing the mechanism for the return of the Ward System for cities with a population over 100,000. Subsequent to the Act receiving second reading, it was referred to the Standing Committee on Municipal Law in late 1991 to hold public hearings on the matter.

Section 27.2 of the proposed legislation states as follows:

- "(1) A municipal wards commission shall establish, within four months after the date of its appointment, boundaries for the number of wards into which the urban municipality is to be divided so that, subject to subsection (2), each ward of the urban municipality has, as nearly as is reasonably practicable, the same population.
- (2) The municipal wards commission shall establish a quotient for each ward in the municipality by dividing the total population of the municipality by the number of wards into which the municipality is to be divided.
- (3) In no case shall the population of any ward in the urban municipality be 10% more or 10% less than the quotient obtained pursuant to subsection (2)."

The proposed legislation further states that the Municipal Wards Commission shall take into consideration current and prospective geographic conditions, including density and relative rate of growth of population; any special diversity or community of interest of the inhabitants; and the boundaries of established polling areas.

While recognizing the value of the two objectives, being "Representation by Population" and

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"Community of Interests", your Committee notes that there are difficulties inherent in attempting to fully realize both objectives. By stipulating an allowable population variance (the previous legislation did not contain a statutory population requirement), there is little flexibility afforded to assemble neighbourhoods that seem to fit together. Indeed, community of interest considerations must be sacrificed in order to meet the statutory population requirement. Your Committee shares the concern of the City Clerk that it may not be possible to take into account Saskatoon's geographic conditions (such as not having a ward straddle the river) or community of interest (such as having a ward boundary split a neighbourhood) without exceeding the 20% total population variance.

A number of the wards which were determined in 1988 would not comply with the proposed population variance requirement. Two of the wards had lower populations in order to account for future growth in the Silverspring, Erindale and Lakeridge neighbourhoods, and one ward had a higher population due to the addition of an extra neighbourhood as a result of submissions made to the hearings of the Wards Commission that the residents felt more connected with that particular ward, as their schools and shopping were located there.

Your Committee is of the opinion that a total variance of 25% (i.e. 12.5% over and 12.5% under the quotient) would be sufficient to allow the Wards Commission to fully account for community of interest and geographical considerations. The legislation of the Province of Ontario contains this amount of variance, and the Wards Commission of the City of Winnipeg has made a recommendation to the Minister of Urban Affairs in Manitoba that the population deviation be increased to at least 15% (i.e. 15% over and 15% under the quotient).

A submission regarding the above was submitted to the Standing Committee on Municipal Law, which chose not to recommend that there be any change to the proposed legislation. However, your Committee feels that the Standing Committee may not have had all of the pertinent information before it when it made that decision, and feels that the Minister of Community Services should be apprised of the City's position."

RECOMMENDATION: that a copy of this report be forwarded to the Minister of Community Services, requesting that the proposed legislation regarding wards be amended so as to allow for a population variance of 12.5% over and 12.5% under the quotient.

ADOPTED.

**3. Property Exempt from Taxation by Statute
(File No. CK. 1965-1)**

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Your Committee has reviewed the matter of apparent inequities in property taxation exemption.

Report of the Director of Finance, September 23, 1992:

"I. THE PROBLEM

Over time, through either legislation such as The Urban Municipality Act, or by Council resolutions, various groups have been granted property tax exemptions.

In 1992, for the City of Saskatoon, our total assessment was \$1,522,931,020, of which \$378,090,880, was exempt from taxation (see Appendix A). This amount equals exactly 25% of our total assessment, and therefore, the City and School Boards forego 25% of their potential revenues. However, these properties still require the basic municipal services, including fire, police, etc. for which they pay no cost. These exemptions force the remaining tax payers to subsidize the cost of providing services to the exempt properties. As further exemptions are granted the tax base is eroded and the tax burden is increased on the business and property owners. It is recognized that there are legitimate exemptions, such as those to churches, hospitals and school boards that should be granted. However, many groups are now receiving exemptions for which there may be no justification.

II. COMPARISON WITH OTHER JURISDICTIONS

Appendix B (attached) outlines the exemptions granted by other major municipalities in Western Canada. When Saskatoon exemptions are compared to other municipalities our list is more encompassing. All cities grant exemptions to churches, parish halls and religious educational centres. However, we grant exemptions to some community service groups, rehabilitative organizations, theatres and clubs; other cities would tax them fully, or levy the municipal portion only. (Under legislation in Manitoba, municipalities have the power to tax for the municipal portion only).

III. CONCLUSIONS

In other municipal jurisdictions, community services groups, rehabilitative organizations, theatres and clubs are taxable. A tax application for Saskatoon to these respective groups may be warranted, or more simply put these groups should be paying the municipal services portion of property taxes. This may require appropriate amendment to The Urban Municipality Act, and negotiation of a suitable of a phase-in period for the affected parties."

RECOMMENDATION: 1) that City Council endorse the concept of taxing certain groups (excluding churches) such as community service

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groups, theatres and clubs, and rehabilitative organizations, for the municipal services portion of the mill rate as outlined in this report; and

- 2) that the Legislation and Finance Committee do a further study on the legislative requirements and potential phase-in alternatives to implement this concept.

IT WAS RESOLVED: 1) that City Council endorse the concept of taxing certain groups (excluding churches) such as community service groups, theatres and clubs, and rehabilitative organizations, for the municipal services portion of the mill rate as outlined in this report;

2) that the Legislation and Finance Committee do a further study on the legislative requirements and potential phase-in alternatives to implement this concept; and

3) that the Administration report on the total funding assistance to each of the areas mentioned in the above report in the cities noted in Appendix B.

**4. Provincial Budget
(File No. CK. 1700-3)**

City Council at its meeting held on May 11, 1992, considered Clause C5, Report No. 11-1992 of the City Commissioner with respect to the above-noted matter and resolved, in part:

- 4) that the matter of Venture Capital Corporations that are Saskatchewan labour intensive and the Community Builds Program be referred to the Legislation and Finance Committee for review and report; and
- 5) that the Legislation and Finance Committee review the budget report and report to Council as it sees fit.

With respect to Resolution 4) above, attached is a copy of a letter from Saskatchewan Economic Diversification and Trade dated July 20, 1992, providing information on the Saskatchewan Labour-sponsored Venture Capital Program. The Committee will be reporting further on the Community Builds Program.

The Administration was asked by your Committee to provide a record of Provincial funding, revenue sharing, and deficits and surpluses for the period 1970 to the present.

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Excerpt of report of the City Comptroller, September 22, 1992:

"Attached is a summary of the information which is available for the period requested. The attached information is compiled primarily from Provincial records. Information pertaining to Provincial Capital Grants and Urban Assistance Grants is not available from our records without a major staff effort. The Province, because of changes in departmental responsibility, is also not able to provide such information prior to 1978. It should be noted that since Revenue Sharing Grants did not commence until 1978-79, the information requested regarding Revenue Sharing is complete."

Additional information on grant levels in other provinces has been requested from the Administration. The Committee will bring this material forward to City Council upon its receipt.

RECOMMENDATION: that the information be received.

ADOPTED.

REPORT NO. 22-1992 OF THE WORKS AND UTILITIES COMMITTEE

Composition of Committee

Alderman D.L. Birkmaier, Chairman
Alderman M. Hawthorne
Alderman B. Dyck
Alderman O. Mann

- 1. Communications to Council**
From: Catherine McCormick, President
Montgomery Community Association
Date: January 20, 1992
Subject: Submitting petition requesting speed limits in the
community of Montgomery as well as signs posted at
some uncontrolled intersections
(File No. CK. 6280-1)

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The above-noted communication was referred to the Works and Utilities Committee for consideration.

Report of the City Engineer, September 23, 1992:

"Since the Engineering Department received its first correspondence from the Montgomery Community Association in May of 1991, the Department has conducted a review of vehicle speeds, traffic volumes and traffic control devices in the neighbourhood. The results of the review are presented below.

The existing traffic control devices in place in the Montgomery subdivision (i.e. stop and yield signs) are shown on attached Plan No. A10-2H (S.P.). The Engineering Department uses many indicators to determine the need for stop and yield signs, including number of right-angle accidents occurring at an intersection, traffic volumes, sight distance restrictions, unusual geometrics or a general need to assign right-of-way. In the case of the Montgomery area, the need to install additional stop and yield signs as a result of either high traffic volumes or number of right-angle accidents is not warranted. Plan No. A10-2H shows the number of right-angle accidents that have occurred at intersections within Montgomery Place within the last five years. The majority of intersections have not experienced a reportable right-angle accident, while the worst intersection was that of Lancaster Boulevard/Dieppe Street which has experienced an average of one right-angle accident per year for the last five years. For a yield sign to be considered as a result of traffic accidents, a minimum of three right-angle accidents per year is used as a guide to determine need. The Engineering Department does not consider there to be an accident problem at any of the intersections within the Montgomery Place subdivision.

In considering traffic volumes (aside from Dundonald Avenue and 11th Street), all roadways within Montgomery Place carry what would be considered low volumes of vehicles. The Montgomery area does not contain a major collector roadway as is the case in many of the newer subdivisions. All the roadways within the Montgomery Place subdivision are what could be classed as truly local, residential streets, with the primary purpose of providing direct access for area residents and carrying low volumes of traffic (volumes less than 500 vehicles per day). For example, the average daily traffic volumes on Dieppe Street and Ortona Street are 220 and 450 vehicles respectively. As a result of this, none of the intersections studied, which presently have no control, would warrant the installation of a yield sign due to significant traffic flow characteristics.

A field investigation of all the intersections within the Montgomery Place subdivision did reveal a deficiency with respect to adequate site distances being provided at the following uncontrolled intersections:

Crerar Drive/Caen Street

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Crescent Boulevard/Caen Street
Dieppe Street/Haida Avenue
Dieppe Street/Crerar Drive
Crerar Drive/Mountbatten Street

At all of the above intersections, one or more of the intersection corners contained a sight restriction (usually as a result of large evergreen trees on private property) which posed a potential for serious accidents to occur. In light of this, it is proposed that yield signs be installed at these intersections as shown on Plan No. A10-2H (S.P.).

All other signing in the Montgomery Place subdivision conforms to present standards and no other signing change is being considered at this time.

The petition received from the Montgomery Community Association also requested that the speed limit within the subdivision be reduced to 40 km/h from the present limit of 50 km/h. Under Traffic Bylaw No. 7200, the speed limit on all streets within the City is 50 km/h unless otherwise posted (an exception is lanes and public parks in which the speed limit is 20 km/h). The Engineering Department does not recommend that an exception in the speed limit for Montgomery Place roadways be granted. Motorists will normally travel at a speed which they deem reasonable and safe, which in this case is in excess of the requested 40 km/h limit. If a 40 km/h speed limit was posted, conformance would be minimal and enforcement unmanageable.

A speed study on two of the busier Montgomery Place roadways was conducted during the week of May 2, 1992. The recorded 85th percentile and average speeds on Dieppe Street, just west of Lancaster Boulevard, were 53 km/h and 41 km/h respectively. The recorded 85th percentile and average speeds on Ortona Street, between Rockingham Avenue and Currie Avenue, were 56 km/h and 43 km/h respectively. The results of these speed studies indicate that motorists in the Montgomery Place subdivision are generally adhering to the legal speed limit (the 85th percentile speed is an indication of this) and that average speeds are actually considerably less than the legal limit.

The Community Association petition presents the argument that Montgomery Place is a unique subdivision as it lacks sidewalks and as such should be given special consideration. The Montgomery Place subdivision is unique in that it does not experience many of the traffic-related problems other subdivisions within the City experience. Some examples of this would be the high volume of non-neighbourhood traffic using Acadia Drive in Wildwood (i.e. approximately 12,000 vehicles per day), the use of Howell Avenue in Hudson Bay Park as a shortcut and bypass of congestion on Circle Drive, the use of Coppermine Crescent as a shortcut in the River Heights subdivision, the large number of speed violations on McKercher Drive and the parking/pedestrian safety concerns in the areas surrounding the University of Saskatchewan. The foregoing list serves as a basis for

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comparison in determining the relative degree of traffic safety concerns. When consideration is given to the facts that the vehicle speeds within the Montgomery Place area are not excessive, that there is not a vehicle or pedestrian accident problem, that the area roadways carry low traffic volumes and that the composition of the vast majority of the area traffic is made up of area residents (i.e. no through traffic) who should be cognizant of the possibility of encountering a pedestrian on the roadway, the Engineering Department's recommendation is that the speed limit in Montgomery Place be retained at 50 km/h."

A copy of this report has been forwarded to the Montgomery Place Community Association.

RECOMMENDATION: that yield signs be installed at the intersections of:

- Crerar Drive/Caen Street
- Crescent Boulevard/Caen Street
- Dieppe Street/Haida Avenue
- Dieppe Street/Crerar Drive
- Crerar Drive/Mountbatten Street

as shown on Plan No. A10-2H (S.P.).

ADOPTED.

2. **Communications to Council**
From: R.H. Prusak and others
c/o Radio Cabs Ltd.
Date: September 4, 1992
Subject: Responding to comments regarding Wanuskewin Heritage Park
transportation
(File No. CK.307-1)

City Council at its meeting held on September 14, 1992, upon consideration of the above communication (copy attached) referred the matter of appropriate transportation to Wanuskewin to the Works and Utilities Committee for review and report.

Report of the Transit Manager, October 1, 1992:

"The summer operating hours for Wanuskewin are 9:00 a.m. to 8:00 p.m., seven days per week. It is located approximately 10 km north of the city. We understand that the winter hours are 9:00 a.m. to 5:00 p.m.

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Facilities of this type are not a major generator of transit trips due to the occasional nature of the trip compared to daily trips to work or school. We estimate that the demand would be substantially less than 5% of the attendance (hockey games) and probably less than 1%.

The majority of trips generated to this type of facility will be group or family orientated rather than individual. The private auto is the preference for families due to the convenience of making the trip at the time desired, the length of time to make the trip and there is no parking problem. The cost for gasoline would be less than transit fares.

The City previously operated a Sunday service to the Forestry Farm which was terminated several years ago due to low patronage. The ridership on this service was 1.5 persons per trip or 12 persons daily over eight hours. We have experienced similar levels of patronage with the Western Development Museum and trade shows at Saskatchewan Place, and we suggest that the patronage to Wanuskewin would be similar.

Wanuskewin chartered a bus for four hours daily to operate a service from downtown to the Park on Saturday, September 5; Sunday, September 6; and Monday, September 7, 1992. The result was that a total of 14 passengers or 28 one-way trips were transported over the three-day period.

Saskatoon Transit can provide a service, but the cost (operation plus advertising) would have to be subsidized almost entirely through sources other than transit fares. We are not aware that there are funds available from the Province (tourism), Wanuskewin or the City for this purpose.

We estimate that the cost to provide a service every 60 minutes from 9:00 a.m. to 8:00 p.m. would be over \$2,300 per week, with advertising costs extra, and the revenue generated would be less than 3% of cost at a maximum.

Our efforts this fall will be to encourage charter transportation for schools or other groups unless otherwise directed."

Your Committee notes the cost of providing a regular transit service to Wanuskewin would be prohibitive and therefore submits the following

RECOMMENDATION: that the information be received and no further action be taken on the matter.

ADOPTED.

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**3. Pilot Regional Waste Management Project
(File No. CK. 4120-1)**

A Committee of the Whole, at its meeting held on August 24, 1992, resolved:

"that the Administration be authorized to proceed with the process of making a proposal under the Pilot Regional Waste Management Projects, and to keep the Works and Utilities Committee informed of its activities."

Forty-one urban and rural municipalities in the region around Saskatoon were invited to a meeting to discuss solid waste management on a regional basis. As a result of that meeting, two committees were formed to study the merits and issues relating to regional waste management. Two municipalities, not on the original list, have since joined. The committees' initial objective is to put together a proposal for the Pilot Regional Waste Management Project by the end of October 1992, for submission to the Saskatchewan Department of Environment and Public Safety. Under this project, the Provincial Government is providing financial support for the development of two Regional Waste Management Centres; one small centre involving a few municipalities and one large centre involving several. The Province has set aside \$1.5 million for the two pilot projects.

The Request for Proposal for the Pilot Regional Waste Management Project requires a Council resolution supporting each community's potential participation in the pilot project. To date 14 of the Councils have passed the necessary resolution for their municipality:

"that we support the potential participation in the Saskatoon and District Pilot Regional Waste Management Project."

More resolutions are expected, as many Councils meet only once a month.

It should be noted that, by passing the required resolution, the City or any of the other municipalities is not bound to remain within the Pilot Project if, in the final analysis, it is not in the best interest of that municipality to do so.

RECOMMENDATION: that City Council adopt the following resolution:

"that City Council supports the potential participation of The City of Saskatoon in the Saskatoon and District Pilot Regional Waste Management Project".

ADOPTED.

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**4. Request for Proposals -
Marketing of Advertising Space
on City of Saskatoon Transit Buses
(File No. CK. 366-2)**

Report of the Transit Manager, October 5, 1992:

"The contract for the placement of frame advertising in and on Saskatoon Transit buses expired on September 30, 1992. Members of City Council had also expressed an interest in additional advertising revenue sources at the time the current budget was considered in March 1992.

In this light, Request for Proposals were issued for:

- A) Advertising placed in frames on both the inside and outside of the transit buses (present contract) including a provision for the City's use of such space.
- B) 'Total Paint' buses. Transit buses on which the total paint scheme on the outside of the vehicle becomes the advertisement.

The proposals were opened on June 17, 1992. The Request for Proposals also called for advertising on bus shelters. However, this is still under consideration by Saskatoon Transit and will be the subject of another report. Hook Outdoor Advertising of Calgary (formerly Trans Ad who has the existing contract) was the only response for A) and B) above and offered the following:

A) Frame Advertising on and in Transit Buses

The proposal is to pay to the City the greater of \$50,000 annually or 50% of the gross billings less bad debts and recognized industry discounts. This is the same percent as our present contract except that now there will be a minimum revenue guarantee to the City. This was requested in response to the severe reduction in advertising dollars over the past three years resulting from economic conditions in Canada.

The attached chart of advertising revenues received over the past 10 years indicates that the revenues should be higher than the guaranteed minimum. However, this will depend on future economic conditions as they affect the transit advertising industry.

The request called for part of the advertising on or inside of transit buses to be reserved for City advertising. While this may benefit the City as a whole, it has the

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potential of reducing revenue to both Saskatoon Transit and to the contractor marketing the advertising space.

Hook has offered that up to 5% of the total inside and outside frame advertising would be available for departments of the City and Saskatoon Transit excluding Boards, Commissions and other City utilities. Hook would be permitted to sell any space not used by the City.

The length of the contract is to be five (5) years. There is an option to renew under the same terms and conditions for a period not to exceed five (5) additional years, if the renewal is mutually agreeable between the City and the Contractor.

B) 'Total Paint' Buses

The proposal is to pay Saskatoon Transit 50% of the gross billings less bad debts and recognized industry discounts. This is subject to a maximum of five buses.

Hook Outdoor Advertising does not propose a minimum annual payment. In its place, Hook proposes to increase the \$50,000 minimum for frame advertising by \$5,000 for each signed contract for a 'total paint' bus or a renewal. The \$5,000 is on a one-time only basis and is added to the \$50,000 in the year that the 'total paint' contract or renewal starts.

The Contractor has indicated there is a potential sale of two (2) buses in the first year.

Saskatoon Transit would be solely responsible for the re-painting of the damaged area should a vehicle be involved in an accident. This could require increased insurance coverage.

The proposal limits the buses used to those that are eight years old or younger. This prohibits any advantage to the City to have vehicles, purchased prior to 1984, re-painted to the present colour scheme.

The proposal would include 'total paint' buses as part of a contract performance bond in the amount of \$125,000 to be held by the City throughout the length of the contract.

The length of the contract is to be five (5) years, with the option, when mutually agreeable between the City and the Contractor, to renew under the same terms and conditions for a period not to exceed five (5) additional years.

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General Comments

Hook Outdoor Advertising does now and is required to maintain a Saskatoon Office throughout the contract. It is a Division of Jim Pattison Enterprises Ltd. which has a reciprocal sales agreement with other transit advertising companies which allows it to sell or access to advertising sold on a national basis.

The proposal is for both the placement of frame advertising on or in transit buses and for 'total paint' buses. They are of the opinion that the combining of the above will provide the highest revenue possible to Saskatoon Transit. They also state that Saskatoon is the only major city in Canada (Saskatoon's size or larger) which does not have 'total paint' buses as part of an overall contract to produce the maximum revenue.

Hook Outdoor Advertising understands that the City has not approved the inclusion of 'total paint' buses and could decide not to include them in this contract. It has provided a letter stating that it is agreeable to signing a contract limited to frame advertising only with the condition that should the City decide to proceed with 'total paint' buses within the period covered by this contract, Hook Outdoor Advertising would become the sole and exclusive agent for the sale of 'total paint' advertising on Saskatoon Transit buses.

The recommendation is based on obtaining the maximum revenue from the sale of advertising on or in Saskatoon Transit buses."

- RECOMMENDATION:**
- 1) that City Council accept the proposal submitted by Hook Outdoor Advertising, a Division of Jim Pattison Enterprises Ltd., for frame advertising on the inside and outside of Saskatoon Transit buses, including up to five "total paint" buses; and
 - 2) that the City Commissioner and the City Clerk be authorized to execute the contract documents as prepared by the City Solicitor under the Corporate Seal.

ADOPTED.

5. **Application for Water Connection
Saskatchewan Water Corporation East Treated Water Line
Brian and Kim Getson
Legal Subdivisions 11 and 12 of Section 32-35-04-W3M
(File No. CK. 7781-2)**

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Attached is a copy of Clause 1, Report No. 21-1992 of the Works and Utilities Committee which was dealt with as stated by City Council at its meeting held on October 13, 1992:

- "IT WAS RESOLVED: 1) that the matter be referred back to the Works and Utilities Committee; and*
- 2) that Mr. and Mrs. Getson be invited to appear before the Works and Utilities Committee."*

Your Committee has met with Mr. and Mrs. Getson and discussed the City's current policy with respect to water connections. While the Committee is not prepared to change its original recommendation on the Getson's application, it feels that exploratory discussions should be held with the R.M. of Corman Park on the matter of regional water supply as it impacts on regional planning issues. Accordingly, the Administration has been requested to commence these discussions and report back to the Committee.

RECOMMENDATION: that City Council now adopt the following recommendation set out in Clause 1, Report No. 21-1992 of the Works and Utilities Committee:

- a) that the application for connection to the Saskatchewan Water Corporation East Pipeline by Brian and Kim Getson be denied; and
- b) that the Saskatchewan Water Corporation be so advised.

ADOPTED."

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Moved by Alderman Dyck, Seconded by Alderman Thompson,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

ENQUIRIES

Alderman Birkmaier: Would the Administration report on the implication of expanding the definition of a "Community Centre" in the Zoning Bylaw to include halls which are owned for the purpose of use by churches.
(File No. CK. 4350-1)

Alderman Birkmaier: Would the Works and Utilities Committee please review the policy of charging at the sanitary landfill.
(File No. CK. 7830-4)

Moved by Alderman Dyck, Seconded by Alderman Thompson,

THAT the meeting stand adjourned.

CARRIED.

The meeting adjourned at 10:12 p.m.

Mayor

City Clerk